

THE PUNJAB PANCHAYATI RAJ ACT, 1994

(Punjab Act No. 9 of 1994)

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1THE PUNJAB PANCHAYATI RAJ ACT, 1994

(Punjab Act No. 9 of 1994)

[Received the assent of the President of India on the 20th April, 1994, and was first published for general information in the Punjab Government Gazette (Extraordinary), Legislative Supplement, dated the 21st April, 1994.]

An Act to replace the Punjab Gram Panchayat Act, 1952, relating to the Gram Panchayats, and the Punjab Panchayat Samittis and Zila Parishads Act, 1961, relating to the Panchayat Samittis and Zila Parishads by a comprehensive new enactment;

Whereas it is expedient to replace the present enactments by a comprehensive new enactment to establish a three-tier Panchayati Raj system in the State of Punjab with elected bodies at the village, Block and District levels, in keeping with the provisions of the Constitution (Seventy-third Amendment) Act, 1992 for greater participation of the people and more effective implementation of rural development and Panchayati Raj system.

Be it enacted by the Punjab State Legislature in the Forty-fifth year of the Republic of India as follows :—

1. (1) This Act may be called the Punjab Panchayati Raj Act, 1994.

Short title, extent and commencement.

(2) It extends to the whole of the State of Punjab.

(3) It shall come into force on such date² as the State Government may, by notification, in the Official Gazette, appoint.

CHAPTER-I

Preliminary

2. In this Act, unless the context otherwise requires,—

Definitions.

(a) "Annual Value" means—

(i) double the land revenue for the time being assessed on any land, whether the assessment is leviable or not; or

¹For Statement of Objects and Reasons, see Punjab Government Gazette (Extraordinary), dated the 29th March, 1994, page 670.

²The Act came into force on 21st day of April 1994, vide, Government of Punjab, Department of Rural Development and Panchayat, Notification No. S.O. 21/P.A. 9/94/S.1/94, dated the 21st April, 1994.

- (ii) where the land has been permanently assessed, or has been wholly or in part compounded for or redeemed, double the amount which, but for such permanent assessment, composition or redemption, would have been leviable; or
- (iii) where no land revenue has been assessed, double the amount which would have been assessed if the average village rate had been applied:

Provided that, in any tract in which, under the settlement for the time being in force, the improvement of the land due to canal irrigation has been excluded from account in assessing the land revenue and a rate has been imposed in respect of such improvement, that rate shall be added to the land revenue for the purpose of computing the annual value;

- (b) "Backward Classes" means such classes of citizens as may be notified by the State Government from time to time;
- (c) "Block" means such area in a district as may be declared by the State Government, by notification, to be a Block;
- (d) "Block Development and Panchayat Officer" means the Block Development and Panchayat Officer and includes any other officer appointed by the State Government to perform all or any of the functions of the Block Development and Panchayat Officer under this Act;
- (e) "Business" includes any trade, commerce or manufacture or an adventure or concern in the nature of trade, commerce or manufacture;
- (f) "Building" means any shop, house, hut, out-house, shed or stable, whether used for the purpose of human habitation or otherwise and whether of masonry, bricks, wood, mud, thatch, metal or any other material whatever, and includes a wall and a well;
- (g) "Bye-laws" means bye-laws made by a Gram Panchayat, or a Panchayat Samiti or a Zila Parishad under this Act;
- (h) "Chairman or Vice-Chairman" means the Chairman or the Vice-Chairman of a Panchayat Samiti or a Zila Parishad, as the case may be;
- (i) "Chief Executive Officer" means Chief Executive Officer of a Zila Parishad appointed under this Act;
- (j) "Collector" means the Collector of a district and includes any officer not below the rank of a District Development and Panchayat Officer specially appointed by the State Government to perform the functions of a Collector under this Act;

- (k) "Commissioner" means the Divisional Commissioner or such other officer as may be appointed by the State Government to exercise the powers of a Commissioner under this Act;
- (l) "Common land" means land which is not in the exclusive use of any individual and has by usage, custom or prescription been reserved for the common purposes of village community or has been acquired for such purposes;
- (m) "casual vacancy" means a vacancy occurring otherwise than by efflux of time;
- (n) "Deputy Chief Executive Officer" means an officer not below the rank of District Development and Panchayat Officer to be appointed under this Act as such for a Zila Parishad;
- (o) "Deputy Commissioner" means the Deputy Commissioner of a district and includes any officer not below the rank of an Extra Assistant Commissioner specially appointed by the State Government to perform the functions of a Deputy Commissioner under this Act;
- (p) "Deputy Director" means an Officer appointed by the State Government to perform the functions of a Deputy Director under the Act;
- (q) "Director" means the Director of Panchayats appointed under this Act and includes any officer not below the rank of a Deputy Director appointed by the State Government to perform the functions of the Director ;
- (r) "District" means a revenue District in the State;
- (s) "District Development and Panchayat Officer" means a District Development and Panchayat Officer and includes an officer appointed by the State Government to perform the functions of a District Development and Panchayat Officer under this Act;
- (t) "Election Commission" means the Election Commission constituted under article 243-K of the Constitution of India for the State of Punjab ;
- (u) "Erection or re-erection or enlargement" of any building includes—
- (i) any material alteration or enlargement of any building ;

- (ii) the conversion, by structural alteration, into a place of human habitation of any building not originally constructed for human habitation ;
- (iii) the conversion of two or more places of human habitation into a lesser number of such places ;
- (iv) the conversion of one or more places of human habitation into a greater number of such places ;
- (v) such alteration of a building as would affect a change in the drainage or sanitary arrangements or materially affect its security ;
- (vi) the addition of any rooms, buildings, out-houses or their structures, to any building ;
- (vii) the conversion, by any structural alteration, into a place of religious worship or into a building used for a sacred purpose of any place or building not originally meant or constructed for such purpose ;
- (viii) roofing or covering an open space between walls or buildings, in respect of the structure which is formed by roofing or covering such space ;
- (ix) conversion into a stall, shop, warehouse or godown of any building not originally constructed for use as such or *vice versa* ;
- (x) construction of a door in a wall, adjoining any street or land not vested in the owner of the wall and opening on such street or land ;
- (y) "Executive Officer" means an Executive Officer of a Panchayat Samiti constituted under this Act ;
- (w) "existing law" means the Punjab Gram Panchayat Act, 1952 (Punjab Act 4 of 1953) or the Punjab Panchayat Samitis and Zila Parishad Act, 1961 (Punjab Act 3 of 1961), as the case may be ;
- (x) "Factory" means besides a factory as defined in the Factories Act, 1948 (Central Act 13 of 1948) any premises including any premises where in any industrial manufacturing or trade process is carried on with the aid of steam, water, oil, gas, electrical or any other form of power which is mechanically transmitted and is not generated by human or animal agency;
- (y) "Gram Sabha" means a body consisting of persons registered as voters in the electoral rolls of the area of the Gram Panchayat, constituted under section 3 of this Act ;
- (z) "Gram Sabha area" means territorial area of a Gram Sabha ;

- (za) "Gram Panchayat" means an institution of self-government for a Gram Sabha area constituted under section 10 ;
- (zb) "land" means land assessed to land revenue and includes land whereof the land revenue has been wholly or in part released, compounded for, redeemed or assigned ;
- (zc) "land-holder" means any person responsible for the payment of the land revenue, if any, assessed on land and includes the proprietor of land, the land revenue of which has been wholly, or in part, released, compounded for, redeemed or assigned;
- (zd) "latrine" includes a privy, water-closet and urinal;
- (ze) "local authority" includes a Municipal Corporation, Municipal Committee, Zila Parishad, Panchayat Samiti, Gram Panchayat, Sanitary Board, Town Board, Notified Area Committee, Improvement Trust, Urban Development Authority and Planning Authority constituted under this Act or under any law for the time being in force;
- (zf) "market" means a place for the sale of goods or animals publically exposed where ordinarily or periodically at least four shops, stalls or sheds are set up or where at least ten animals are brought for sale;
- (zg) "member" means a member of a Gram Panchayat, a Panchayat Samiti or Zila Parishad and includes Sarpanch of a Gram Panchayat and Chairman and Vice-Chairman of Panchayat Samiti or Zila Parishad ;
- (zh) "occupier" means any person in actual possession of any land or building or part thereof and includes an owner in actual possession and the tenant or licensee whether such tenant or licensee is liable to pay rent or not ;
- (zi) "Panch" means a member of the Gram Panchayat elected under this Act and includes a Sarpanch ;
- (zj) "Panchayat" means a Gram Panchayat, Panchayat Samiti and Zila Parishad constituted under this Act ;
- (zk) "Panchayat area" means the territorial area of a Panchayat or Panchayat Samiti or Zila Parishad ;
- (zl) "Panchayat Samiti" means a Panchayat Samiti constituted for a Block under this Act ;
- (zm) "Panchayat Secretary" means the Secretary of the Gram Panchayat appointed under this Act ;
- (zn) "population" means the population as ascertained at the last preceding census of which the relevant figures have been published ;

- (zo) "prescribed" means prescribed by rules made under this Act ;
- (zp) "public nuisance" includes any act, omission place or thing which causes or is likely to cause injury, danger, annoyance or offence to the sense of sight, smell or hearing or disturbance to rest or sleep or which is or may be dangerous to life or injurious to the health or property of the public or of the people in general, who dwell in the vicinity or of persons who may have occasion to exercise a public right;
- (zq) "public place" means any place, building or structure situated within a Panchayat area to which the public has free access ;
- (zr) "public servant" means a public servant as defined in section 21 of the Indian Penal Code, 1860 and shall include a Panch and a Sarpanch or member of a Panchayat Samiti or a member of a Zila Parishad ;
- (zs) "public street" means a pathway, road, street, bridge, lane, square, court, alley or passage in a village, which the public has a right to use, and includes the drains or gutters on either side and the land up to the defined boundary of any abutting property, notwithstanding any projection over such side of any verandah or other superstructure ;
- (zt) "Sarpanch" means Sarpanch of the Gram Panchayat elected under section 10 of this Act;
- (zu) "Schedule" means a Schedule appended to this Act;
- (zv) "Scheduled Caste" means the Scheduled Caste specified in respect of the State of Punjab in the Constitution (Scheduled Caste) Order, 1950 for the time being in force;
- (zw) "Social Education and Panchayat Officer" means Social Education and Panchayat Officer and includes an officer appointed by the State Government to perform the functions of a Social Education and Panchayat Officer under this Act ;
- (zx) "Standing Committee" means a Standing Committee constituted for a Gram Panchayat, a Panchayat Samiti or a Zila Parishad under this Act;
- (zy) "Sub-Divisional Officer" means the officer-in-charge of a Sub-Division of a District constituted for revenue and general purposes;
- (zz) "tax" includes a cess, duty, fee, rate, toll or other impost leviable under this Act;
- (zza) "village" means any local area, recorded as a revenue estate in the revenue records of the district in which it is situated;
- (zzb) "Village level functionary" in relation to a Gram Sabha area means any person performing his official duties in that Gram

Sabha area and includes Patwari, School Teacher, Secretary of a Co-operative Society, and Forest Guard;

(zxc) "Watercourse" means any channel which is maintained at the cost of irrigators and is supplied with water from any canal to which either the Northern India Canal and Drainage Act, 1873 or the Punjab Minor Canals Act, 1905 or any other Act for the time being in force applies and includes all subsidiary works connected with such channel except the sluice or outlet through which water is supplied to such channel;

(zxd) "Zila Parishad" means a Zila Parishad of a district constituted under this Act;

(zxe) the expressions "offence", "non-bailable offence", "cognizable offence", "complaint", "officer-in-charge of a police station", and "police station" have the same meanings as in section 2 of the Code of Criminal Procedure, 1973;

(zxf) the expressions "decree", "decree-holder", "judgement-debtor", "legal representative" and "moveable property" have the same meanings as in section 2 of the Code of Civil Procedure, 1908;

(zxx) the expressions "landowner", "tenant" and "land revenue" have the same meanings as in the Punjab Land Revenue Act, 1887;

(zzh) words and expressions used but not defined in this Act shall have the meanings assigned to them in the law for the time being in force relating to the Gram Panchayats, Municipalities, District Boards and Market Committees.

CHAPTER II

GRAM SABHAS AND GRAM PANCHAYATS

3. (1) The State Government may, by notification, declare any village or group of contiguous villages with a population of not less than two hundred to constitute a Gram Sabha area:

Establishment
of Gram Sabha
areas.

Provided that a new Gram Sabha area may be constituted for any village or group of contiguous villages in respect of a separate distinct abadi or group of abadis having a population of not less than two hundred taking into consideration its physical distance from the main village or villages, as the case may be, and other relevant facts:

Provided further that neither the whole nor any part of—

(a) a Notified Area under section 241 of the Punjab Municipal Act, 1911, or any other Act for the time being in force; or

(b) a Cantonment ;

(c) a Municipality of any class, or ;

(d) a Municipal Corporation ;

shall be included in a Gram Sabha area unless the majority of voters in any Notified Area or Municipality of the Third Class desire the establishment of a Gram Sabha in which case the assets and liabilities, if any, of the Notified Area Committee or the Municipal Committee, as the case may be, shall vest in the Gram Panchayat of that Gram Sabha and the Notified Area Committee or the Municipal Committee shall cease to exist.

(2) The State Government may, by notification, include any area in or exclude any area from the Gram Sabha area.

(3)(i) Where any area excluded from any Gram Sabha area under sub-section (2) is either included in any other Gram Sabha area or is constituted into a new Gram Sabha area, the assets and liabilities of the Gram Panchayat of the Gram Sabha area from which such area is so excluded (hereinafter referred to as the existing Gram Panchayat) shall be apportioned between the successor Gram Panchayats in the manner specified hereinafter.

(ii) All lands and all stores, articles and other goods belonging to the existing Gram Panchayat shall,—

(a) if within the Gram Sabha area of that Gram Panchayat pass on to the successor Gram Panchayat in whose Gram Sabha area they are situated;

(b) if outside the Gram Sabha area of that Gram Panchayat be apportioned between the successor Gram Panchayats according to population ratio;

(iii) The Gram Fund, Bank Balances and grants received from the State Government from time to time shall be apportioned between the successor Gram Panchayats according to the population ratio :

Provided that a grant given by the State Government for the development of an area which forms part of the Gram Sabha area of any of the successor Gram Panchayats shall be transferred to that successor Gram Panchayat.

(iv) The right to recover arrears of any tax on property shall belong to the successor Gram Panchayat in whose Gram Sabha area the property is situated and the right to recover any other tax imposed by the existing Gram Panchayat shall belong to the successor Gram Panchayat in whose Gram Sabha area the place of assessment of that tax is situated.

(v) Where before the date of exclusion of Gram Sabha area the existing Gram Panchayat has made any contract for the purposes of that Gram Panchayat, that contract shall be deemed to have been made—

(a) if the purposes of the contract are on and from the day of exclusion of the Gram Sabha area, exclusively purposes of any one of the successor Gram Panchayats, by that successor Gram Panchayat ; and

(b) if the purposes of the contract are on and from that day not exclusively purposes of any one of the successor Gram Panchayats, by all the Gram Panchayats;

and the rights and liabilities which have accrued or may accrue, under any such contract shall to the extent to which they would have been the rights and liabilities of the existing Gram Panchayats, be the rights and liabilities of the successor Gram Panchayat, or, as the case may be, the successor Gram Panchayats according to their population ratio.

(vi) where the existing Gram Panchayat is a party to any legal proceedings with respect to any property, rights or liabilities subject to apportionment under this section, the successor Gram Panchayat which succeeds to, or acquire a share, in that property or those rights or liabilities, shall be deemed to be substituted or added as a party to those proceedings, and the proceedings may continue accordingly.

(vii) The benefit or burden of any assets and liabilities of the existing Gram Panchayat, not dealt with in the foregoing provisions of this section shall, pass on to the successor Gram Panchayats in the manner agreed, upon between them and in case no such agreement is reached within a period of one year from the date of exclusion of the Gram Sabha area, the State Government shall be competent to determine the same at the request of either of the Gram Panchayats.

(4) If whole of the Gram Sabha area is included in an urban estate to which the provisions of the Punjab Municipal Act, 1911 or the Punjab, Municipal Corporation Act, 1976, are applicable or in a city, municipality cantonment, or Notified Area under any law for the time being in force, the Gram Sabha and the Gram Panchayat for that area shall cease to exist and the assets and liabilities of the Gram Panchayat shall be disposed of in the prescribed manner.

4. (1) The State Government may, by notification establish a Gram Sabha by name for every area declared as Gram Sabha area under section 3.

Constitution of
Gram Sabhas.

(2) Every person who is entered as voter on the electoral roll prepared by the Election Commission and for the time being in force pertaining to the area of a Gram Sabha, shall be member of the Gram Sabha.

5. (1) Every Gram Sabha shall hold two general meetings in each year, one in the month of December after the harvesting of the Sawni Crop (hereinafter called the Sawni meeting) and the other in the month of June after the harvesting of the Hari crop (hereinafter called the Hari meeting) on such date as may be fixed by the Sarpanch.

Meeting and
quorum of Gram
Sabha.

(2) In the event of his failing to hold two consecutive general meetings of the Gram Sabha, the Sarpanch shall automatically cease to hold office, from the last day of the month in which, the second meeting was to be held and Block Development and Panchayat Officer shall immediately intimate the happening of such cessation to the District Development and Panchayat Officer and on receipt of such information the

District Development and Panchayat Officer shall notify this fact to the Panchayat Samiti, Gram Sabha and such a Sarpanch.

(3) The Director may reinstate such a Sarpanch on his showing sufficient cause of his default to hold two consecutive meetings within a period of thirty days from the date of the notification of his cessation as Sarpanch under sub-section (2).

(4) The Sarpanch should at any time, and where a requisition in writing of the Panchayat Samiti or of not less than one-fifth of the total number of members of the Gram Sabha has been received by him, shall within thirty days from the receipt of such requisition, call an extraordinary general meeting of the Gram Sabha.

(5) If a general meeting or an extraordinary general meeting is not called as required by sub-sections (1) and (4), the Executive Officer of the Panchayat Samiti shall call such a meeting.

(6) For any meeting of the Gram Sabha, one-fifth of the total number of its members shall form a quorum :

Provided that in the case of an adjourned meeting the quorum shall be one-tenth and the provisions of this sub-section shall not apply to any other meeting of the Gram Sabha held due to adjournment for want of quorum.

(7) The Secretary of the Gram Panchayat and the Gram Sewak shall attend every general meeting of the Gram Sabha and in addition thereto the Gram Panchayat may call any village functionary serving in the Gram Sabha area to attend such a meeting and tender advice in respect of any matter coming up before it.

Presiding Officer.

6. Every meeting of the Gram Sabha shall be presided over by the Sarpanch of the Gram Panchayat and in his absence by any Panch to be elected at the time of the meeting.

Budget and annual report of Gram Sabha.

7. The Gram Panchayat shall prepare and lay for approval before the Gram Sabha—

- (i) at its Sawani meeting a budget estimates of its income and expenditure and a plan of development programme for the year commencing on the first day of April, next following ; and
- (ii) at its Hari meeting an annual statement of account and an annual report of progress of preceding financial year and development programme proposed to be undertaken during the current year :

Provided that if a Gram Panchayat fail to present its budget or plan of development programme in the meeting to be held in December the Panchayat Samiti shall prepare the budget and the said plan for such Gram Panchayat and present the same before an extraordinary general meeting of the Gram Sabha specially called for this purpose and the Gram Sabha shall consider the budget and the plan so prepared and presented.

8. Any resolution relating to the matters entrusted to the Gram Sabha under this Act, shall have to be passed by a majority of votes of the members present and voting in the meeting of the Gram Sabha.

Resolution by majority votes.

9. The Gram Sabha shall perform the following functions, namely :—

Functions of Gram Sabha.

- (a) to approve annual budget and plan of development programme and review annual statement of accounts and annual progress report;
- (b) to render assistance in the implementation of development schemes pertaining to the village ;
- (c) to identify beneficiaries for the implementation of development schemes pertaining to the village :

Provided that in case the Gram Sabha fails to identify the beneficiaries within a reasonable time, the Gram Panchayat shall identify the beneficiaries;

- (d) to mobilise voluntary labour and contributions in kind or cash or both for the community welfare programmes ;
- (e) to promote programme of adult education and family welfare within the village ;
- (f) to promote unity and harmony among all sections of society in the village ;
- (g) to seek clarifications from the Sarpanch and Panches of the Gram Panchayat about any particular activity, scheme, income and expenditure ; and
- (h) to perform such other functions as may be prescribed.

10. (1) Every Gram Sabha shall elect from amongst its members a Gram Panchayat for the Gram Sabha area bearing the name of its Gram Sabha and consisting of a Sarpanch and such number of Panches as indicated below against each slab of population taking Gram Sabha to be a multi-member single constituency, namely:—

Constitution of Gram Panchayat.

Serial Number	Population	Number of Panches
(1)	For population exceeding 200 but not exceeding 1,000	Five
(2)	For population exceeding 1,000 but not exceeding 2,000	Seven
(3)	For population exceeding 2,000 but not exceeding 5,000	Nine
(4)	For population exceeding 5,000 but not exceeding 10,000	Eleven
(5)	For population exceeding 10,000	Thirteen

(2) Every Gram Panchayat constituted under this section shall be notified by its name in the Official Gazette and it shall by the name so notified come into office with effect from the date of its first meeting at which quorum is present and be a body corporate having perpetual succession and a common seal, and subject to any restriction by or under this Act or any other law, shall have power to acquire, hold, administer and transfer property moveable or immovable, and to enter into contracts and shall by the said name sue and be sued.

Reservation of the seats for the offices of the Panches.

11. (1) The offices of Panches shall be reserved for the Scheduled Castes in such a way that the number of offices reserved for Scheduled Castes shall bear, as nearly as may be, the same proportion to the total number of offices (to be filled by direct election) in that Gram Panchayat, as the population of the Scheduled Castes to the total population in that Gram Sabha area.

(2) Not less than one-third of the total number of offices reserved under sub-section (1) shall be reserved for women belonging to the Scheduled Castes.

(3) Not less than one-third (including the number of offices reserved for women belonging to the Scheduled Castes) of the total number of offices (to be filled by direct election) in every Gram Panchayat shall be reserved for women.

(4) One office of Panch shall be reserved for Backward Classes in a Gram Panchayat where population of Backward Classes in the Gram Sabha area is more than twenty per cent of the total population of that Gram Sabha area.

Reservation of seats for the office of Sarpanch.

12. (1) Offices of Sarpanches of Gram Panchayats in the district shall be reserved for Scheduled Castes and the number of such offices shall bear, as nearly as may, the same proportion to the total number of offices of Sarpanches in the district as the population of Scheduled Castes in the district bears to the total population of the district :

Provided that not less than one-third of the total number of offices of Sarpanches of Gram Panchayats in the district shall be reserved for women belonging to the Scheduled Castes.

(2) Not less than one-third of the total number of offices of Sarpanches in the district shall be reserved for women including such offices, reserved for women belonging to Scheduled Castes under sub-section (1).

(3) There shall be no reservation in the offices of Sarpanches for Backward Classes.

(4) The offices reserved under this section shall be allotted by rotation to the different Gram Panchayats in such manner as may be prescribed.

Explanation.—For the removal of doubts it is hereby declared that the principle of rotation for the purpose of reservation of offices under sections 11 and 12 shall commence from the first election to be held after the commencement of this Act.

13. After having been elected and before entering upon the duties of his office, a Panch as well as a Sarpanch shall take an oath as specified in Schedule I and in the manner prescribed.

Oath of Panches and Sarpanches.

14. Term of offices of Sarpanch and Panch of a Gram Panchayat shall, save as otherwise provided in this Act, co-terminate with the term of the Gram Panchayat.

Term of office of Sarpanch and Panch.

15. (1) Every Gram Panchayat unless dissolved earlier under this Act, shall continue for a term of five years from the date of its first meeting.

Term of office of Gram Panchayat.

(2) No amendment of any law for the time being in force shall have the effect of causing dissolution of a Gram Panchayat which is functioning immediately before such amendment, till the expiration of its duration specified in sub-section (1).

(3) An election to constitute a Gram Panchayat shall be completed—

- (a) before the expiration of term of its duration specified in sub-section (1) ;
- (b) before the expiry of period of six months from the date of its dissolution :

Provided that where the remainder of the period for which the dissolved Gram Panchayat would have continued is less than six months, it shall not be necessary to hold any election under this clause for constituting the Gram Panchayat for such period.

(4) A Gram Panchayat constituted upon the dissolution of a Gram Panchayat before the expiration of its duration, shall continue only for remainder of the period for which the dissolved Gram Panchayat would have continued under sub-section (1) had it not been so dissolved.

16. The Sarpanch shall—

- (a) be responsible for convening the meetings of the Gram Sabha and preside over its meetings;
- (b) be responsible for convening the meetings of the Gram Panchayat and shall preside over its meetings;
- (c) be responsible for the maintenance of the records of the Gram Panchayat;
- (d) have the general responsibility for the financial and executive administration of the Gram Panchayat;
- (e) exercise administrative supervision and control over the work of the staff of the Gram Panchayat and the officers and employees whose services may be placed at the disposal of the Gram Panchayat by any other authority ;
- (f) for the transaction of business connected with this Act or for the purpose of making any order authorised thereby, exercise such powers, perform such functions and discharge

Powers, function and duties of Sarpanch.

such duties as may be exercised, performed or discharged by the Gram Panchayat under this Act or the rules made thereunder :

Provided that the Sarpanch shall not exercise such powers, perform such functions or discharge such duties as may be required by the rules made under this Act to be exercised, performed or discharged by the Gram Panchayat at a meeting;

(g) exercise such other powers, perform such other duties as the Gram Panchayat may, by general or special resolution, direct or as the State Government may by rules made in this behalf, prescribe.

Resignation of Sarpanch.

17. (1) The Sarpanch may resign his office by writing under his hand addressed to the Deputy Director concerned.

(2) Every resignation under sub-section (1) shall take effect on the expiry of fifteen days from the date of its receipt unless within this period of fifteen days he withdraws such resignation by writing under his hand addressed to the prescribed authority.

Resignation of Panches.

18. A Panch of a Gram Panchayat may resign his office in writing under his hand addressed to the Deputy Director concerned and his office shall become vacant on the expiry of fifteen days from the date of such resignation unless within the said period of fifteen days, he withdraws such resignation by writing.

No Confidence motion against Sarpanch.

19. (1) An application regarding intention to move a motion of no-confidence against a Sarpanch be made to the Block Development and Panchayat Officer by a two-third majority of the total number of members of the Gram Sabha concerned :

Provided that no such application shall be made unless a period of two years has elapsed from the date on which the Sarpanch assumed his office.

(2) The Block Development and Panchayat Officer shall, within a period of fifteen days of the receipt of application under sub-section (1), convene a meeting of the Gram Sabha by giving seven clear days notice, for discussing and taking decision on the no-confidence motion.

(3) If the no-confidence motion is carried in the meeting convened under sub-section (2) which shall be presided over by the Block Development and Panchayat Officer or any officer not below the rank of Social Education and Panchayat Officer authorised by the Block Development and Panchayat Officer in this behalf, by a majority of the members of the Gram Sabha present and voting concerned, the Sarpanch shall be deemed to have been removed from his office, and a new Sarpanch shall be elected in his place :

Provided that if the no-confidence motion is lost another such motion shall not be moved against that Sarpanch before the expiry of two years from the date of its having been lost.

20. (1) The Director, may, after such enquiry as he may deem fit, remove any Sarpanch or Panch :—

Suspension and removal of Panch and Sarpanch.

- (a) on any of the grounds mentioned in section 208; or
- (b) who refuses to act or becomes incapable of acting; or
- (c) who, being a Sarpanch, without reasonable cause, fails to hold meetings of the Gram Panchayat as required under sub-section (1) of section 23 for a period of two consecutive months; or
- (d) who, without reasonable cause, absents himself for more than two consecutive months from the meetings of the Gram Panchayat; or
- (e) who during his present term of office or that immediately preceding it, has, in the opinion of the Director, been guilty of misconduct in the discharge of his duties; or
- (f) whose continuance in office is undesirable in the interest of the public :

Provided that before the Director orders the removal of any Sarpanch or Panch under this sub-section, the reasons for the proposed removal shall be communicated to him and he shall be given an opportunity of tendering an explanation in writing.

Explanation.—The expression “misconduct” in clause (e) includes the failure of the Sarpanch or Panch without sufficient cause—

- (i) to submit the judicial file of a case within two weeks of the receipt of order of any Court to do so;
- (ii) to produce the Panchayat records on being required to do so by an officer of the Department of Rural Development and Panchayats not below the rank of Social Education and Panchayat Officer ;
- (iii) to carry out the lawful orders of any competent authority or an officer authorised by the State Government in this behalf ; and
- (iv) to supply a copy of the order of the Gram Panchayat in an administrative or judicial case decided by it, within two weeks from the receipt of a valid application therefor.

(2) A person, who has been removed under sub-section (1), may be disqualified for re-election for such period not exceeding five years from the date of his removal as the Director may fix.

(3) The Director may suspend any Sarpanch or Panch where a case against him in respect of any criminal offence, is under investigation, enquiry or trial, if, in the opinion of the Director, the charge made or proceeding taken against him is likely to embarrass him in the discharge of his duties or involves moral turpitude or defect of character.

(4) The Director at any time, and the Deputy Commissioner or the District Development and Panchayat Officer during the course of an enquiry, may suspend a Sarpanch or Panch for any of the reasons for which he can be removed.

(5) A Sarpanch or Panch, suspended under this section shall not take part in any act or proceeding of the Gram Panchayat during the period of suspension and shall hand over the records, money and other property of the Gram Panchayat in his possession or under his control to the Panch as may be elected by the Panches from amongst Panches in a meeting called by the Block Development and Panchayat Officer for this purpose.

(6) Any person aggrieved by an order of removal or suspension passed under this section, may, within a period of thirty days from the date of communication of the order, prefer an appeal to the State Government.

Cessation from office of Sarpanch or Panch.

21. (1) In case a Sarpanch or Panch fails to deposit the amount assessed to be due from him under section 216 within a period of sixty days from the date on which it is finally determined such Sarpanch or Panch shall cease to hold his office on the day immediately following the date on which the period of sixty days expires and on the happening of such an event the Block Development and Panchayat Officer shall intimate the same to the District Development and Panchayat Officer who shall inform the Panchayat Samiti, Gram Panchayat and the person who was holding the office of Panch that he had ceased to hold his office from the aforesaid day.

(2) If any question arises whether a Sarpanch or Panch has ceased to hold office under sub-section (1) the same shall be referred to the concerned Deputy Director whose decision shall be final.

(3) In case the Sarpanch or Panch shows sufficient cause for the default to the satisfaction of the Director within a period of thirty days of the date on which he was informed about his cessation from the office the Director may by an order reinstate him.

Filling of casual vacancies of Sarpanches and Panches.

22. (1) Whenever a vacancy occurs by death, resignation, removal or otherwise of a Sarpanch or of a Panch the vacancy shall be filled up by way of election :

Provided that if the vacancy relates to the Scheduled Castes, Backward Classes or to Women, the vacancy shall be filled up out of the persons belonging to the category to which category of persons the vacancy relates.

(2) A person elected to fill a casual vacancy under sub-section (1) shall be elected for the remainder of his predecessor's term of office :

Provided that where the remainder of period for which a Panch or Sarpanch is to be elected is less than six months, it shall not be necessary to hold any election under this section to fill such a vacancy.

23. (1) The meeting of the Gram Panchayat shall be public and shall be held at least once a month at the office of the Gram Panchayat or at some other public place within the Gram Sabha area for which it is established and at such time and date as the Sarpanch may determine and notify.

(2) The Sarpanch, when required in writing by a majority of the Panches to call a special meeting, shall do so within three days failing which these Panches, shall, with the previous approval of the prescribed authority, be entitled to call a meeting after giving a week's notice through the Panchayat Secretary to the Sarpanch and the other Panches.

(3) Seven clear days notice of an ordinary meeting and three days clear notice of a special meeting specifying the place, date and time of such meeting and the business to be transacted thereat, shall be given by the Secretary to the Panches and such officers as the State Government may prescribe, and affix on the notice board of the Gram Panchayat.

24. (1) The majority of Panches for the time holding office shall form a quorum and if at the time appointed for the meeting, a quorum is not present—

Quorum and
Procedure.

(a) the presiding authority shall wait for thirty minutes, and if within such period there is no quorum, the presiding authority shall adjourn the meeting to such time on the following day or such future day as he may fix ;

(b) similarly, the presiding authority after waiting for thirty minutes adjourn the meeting if, at any time, after it has begun attention is drawn to the want of a quorum and the business which could not be considered at the meeting postponed under clause (a) for want of quorum, shall be brought before and disposed of at the meeting so fixed or at any subsequent adjourned meeting at which there is a quorum.

(2) Save as otherwise provided by or under this Act, at every meeting of the Gram Panchayat, the Sarpanch and in his absence a Panch elected out of the Panches present shall preside for the occasion.

(3) All questions shall, unless otherwise specifically provided, be decided by a majority of votes of the present and voting and the Sarpanch or Panch presiding, as the case may be, unless he refrains from voting, shall give his vote before declaring the number of votes for and against a question and in the case of equality of votes, he may give his casting vote.

(4) No member of a Gram Panchayat shall vote on, or take part in the discussion of any question coming up for consideration at a meeting of a Gram Panchayat, if the question is one in which apart from its general application to the public, he has any pecuniary interest, and if the person presiding has such an interest, he shall not preside over the meeting when such question comes up for consideration.

(5) If the person presiding is believed by any member present at the meeting to have any such pecuniary interest in any matter under discussion, and if a motion to that be carried, he shall not preside at the meeting during such discussion or vote on or take part in it and in such a case any member other than that member of the Gram Panchayat may be chosen to preside at the meeting during the continuance of such discussion.

25. (1) Every Gram Panchayat shall constitute the following Standing Committees by election, namely,—

- (i) the Production Committee for performing functions relating to agriculture production, animal husbandry and rural industries and poverty alleviation programmes ;
- (ii) the Social Justice Committee for performing functions relating to—
 - (a) promotion of education, economic, social, cultural and other interests of the Scheduled Castes, and Backward Classes and other weaker sections ;
 - (b) protection of such castes and classes from social injustice and any form of exploitation ;
 - (c) welfare of women and children ;
- (iii) the Amenities Committee to perform functions in respect of education, public health, public works and other functions of the Gram Panchayat.

(2) (a) Each Standing Committee shall consist of not less than three and not more than five members including the Sarpanch and the Sarpanch shall be the *ex officio* member and Chairman of all these Standing Committees ;

Provided that the Social Justice Committee shall consist of at least one member who is a woman and one member belonging to the Scheduled Castes or Backward Classes.

(b) Each Committee shall be competent to co-opt in such manner as may be prescribed, members of farmers clubs, mahila mandals, yuvak mandals and other similar bodies recognised by the State Government and representative of co-operative societies in the Gram Panchayat area shall also be co-opted to the Production Committee.

(3) The standing Committees shall perform the functions referred to in sub-section (2) to the extent the powers are delegated to them by the Gram Panchayat.

26. (1) Notwithstanding anything contained in this Act, the State Government may, by notification, constitute, in the prescribed manner, the Punjab Panchayat Secretaries service (hereinafter referred to as the Service) :

Constitution of Panchayat Secretaries Service.

Provided that the service constituted under section 16 of the Punjab Gram Panchayat Act, 1952 shall be deemed to have been constituted under this Act;

Provided further that the rules for regulating the recruitment, salaries, allowances and other conditions of service of members of the Service made under the Punjab Gram Panchayat Act, 1952 shall also be deemed to be made under this Act till such rules are modified, altered or newly framed by the State Government under this Act.

(2) The Secretary shall be incharge of the office of the Gram Panchayat and shall perform all the duties and exercise all the powers imposed or conferred upon him by or under this Act or any rules or bye-laws made thereunder.

(3) Subject to rules as may be prescribed by the State Government regarding discipline and control, the Secretary shall act in all matters under the control of the Sarpanch through whom he shall be responsible to the Gram Panchayat.

27. Subject to such rules as may be prescribed in this behalf and with the previous approval of Panchayat Samiti, a Gram Panchayat may employ such other employees as it considers necessary for carrying out the duties imposed on it by this Act.

Other employees of the Gram Panchayats.

28. A Gram Panchayat may, in accordance with rules made under this Act—

Provident Fund and gratuity for employees.

(a) establish and maintain a provident fund on behalf of its employees; and

(b) grant a gratuity to any servant subject to the previous approval of the Director.

29. (1) If in the opinion of the State Government, a Gram Panchayat abuses its powers or is not competent to perform or makes persistent default in the performance of its duties under this Act or wilfully disregards any instructions given or directions issued by the Panchayat Samiti or Zila Parishad or any instructions issued by the State Government arising out of the audit of accounts of the Gram Panchayat or inspection of work, the State Government may, after giving the Gram Panchayat an opportunity to render explanation, by an order published, alongwith the reasons thereof, in the Official Gazette, dissolve such Gram Panchayat.

Dissolution of Gram Panchayat.

(2) When a Gram Panchayat is dissolved under sub-section (1)—

(i) Sarpanch, and all Panches shall vacate their offices forthwith;

(ii) all powers and duties of the Gram Panchayats during its dissolution, shall be exercised and performed by such person or

persons as the State Government may appoint in this behalf; and

- (iii) all property in the possession of the Gram Panchayat shall be held by the State Government.

(3) Upon dissolution of Gram Panchayat under sub-section (1), the State Government shall reconstitute a Gram Panchayat as specified under section 10 and election to reconstitute such Gram Panchayat shall be completed before the expiration of a period of six months from the date of dissolution :

Provided that where the remainder of the period for which the dissolved Gram Panchayat would have continued is less than six months, it shall not be necessary to hold any election under this sub-section for reconstituting the Gram Panchayat for such a period.

(4) Gram Panchayat reconstituted upon the dissolution of the existing Gram Panchayat before the expiration of its duration, shall continue only for the remainder of the period for which the dissolved Gram Panchayat would have continued under section 15 had it not been so dissolved.

CHAPTER III

FUNCTIONS, POWERS AND DUTIES OF GRAM PANCHAYATS

30. Subject to such conditions as may be prescribed by the State Government from time to time, the Gram Panchayat having regard to the availability of funds at its disposal, shall perform the functions specified below :—

(I) General functions—

- (i) preparation of annual plans for the development of the panchayat area ;
- (ii) preparation of annual budget;
- (iii) mobilising reliefs in natural calamities including relief to the poor;
- (iv) removal of encroachments on public properties;
- (v) organising voluntary labour and contribution for community works;
- (vi) maintenance of essential statistics of the village;
- (vii) rendering assistance and implementation of development schemes pertaining to the village through its Gram Sabha;
- (viii) promotion of unity and harmony among all the sections of society in the village ;

(II) Construction, repair and maintenance of community assets—

- (a) any public place including its sanitation and drains;
- (b) wells, water-pumps, baolies, springs, pond and tanks for the supply of water for drinking, washing and bathing;
- (c) burial and cremation grounds;
- (d) the lighting of public places;
- (e) buildings for the accommodation of travellers;
- (f) ponds for animals, cattle and sheds for cart, bicycle, rickshaw, and auto stand;
- (g) public gardens, playgrounds, establishment and maintenance of recreation parks, organisation of games and sports, supply of sports materials and holding of tournaments;
- (h) libraries and reading-rooms;
- (i) the construction, repair and maintenance of public places and buildings of public utility under its own control or transferred to it by the State Government or any other authority;
- (j) allotment of places for preparation and conservation of manure; and shifting them to far away places;
- (k) construction and maintenance of culverts and bridges; and slaughter-houses;
- (l) the laying out of new roads and pathways and maintenance of existing ones;
- (m) supply of water for domestic use and for cattle ;
- (n) community listening;
- (o) prevention and control of pollution;
- (p) maintenance of boats, ferries and all water ways;
- (q) promotion of family welfare and population control;
- (r) cleaning of public roads, drains, tanks, wells and other public places;
- (s) construction and maintenance of public latrines;
- (t) disposal of unclaimed corpses and carcasses;
- (u) management and control of washing and bathing ghats,

(III) Agriculture including Agriculture Extension—

- (a) promotion and development of agriculture and horticulture;
- (b) development of waste lands;
- (c) development and maintenance of grazing lands and preventing their unauthorised alienation and use;
- (d) destruction of weeds and pests;
- (e) training and carrying out schemes for the improved methods of cultivation and management of lands to increase production;
- (f) the organisation of Young Farmers Clubs;
- (g) promotion of agricultural credit and of measures including establishment of provision and implement stores and credit centres to relieve rural indebtedness and poverty;

(IV) Animal Husbandry, Dairying and Poultry—

- (a) improvement of breed of cattle, poultry and other livestock ;
- (b) promotion of dairy farming, poultry and piggery;
- (c) grass-land development, preparation and distribution of improved variety of seeds of fodder and grass;
- (d) the voluntary registration of sales of cattle, camels and horses;
- (e) collection and destruction of stray animals ;
- (f) first-aid centres, dispensaries and hospitals for animals including their health-care ;

(V) Fisheries—

promotion and development of fisheries in the village;

(VI) Social and Farm Forestry, Minor Forest Produce, Fuel and Fodder—

- (a) planting and preservation of trees on the sides of roads and other public lands under its control;
- (b) fuel plantations and fodder development;
- (c) promotion of farm forestry;
- (d) development of social forestry ;

(VII) Khadi, Village and Cottage Industries—

- (a) promotion of agro based rural and cottage industries;
- (b) organisation of awareness camps, seminars and training programmes, agricultural and industrial exhibitions for the benefit of the rural areas;

(VIII) Rural Housing—

- (a) distribution of house sites within its jurisdiction;
- (b) maintenance of records relating to the house sites and other private and public properties;

(IX) Rural Electrification including Distribution of Electricity—

providing for and maintenance of lighting of public streets and other places;

(X) Non-Conventional Energy Source—

- (a) promotion and development of non-conventional energy schemes;
- (b) maintenance of community non-conventional energy devices, including bio-gas plants;
- (c) propagation of improved chulhas and other efficient energy devices;

(XI) Poverty Alleviation Programme—

- (a) promotion of public awareness and participation in poverty alleviation programmes for fuller employment and creation of productive assets etc.;
- (b) selection of beneficiaries under various programmes through Gram Sabhas;
- (c) participation in effective implementation and monitoring;

(XII) Education including Primary and Secondary Schools—

- (a) promotion of public awareness and participation in primary and secondary education ;
- (b) ensuring full enrolment and attendance in primary schools and its management;
- (c) providing such educational facilities as may be deemed necessary and desirable;

(XIII) Adult and non-formal Education—Promotion of adult Literacy;

(XIV) Cultural Activities—

- (a) promotion of social and cultural activities;
- (b) the organisation of Mahila Mandals, organisation of Youth Clubs for promoting games and sports and execution of developmental, social and cultural activities in the Gram Sabha areas;
- (c) promotion of moral, social and material well being;

(XV) Fairs and festivals—

- (a) organisation and celebration of public festivals and fairs other than religious festivals;
- (b) to organise, regulate and control local markets for sale and purchase of any product;

(XVI) Public Health and Family Welfare—

- (a) implementation of family welfare and population control programmes;
- (b) prevention and remedial measures against epidemics;
- (c) regulation of sale of meat, fish and other perishable food articles;
- (d) participation in programmes of human and animal vaccination;
- (e) licensing of eating and entertainment establishments;
- (f) destruction of stray dogs;
- (g) regulation of curing, tanning and dyeing of skins and hides;
- (h) regulation of offensive and dangerous trades;

(XVII) Women and Child Development—

- (a) participation in the implementation of women and child welfare programmes;
- (b) promotion of school health and nutrition programmes;
- (c) establishment, maintenances and management of maternity and child welfare centre and the construction and repair of all buildings connected therewith;

(XVIII) Social Welfare including welfare of the handicapped and mentally retarded—

- (a) participation in the implementation of the social welfare programmes, including welfare of the handicapped, mentally retarded and destitute;
- (b) monitoring of the old-age and widows pension schemes;

(XIX) Welfare of weaker sections and in particular the Scheduled Castes—

- (a) promotion of public awareness with regard to welfare of Scheduled Castes and other weaker sections;
- (b) participation in the implementation of the specific programmes for the welfare of the weaker sections;

(XX) Public Distribution System—

- (a) promotion of public awareness with regard to the distribution of essential commodities;
- (b) monitoring the public distribution system.

31. (1) The State Government may, by notification and subject to such conditions as may be specified thereunder, assign to the Gram Panchayat such other functions which may be deemed fit and proper for proper control, management and administration of the Gram Panchayats.

Assignment of functions to Gram Panchayats.

(2) The State Government shall from time to time allot to the Gram Panchayat such funds or place at the disposal of the Gram Panchayat such sources of income as it may deem proper and sufficient for proper discharge of functions to be entrusted under sub-section (1).

32. It shall be the duty of the Gram Panchayat within the Gram Sabha area to perform—

Special functions of Gram Panchayat.

- (a) the duties of the panchayat under the Punjab Village and small Town Patrol Act, 1918 or any other law for the time being in force; and
- (b) such duties of village headman in connection with village watchman as the State Government may prescribe by rules under section 39-A of the Punjab Laws Act, 1872 or any other law for the time being in force.

33. (1) Notwithstanding anything to the contrary in this Act or any other laws for the time being in force, the Panchayat Samiti or Zila Parishad may, as the case may be, and shall if so required by the State Government delegate, or transfer any duty, function or property for proper and efficient control, management and administration to the Gram Panchayat;

Delegated functions of Gram Panchayats.

(2) The Panchayat Samiti or Zila Parishad, as the case may be shall place sufficient funds at the disposal of the Gram Panchayat for

performance of the duties so delegated and for proper control and administration of the properties so transferred to the Gram Panchayat and in case of default, the State Government may by order in writing direct the person having the custody of Panchayat Samiti Fund and Zila Parishad Fund to place funds at the disposal of the Gram Panchayat.

Power to require removal of encroachments and nuisance.

34. (1) A Gram Panchayat either *suo moto* or on receiving a report or other information and on taking such evidence, if any, as it thinks fit, may make a conditional order requiring within a time to be fixed in the order,—

- (a) the owner or the occupier of any building or land—
 - (i) to remove any encroachment on a public street, place or drain ;
 - (ii) to close, remove, alter, repair, cleanse, disinfect or put in good order any latrine, urinal, water-closet, drain cess-pool or other receptacle for filth, sullage-water, rubbish or refuse or to remove or alter any door or trap or construct any drain for any such latrine, urinal or water-closet which opens on to any street drain, or to shut off such latrine, urinal or water-closet by a sufficient roof and wall or fence from the view of person passing by or dwelling in the neighbourhood ;
 - (iii) to cleanse, repair, cover, fill up, drain off deepen or to remove water from a private wall tank, reservoir, pool, pit, ditch, depression or excavation therein which may appear to the Gram Panchayat to be injurious or offensive to the neighbourhood ;
 - (iv) to remove any dirt, dung, night-soil, manure or any noxious, or offensive matter therefrom and to cleanse the land or building ;
- (b) the owner of any wall or building, which is deemed by the Gram Panchayat to be in any way dangerous, to remove or repair such wall or building ;
- (c) the owner or occupier of any building or property to keep his building or property in a sanitary state ;
- (d) the owner of any dog or other animal suffering or reasonably suspected to be suffering from rabies or which is dangerous to destroy or confine or cause to be confined such dog or animal ;
- (e) the owner or occupier of any agricultural land to destroy pohli or any other such harmful weed from such land ;
- (f) the owner or occupier concerned to reclaim an unhealthy place ;

- (g) the owner or occupier of any building or land to maintain in proper repair the level and surface of any road or street passing in front of the building or through his land ;
- (h) the owner or person-in-charge of a private "Khal" to keep it in a state of reasonable repair ;

or if he objects so to do, to appear before it, at a time and place to be fixed by the order, and to move to have the order set aside or modified in the manner hereinafter provided.

(2) If the owner or occupier of any building or land does not perform such act or appear and show cause, the order shall be made absolute and if he appears and show cause against the order the Gram Panchayat shall take evidence and if it is satisfied that the order is not reasonable and proper no further proceedings shall be taken in the case and if it is not so satisfied the order shall be made absolute.

(3) If such an act is not performed within the time fixed, the Gram Panchayat may cause it to be performed and may recover the costs of performing it from such person.

35. A Gram Panchayat may by general order to be published in the manner prescribed—

Power of Gram Panchayat to make general Order.

- (a) prohibit the use of water of a well, pond or other excavation suspected to be dangerous to the public health ;
- (b) regulate or prohibit the watering of cattle or bathing or washing at or near wells, ponds, or other excavations, reserved for drinking water ;
- (c) regulate or prohibit the steeping of hemp or any other plant in or near ponds or other excavations within two hundred and twenty yards of the residential area of a village ;
- (d) regulate or prohibit the dyeing or tanning of skins within four hundred and forty yards of the residential area of a village ;
- (e) regulate or prohibit the excavation of earth ;
- (f) regulate or prohibit the establishment of brick-kilns and charcoal kilns within eight hundred and eighty yards and pottery kilns within two hundred and twenty yards of the residential area of the village ;
- (g) direct that the carcasses of all dying within the village, except animals slaughtered for consumption shall not be disposed of within a radius of four hundred and forty yards of the residential area of the village ;

Provided that nothing shall be done under this clause to interfere with the legal rights of any person ;

- (h) regulate the construction of new buildings or the extension or alteration of any existing buildings or the *abadi* ;

- (i) regulate with the previous permission of the State Government the parking of public vehicles ;
- (j) regulate such matters as may be necessary for the general protection of standing crops and trees on common land and the planting of such trees ;
- (k) regulate the observance of sanitation and taking curative and preventive measures to remove and prevent the spread of epidemics ;
- (l) regulate the maintenance of water courses meant for irrigation purposes ;
- (m) regulate the killing of stray dogs ;
- (n) regulate the slaughter of animals ;
- (o) prohibit beggary ;
- (p) direct the taking of measures for the prevention of water-logging ;
- (q) regulate the flaying and disposal of dead animals ;
- (r) prohibit the sale of harmful eatables within the Gram Sabha area ; and
- (s) regulate offensive and dangerous trades or practices.

Penalty for disobedience of special order of the Gram Panchayat.

36. Any person who disobeys an order of the Gram Panchayat made under sections 34 and 35 shall be liable to a penalty which may extend to fifty rupees and if the breach is a continuing breach, with a further penalty which may extend to five rupees for every day after the first day during which the breach continues :

Provided that the recurring penalty shall not exceed the sum of rupees five hundred.

Appeal against orders of Gram Panchayat.

37. Any person aggrieved by an order of the Gram Panchayat made under section 36 may, within a period of thirty days of the date of such order, prefer an appeal to the District Development and Panchayat Officer whose decision shall be final and shall not be liable to be questioned in any court of law.

Power to enquire and make report about misconduct of petty officials.

38. (1) On a complaint being made to the Gram Panchayat by any person that a peon, bailiff, constable, chaukidar, patrol of the Department of Irrigation, Forest guard, Patwari, or vaccinator, canal overseer, head constable, game watcher or any other class of public servants to which the State Government may, by notification, extend the provisions of this section has misconducted himself in his official capacity, the Gram Panchayat may enquire into the matter and submit a report alongwith the *prima facie* evidence to the superior officer whom it may concern, or to the Deputy Commissioner.

(2) The authority referred to in sub-section (1) shall, after such further enquiry as may be required, take suitable action and inform the Gram Panchayat of the result:

Provided that nothing in this section shall be construed as empowering the Gram Panchayat to summon any such official or to exercise control disciplinary or otherwise, over them.

39. On the report being made by any person that a Patwari, or Chaukidar has failed to perform any duty imposed upon him by any law, the Gram Panchayat may by notice fixing a reasonable period require him to perform the said duty and on his failure to do so shall report the matter to the superior officer whom it may concern, or to the Deputy Commissioner and the result of the action taken thereon shall be communicated to the Gram Panchayat.

Supervision of
Patwaris.

40. (1) A Gram Panchayat, may by a resolution supported by at least two-thirds of panches holding office for the time being passed at any time on or after the first day of April, and on or before 30th day of September in any year, direct that intoxicating liquor be not sold at any licensed shop within the Gram Sabha area, notwithstanding any resolution passed by an empowered local body under section 5 of the Punjab Local Option Act, 1923, or any other law for the time being in force, such resolution shall be effective from the first day of April, of the year following the date when it is so passed and shall immediately be communicated to the Excise and Taxation Commissioner, Punjab.

Power to introduce
prohibition.

(2) Notwithstanding anything contained in the Punjab Excise Act, 1914, and the rules made thereunder, or any other law for the time being in force, with regard to the powers and functions of the Collector under the said Act, such a resolution will be binding upon the Excise and Taxation Commissioner, Punjab :

Provided that if the Excise and Taxation Commissioner, Punjab is of opinion for reasons to be recorded in writing that within such local area illicit distillation or smuggling of alcohol has been carried on or connived at, within two years preceding the date of the passing of such resolution, in such local area, such resolution shall not be binding upon him, unless the State Government orders that it shall be so binding.

41. (1) A Gram Panchayat may, from time to time, make bye-laws consistent with this Act and with rules made thereunder generally for carrying out all or any of the purposes of this Act.

Power to make Bye-laws.

(2) In making a bye-law under sub-section (1) the Gram Panchayat may direct that a breach of it shall be punishable with fine, which may extend to fifty rupees and if breach is continuous with a further fine of two rupees for every day after first during which the breach continues.

(3) The power conferred under this section to make bye-laws is subject to the condition of previous publication for such time and in such manner as the Director may determine, and no bye-law shall come into force until it has been confirmed by the Director.

Power of entry and inspection.

42. The Sarpanch of the Gram Panchayat and, if authorised in writing in this behalf by the Gram Panchayat, any other Panch may enter into or upon any building or land, with or without assistant or workmen, in order to make an inspection or survey or to execute a work which a Gram Panchayat is authorised by this Act or rules or bye-laws made thereunder to make or execute, or which it is necessary for a Gram Panchayat for any of the purposes or in pursuance of any of the provisions of this Act or of rules or bye-laws, to make or execute:

Provided that —

- (a) except when it is under this Act otherwise expressly provided no such entry shall be made between sun-set and sun-rise;
- (b) sufficient notice shall in every instance be given even when any premises can otherwise be entered without notice to enable the inmates of an apartment occupied by women to remove themselves to some part of the premises where their privacy shall not be disturbed; and
- (c) due regard shall always be had to the social and religious usages of the occupants of the premises entered.

Power regarding naming of streets and numbering of buildings.

43. (1) A Gram Panchayat may—

- (a) cause a name to be given to a street by affixing it to or painting it on any building or otherwise in such a position or manner as it may think fit;
- (b) cause a number to be affixed to or painted on any building in such a position or manner as it may think fit.

(2) The Gram Panchayat may require the owner or occupier of any building to paint thereon a number or itself cause such a number to be painted on any building.

(3) Any person destroying, pulling down, defacing or altering any name plate of a street or number affixed to or painted on a building under sub-sections (1) and (2) or affixing to or painting on a building a different name or number from that affixed or painted by or under the order of the Gram Panchayat, shall, on conviction, be liable to a fine which may extend to fifty rupees.

CHAPTER IV

JUDICIAL FUNCTIONS OF GRAM PANCHAYATS

44. (1) Gram Panchayat shall exercise powers and shall have jurisdiction over matters laid down in Schedule II.

(2) For the purpose of deciding whether an offence falls within the jurisdiction of a Gram Panchayat, the provisions of sections 178 to 181 of the Code of Criminal Procedure, 1973 shall apply.

(3) A Gram Panchayat shall be deemed to be criminal court when trying criminal cases.

Powers and jurisdiction of Gram Panchayat over criminal offences.

45. Any Magistrate before whom a complaint or report by the Police of any offence triable by a Gram Panchayat is brought or who takes cognizance of any such offence upon his own knowledge or suspicion shall transfer the proceedings to a Gram Panchayat of competent jurisdiction:

Transfer of proceedings.

Provided that a Chief Judicial Magistrate may for reasons to be recorded in writing, transfer any criminal case from Gram Panchayat to another Gram Panchayat of competent jurisdiction or to another court subordinate to him.

46. (1) Subject to the provisions of sub-section (3), no Gram Panchayat shall take cognizance of any offence under the Indian Penal Code, 1860, in which either complainant or the accused is a public servant.

Exclusion of certain cases.

(2) When information relating to the commission of a cognizable offence triable by a Gram Panchayat has been given to an officer in charge of a police station, he shall forthwith send a copy of the First Information Report, to the Gram Panchayat competent to try such an offence and such Gram Panchayat shall not proceed to try any complaint relating to the same facts nor shall it issue any summons in the matter, until the officer has intimated in writing that the investigation has been concluded :

Provided that such an officer shall send the information to the Gram Panchayat after the conclusion of the investigation.

(3) No criminal cases shall be heard by any Gram Panchayat when criminal case on substantially the same facts against the same person has been heard and finally decided by the competent court or Gram Panchayat or is pending therein, or before it.

47. (1) A criminal case before a Gram Panchayat shall be instituted on a complaint in writing and on payment of fee prescribed in Schedule III by presenting it in person to the Sarpanch, and in his absence, to any Panch or by sending it by registered post to the Gram Panchayat :

Cognizance of criminal cases.

Provided that if the court fee stamp is not available at the place where the Gram Panchayat ordinarily sits or at the place from where the complaint is sent an equivalent amount may be paid in cash or sent to the Gram Panchayat by money order.

(2) The particulars of the complaint shall be recorded by the Secretary of the Gram Panchayat in the register prescribed for the purpose.

(3) Notwithstanding anything contained in sub-section (1), a Gram Panchayat shall be competent to take cognizance *suo moto* of cases falling under sections 160, 228, 264, 277, 289, 290, 294, 510 of the Indian Penal Code, 1860 and under sections 3 and 4 of the Punjab Juvenile Smoking Act, 1918.

Action on complaint.

48. (1) The Gram Panchayat may, after examining the complainant and the witnesses, if any, and after such further enquiry, as it may deem necessary, either dismiss the complaint or summons the accused.

(2) The Gram Panchayat may dismiss the case if the complainant is absent on any day fixed for hearing of the case or for want of prosecution and such order shall, subject to the provisions of sub-section (3), operate as an acquittal.

(3) If the complainant satisfies the Gram Panchayat that his absence or for want of prosecution of the case on his part was due to a sufficient cause, the Gram Panchayat may set aside the order of dismissal and revive the proceedings:

Provided that no order of dismissal shall be set aside unless—

- (i) an application for the purpose is made by the complainant within thirty days of the passing of such order ; and
- (ii) a notice of the application has been served upon the accused if the dismissal was made after appearance of the accused before the Gram Panchayat.

Power of Gram Panchayat to refuse to entertain criminal case.

49. If at any time it appears to the Gram Panchayat that the offence is one for which the sentence which the Gram Panchayat is competent to pass would be inadequate, it shall send the record of the case by order in writing to the Chief Judicial Magistrate.

Proceeding on failure of the accused to appear.

50. (1) If the accused fails to appear or cannot be found, the Gram Panchayat shall report the facts to the Magistrate having jurisdiction over the area.

(2) The Magistrate shall issue the summons or warrant for the arrest of the accused and in case of a warrant, shall direct by endorsement on the warrant that if such person executes a bond in certain amount with or without sureties for his attendance before himself in the manner provided in section 71 of the Code of Criminal Procedure, 1973, he shall be released from custody.

(3) When the accused appears before the Magistrate he may direct him to execute a bond with or without sureties in the amount to be named to appear before the Gram Panchayat at its next meeting and it shall be the duty of such accused to enquire the date and time of the next meeting of the Gram Panchayat.

(4) On his failure to execute such a bond if required to do so under sub-section (3), the Magistrate shall order that the accused may be produced in custody before the Gram Panchayat at its next meeting.

(5) If the accused fails to appear before the Gram Panchayat after executing a bond under sub-section (3), the Gram Panchayat shall report the fact to the Magistrate before whom the bond was executed and such Magistrate shall proceed under sub-section (2) to compel the attendance of the accused and also to realise the amount of bond under Chapter XXXIII of the Code of Criminal Procedure, 1973.

51. (1) The Gram Panchayat shall, if possible, try a criminal case and pass orders on the day on which the accused appears and, if that is not possible may, if he is not already on bail, require him to execute a bond with or without sureties for a sum not exceeding five hundred rupees to appear before the Gram Panchayat on any subsequent day or days to which the trial may be adjourned.

(2) The amount of bond to be executed under sub-section (1) if, forfeited shall be recoverable by the Gram Panchayat as if it were a fine imposed by it.

(3) If the accused fails to execute the bond required by sub-section (1), the Gram Panchayat shall inform the Magistrate of the fact and the date fixed for the next hearing, and the Magistrate shall proceed as provided under sub-sections (4) and (5) of section 50.

52. (1) A Gram Panchayat may on conviction—

Punishment.

(a) sentence the accused to a fine not exceeding two hundred rupees or double the value of the damage or loss caused by his act, whichever is greater :

Provided that no fine shall exceed the maximum fine prescribed by the law for that offence ;

(b) discharge him after due admonition ;

(c) require him to execute within such time as the Gram Panchayat may fix, a bond with or without sureties of an amount not exceeding one hundred rupees, binding himself that he will not be again guilty of an offence triable by the Gram Panchayat for any period not exceeding twelve months ; or

(d) where in the opinion of Gram Panchayat he is under eighteen years of age, require his father or his guardian to execute within such time as the Gram Panchayat may fix, a bond with or without sureties of an amount not exceeding one hundred rupees, binding himself to prevent such offender from committing any offence triable by the Gram Panchayat for any period not exceeding twelve months.

(2) The amount of any bond taken under clauses (c) and (d) of the foregoing sub-section if forfeited, shall be recoverable by the Gram Panchayat as if it were a fine imposed by itself and if the accused or his father or his guardian, as the case may be, fails to execute such a bond within the time fixed the accused shall be punishable with fine which may extend to one hundred rupees.

(3) Where a Gram Panchayat imposes a fine under the provisions of this section and such fine is not paid as required it shall record an order declaring the amount of fine imposed and that it has not been paid, and shall forward the same to the nearest Judicial Magistrate who shall proceed to execute it as if it were an order passed by himself, and such Judicial Magistrate may also sentence the accused to imprisonment in default of payment.

Compensation.

53. (1) If a fine is imposed under this Act, the Gram Panchayat may order the whole or any part of the fine recovered to be applied—

- (a) in defraying expenses properly incurred in the case by the complainant ; and
- (b) in compensation for any material damage or loss caused by the offence committed.

(2) If the Gram Panchayat considers that a case is false or frivolous or vexatious it may call upon the complainant to show cause why he should not pay compensation to the accused.

(3) The Gram Panchayat shall record and consider any cause which the complainant may show under sub-section (2) and if it is satisfied that the case was false, frivolous or vexatious, may for reason, to be recorded direct that compensation not exceeding rupees fifty shall be paid by the complainant to the accused.

Conviction by Gram Panchayat not previous conviction.

54. No conviction under this Act shall be deemed to be previous conviction for the purpose of section 75 of the Indian Penal Code, 1860 or section 356 or section 360 of the Code of Criminal Procedure, 1973.

Supervision of Criminal proceedings by Chief Judicial Magistrate.

55. (1) The Chief Judicial Magistrate, if satisfied that a failure of justice has occurred, may, of his own motion or on an application of the party aggrieved by order in writing after notice to the accused, or the complainant, as the case may be, cancel or modify any order in a judicial proceeding made by a Gram Panchayat or direct the retrial of any criminal case by the same or any other Gram Panchayat of competent jurisdiction subordinate to him.

(2) A fee of one rupee shall be paid on every application, to be filed under sub-section (1).

Civil, revenue and judicial powers.

56. (1) Notwithstanding anything contained in any other law for the time being in force and subject to the other provisions of this Act, the jurisdiction to try any of the suits mentioned here-under shall vest in a Gram Panchayat,—

- (a) suits for the recovery of moveable property or the value of such property ;
- (b) suits for money or goods due on contracts or price thereof ;
- (c) suits for compensation for wrongfully taking or injuring moveable property ; and
- (d) suits mentioned in clauses (j), (k), (l) and (n) of sub-section (3) of section 77 of the Punjab Tenancy Act, 1887, or any other law for the time being in force.

(2) The pecuniary limits of jurisdiction of a Gram Panchayat shall be five hundred rupees in respect of all suits falling under sub-section (1).

57. The Gram Panchayat when trying suits referred to in section 56 shall be deemed to be a civil court or revenue court, as the case may be, unless relinquished in part, the suits shall include the whole of the claim and no subsequent suits shall lie before the Gram Panchayat or any other court for any claim or a part thereof relinquished or omitted.

Gram Panchayat to be deemed to be civil or revenue court.

58. No suit shall lie before a Gram Panchayat unless the defendant or one of the defendants, sought to be made liable for the claim where there are more than one at the time of the institution of the suit resides or carries on business or personally works for gain, or has within one year of the institution of the suit resided or carried on business or personally worked for gain, within the limits of its jurisdiction or the cause of action has arisen wholly or in part within these limits.

Limits to jurisdiction.

59. (1) Any other court before whom a suit triable by a Gram Panchayat is filed shall transfer the suit to the Gram Panchayat of competent jurisdiction.

Transfer of suits.

(2) The District Judge or Collector may, for reasons to be recorded in writing, transfer any civil or revenue suit respectively from the Gram Panchayat to another Gram Panchayat of a competent jurisdiction or to another court subordinate to him.

60. No suit shall lie in a Gram Panchayat —

Exclusion of Gram Panchayat jurisdiction.

- (a) on a balance of a partnership account ;
- (b) for a share or a part of share under an intestacy or for a legacy or part of legacy under a Will ;
- (c) by or against the Central Government or a State Government or local authority or a public servant or a Gram Panchayat or Market Committee constituted under the Punjab Agricultural Produce Markets Act, 1961 or any other law for the time being in force, or when any such party is, in the opinion of the Gram Panchayat a necessary party ;
- (d) by or against a minor or a person of unsound mind or when any such person is in the opinion of the Gram Panchayat a necessary party ;
- (e) against an insolvent for a claim pertaining to the time prior to the admission of his insolvency petition ;
- (f) on account of any dispute or matter regarding which any suit or application may be made in a revenue court as defined in the Punjab Tenancy Act, 1887 except as provided by clause (d) of sub-section (1) of section 56 ;

- (g) in which the matter directly and substantially in issue is pending for decision or has been heard and finally decided by a Court of competent jurisdiction in a former suit between the same parties or those under whom they claim.

Limitation.

61. (1) The provisions of any law fixing a period of limitation for civil or revenue proceedings shall be deemed to be amended to the extent that the period of limitation of any suit triable by a Gram Panchayat shall not exceed three years.

(2) Any time spent on proceedings before a Gram Panchayat to which the provisions of this section are applicable shall be excluded from any period of limitation prescribed by law for suits in other courts.

Institution of suits.

62. (1) Any person, who wishes to institute a suit before a Gram Panchayat, shall present a petition in writing to the Sarpanch, or, in his absence, to any Panch and shall at the time pay the fees prescribed in Schedule III:

Provided that if the court fee stamp is not available at the place where the Gram Panchayat ordinarily sits, an equivalent amount in cash shall be paid.

(2) Any petition presented under sub-section (1) shall be entered in a register of suits, to be maintained in such form and by such person as the State Government may prescribe.

Wrong institution of suits.

63. If at any time, it appears to the Gram Panchayat that it has no jurisdiction to try a suit, it shall direct the petitioner, by order in writing to file his suit in the proper court.

Summary dismissal.

64. If upon the face of the petition, or on examining the petitioner, a Gram Panchayat is of opinion that the petition is vexatious or frivolous or barred by limitation or discloses no cause of action, it shall dismiss the petition by order in writing.

Necessary Parties in suits.

65. (1) Subject to the provisions of clauses (c) and (d) of section 56 the Gram Panchayat shall add as parties to suit any person whose presence as parties it considers necessary for a proper decision thereof and shall enter the names of such parties in the register of suits, and suit shall be tried as between the parties whose names are entered in the said register :

Provided that when any party is added notice shall be given to him and he shall be given an opportunity of appearing before the trial of the suit is proceeded with.

(2) In all cases where new party appears under the proviso to sub-section (1) during the trial of a civil suit, he may require that the trial shall begin *de novo*.

(3) If the plaintiff or defendant in any suit dies before a case has been finally decided and the right to sue still survives the suit shall subject to the provision of clause (d) of section 56 be proceeded with at the instance of, or, against the legal representatives of the deceased plaintiff or the deceased defendant, as the case may be :

Provided that application in this behalf has been presented to the Gram Panchayat within thirty days of the death or within such further period as the Gram Panchayat may, for sufficient cause allow.

66. If suit is not dismissed under section 64 the Gram Panchayat shall by summons require the defendant to appear before it and answer the petition.

Summons.

67. (1) If the petitioner fails to appear on the date fixed for hearing or if in the opinion of the Gram Panchayat he shows negligence in prosecuting his suit, the Gram Panchayat may dismiss the suit unless the defendant admits all or any part of the claim, when it shall be decreed accordingly.

Dismissal in default and restoration.

(2) A Gram Panchayat shall restore a suit dismissed for failure to appear, if, within fifteen days from the date of such dismissal, or such further period which for sufficient cause the Gram Panchayat may allow, the plaintiff satisfies the Gram Panchayat that he was prevented by any sufficient cause from appearing; but no order of dismissal shall be set aside without notice to the defendant, if it has been passed after his appearance before the Gram Panchayat.

(3) A fee of one rupee shall be paid on every application for restoration under sub-section (2).

68. (1) If the defendant fails to appear and the Gram Panchayat is satisfied that he has received notice of the date fixed for the hearing or that he is intentionally evading service, the Gram Panchayat may proceed *ex parte*.

Ex parte decision.

(2) Any defendant against whom a suit has been decided *ex parte*, may within thirty days from the date of executing any process for enforcement of the decision or within such further period as the Gram Panchayat may for sufficient cause allow, apply orally or in writing to the Gram Panchayat, to set aside the order; and the Gram Panchayat, if satisfied that the defendant did not receive due notice of the hearing or was prevented from appearing by any sufficient cause or was not intentionally evading service of summons, shall set aside the decision and shall appoint a day for proceeding with the suit, but no such order shall be passed without notice to the opposite party.

(3) A fee of one rupee shall be paid on every application under sub-section (2) for setting aside an *ex parte* decision.

69. (1) At the conclusion of the trial, the Gram Panchayat shall pass a decree in writing with or without costs of the suits in such form as the State Government may by rules prescribe and shall enter particulars of the decision in register of suits.

Final decision.

(2) If any money is paid over or if any property is transferred in the presence of Gram Panchayat in satisfaction of a decree it shall enter the payment or the transfer in the register of suits.

(3) A decree passed by Gram Panchayat shall be executed by it in such manner as may be prescribed and if the Gram Panchayat find any

difficulty in executing a decree, it may forward the decree to the civil or revenue court having jurisdiction and such court shall thereupon proceed to execute the decree as if it were a decree passed by itself.

Supervision.

70. The District Judge in respect of civil suits or the Collector in respect of revenue suits may of his own motion or on an application of the party aggrieved set aside or modify any decree or order made by a Gram Panchayat in a civil or revenue suit or direct the retrial of the suit by the same or any other Gram Panchayat of competent jurisdiction or by any other court subordinate to him if he is satisfied that there has been a failure of justice whether on a point of fact or point of law.

Provisions of the Code of Criminal Procedure 1973, and the Code of Civil Procedure 1908 to apply only where provided.

71. (1) The provisions of the Code of Criminal Procedure, 1973, the Code of Civil Procedure, 1908, and of the Indian Evidence Act, 1872, shall not apply to proceedings before Gram Panchayats save to the extent mentioned in this Act, but the Gram Panchayat may ascertain the facts of any criminal case or civil or revenue suit by all legitimate means in its power and thereafter pass such order, sentence or decree as may be in accordance with justice, equity and good conscience.

(2) Every Gram Panchayat shall maintain a brief memorandum of proceedings of each case tried by it.

(3) All orders, sentences and decrees shall be passed in accordance with the decision of the majority of the members present and voting :

Provided that in the case of equality of votes, person, presiding at such meeting shall in addition to his own vote as a member, have a second or casting vote.

(4) All orders, sentences and decrees passed under sub-section (1) shall be announced in an open meeting of the Gram Panchayat by the person presiding at such meeting and decision shall be recorded and it shall be duly signed by all the members of the Gram Panchayat attending the meeting :

Provided that any member not concurring in the decision may record the dissenting note which will form part of the decision.

Bar to personal interest.

72. (1) No Sarpanch or Panch of a Gram Panchayat shall take part in any case, suit or proceedings to which he or his employer, employee or partner in business or near relative is a party or in which any of them may be personally interested.

(2) If by reason of the number of Panches disqualified under sub-section (1) there remains no quorum the Gram Panchayat shall send the case or the suit to the Chief Judicial Magistrate or the District Judge or the Collector having jurisdiction, as the case may be, for disposal in accordance with law.

Compromise and decision on oath.

73. (1) Notwithstanding any thing contained in this Act or any other law for the time being in force, it shall be lawful for the Gram Panchayat to allow any criminal case to be compounded or to decide any suit within its jurisdiction in accordance with any lawful and valid compromise agreed upon between the parties.

(2) The provisions of the Oaths Act, 1969 shall apply to judicial proceedings before a Gram Panchayat.

74. Notwithstanding anything contained in the Legal Practitioners Act, 1879, no legal practitioner shall be permitted to appear, plead or act before a Gram Panchayat for any party in any judicial proceedings under this Act.

Bar to legal practitioners.

75. (1) A woman or any other person specially permitted by a Gram Panchayat, being a party to any judicial proceedings before it may appear through an agent authorised in this behalf.

Appearance of agents.

(2) For the purposes of this section 'agent' shall not include any legal practitioner or any person employed as a clerk to any legal practitioner or any petition writer or tout declared as such under section 36 of the Legal Practitioners Act, 1879.

76. If at any time, it appears to a Gram Panchayat,—

- (a) that it has no jurisdiction to try a case or a suit ;
- (b) that a case or a suit is of such a nature or of such difficulties that it should be tried by another court ;

Difficulties in respect of having no jurisdiction.

it shall, by order in writing, stating, therein, the dates of presentation and return of the petition, direct the complainant or the petitioner, as the case may be, to present the complaint or petition to the proper court.

77. (1) A Gram Panchayat may by summons send for any person to appear and give evidence or cause the production of any document,—

Attendance of witnesses.

- (a) no person who is exempt from personal appearance in court under sub-section (1) of section 133 of the Code of Civil Procedure, 1908 shall be required to appear in person before a Gram Panchayat in a civil suit ;
- (b) a Gram Panchayat may refuse to summon a witness or to enforce a summons already issued against a witness, when in its opinion the attendance of the witnesses cannot be procured without an amount of delay, expense or inconvenience which in the circumstances would be unreasonable ;
- (c) a Gram Panchayat shall not require any person living beyond its jurisdiction to give evidence or to produce a document unless such a sum of money be paid to him as appears to the Gram Panchayat to be sufficient to defray his reasonable expenses ;
- (d) no woman shall be compelled to appear as a witness in person before a Gram Panchayat, she may however, be examined on commission in the manner prescribed ; and
- (e) if a document is produced in obedience to a summons issued under this section, the Gram Panchayat shall cause the document to be copied, mark the copy after comparing with the

original to be a true copy and return the original document to the person producing the same.

(2) If any person, whom the Gram Panchayat summons by written order to appear or give evidence or to produce any document before it, wilfully fails to obey such summons, the Gram Panchayat may take cognizance of such disobedience and after giving such person, an opportunity to explain may, on conviction, sentence him to a fine not exceeding twenty-five rupees.

Processes.

78. (1) Every summons issued by a Gram Panchayat shall be drawn up in such form and shall be signed or sealed in such manner as may be prescribed.

(2) When the person on whom the summons is to be served resides within its jurisdiction such summons shall ordinarily, be served by one of the Chaukidars of the local area but the Gram Panchayat may in its discretion have it served by any other person willing to do so.

(3) If the accused or the defendant resides at the time of the issue of the summons outside the local area of its jurisdiction the Gram Panchayat may forward the summons to the Gram Panchayat within the local area of whose jurisdiction the accused or the defendant resides and such Gram Panchayat shall cause it to be served as if it were a summons issued by itself.

(4) If the accused or the defendant resides at the time of the issue of the summons outside the jurisdiction of a Gram Panchayat, the Gram Panchayat may, where it is not possible to serve the summons through another Gram Panchayat forward the summons to the nearest Judicial Magistrate who shall cause it to be served as if it were a summons issued by himself.

Transfer applications.

79. (1) If in any criminal case or civil or revenue suit before a Gram Panchayat any party intimates at any stage before the announcement of the final order or decree that he intends to make an application under this section to the Chief Judicial Magistrate or the District Judge or the Collector, as the case may be, for the transfer of the case or suit, the Gram Panchayat, shall upon his executing, if so required, a bond without sureties of an amount not exceeding ten rupees that he will make such application within a reasonable time to be fixed by the Gram Panchayat which shall not be less than fifteen days, adjourn the case or suit for such a period as will afford sufficient time for the application to be made and an order to be obtained thereon :

Provided that nothing herein contained shall require the Gram Panchayat to adjourn the case or suit upon a second or subsequent intimation from the same party.

(2) If the application is not made within the time allowed, the amount of such bond shall be forfeited and may be recoverable by the Gram Panchayat as if it were a fine imposed by itself.

Stay of proceedings.

80. The Chief Judicial Magistrate or the District Judge or the Collector, as the case may be, on an application for transfer, order a Gram

Panchayat to stay the proceedings pending before it and on receipt of such order the Gram Panchayat shall stay the proceedings.

81. A Gram Panchayat may, when imposing a fine or ordering the payment of a sum of money or the delivery of any movable property direct that the money be paid or the movable property be delivered by instalments.

Payment by instalments.

82. (1) A Gram Panchayat shall not be competent to cancel, revise or alter any sentence, decree or final orders passed by it in any judicial proceedings, except *ex parte* decree or orders; and subject to the provisions of sections 55 and 70 no sentence, decree or other order passed by Gram Panchayat in judicial proceedings shall be subject to appeal, or revision by any other court or authority.

Finality of decisions.

(2) The provisions of sections 10 and 11 of the Code of Civil Procedure, 1908 and section 300 of the Code of Criminal Procedure, 1973, shall apply to all civil, revenue and criminal proceedings before a Gram Panchayat.

Resjudicata.

83. Any sum realised by a Gram Panchayat by way of judicial fees or of judicial fines shall be credited to the Consolidated Fund of the State in the manner prescribed.

Custody of money.

84. (1) The provisions of sections 345 and 346 of the Code of Criminal Procedure, 1973, shall apply to judicial proceedings under this Act:

Contempt of Court.

Provided that the fine imposed for contempt of court shall not exceed one hundred rupees.

(2) The provisions of sections 299, 452 and 456 of the Code of Criminal Procedure, 1973, shall apply to criminal proceedings before a Gram Panchayat and if any order made by a Gram Panchayat in relation to section 452 and section 456 of said Code is not complied with, the Gram Panchayat shall forward the same to the nearest Judicial Magistrate who shall proceed to execute it as it were an order passed by himself.

CHAPTER V

PROPERTY, FUNDS, FINANCE AND ACCOUNTS OF GRAM PANCHAYATS

85. (1) A Gram Panchayat shall have power to acquire, hold and dispose of property and to enter into contract:

Property of Gram Panchayat.

Provided that in all cases of acquisition or disposal of immovable property by the Gram Panchayat, it shall obtain the prior approval of the State Government.

(2) All property within the local limits of the jurisdiction of Gram Panchayat of the nature hereinafter in this section specified, other than property maintained by the Central Government or the State Government or a local authority or any other Gram Panchayat, shall vest in and belong to the Gram Panchayat, and shall, with all other property

of whatsoever nature or kind which may become vested in the Gram Panchayat, be under its direction, management and control, that is to say—

- (a) all common properties;
- (b) all public streets, including the soil, stones and other materials thereof and all drains, bridges, culverts, streets, erections, materials, implements and other things provided for such streets;
- (c) all public channels, water courses, springs, tanks, ghats, reservoirs, cisterns, wells, aqueducts, conduits tunnels, pipes, pumps and other water works whether made, laid or erected at the cost of the Gram Panchayat or otherwise, and all bridges, buildings, engines, works, materials and things connected therewith or appertaining thereto and also any adjacent land (not being private property) appertaining to any public tank:

Provided that water pipes and waterworks, connected therewith or appertaining thereto which with the consent of the Gram Panchayat are laid or set up in any street by the owners of any mill, factory, workshop or the like primarily for the use of their employces shall not be deemed to be public waterworks by reason of their use by the public;

- (d) all public sewers and drains, and all works, materials and things appertaining thereto and [other [conservancy works:

Provided that for the purpose of enlarging, deepening or otherwise repairing or maintaining any such sewer or drain the sub-soil appertaining thereto shall also be deemed to vest in the Gram Panchayat.

- (e) all sewage, rubbish and offensive matter deposited on streets or collected by the Gram Panchayat from streets, latrines, urinals, sewers, cesspools and other places;
- (f) all public lamps, lamp-posts and apparatus connected therewith or appertaining thereto; and
- (g) all buildings erected by the Gram Panchayat and all lands and buildings or the property transferred to the Gram Panchayat by the Central Government or the State Government or acquired by gift, purchase or otherwise for local public purposes.

(3) The State Government may, by notification exclude any street, bridge or drain from the operation of this Act or of any specified section of this Act ;

Provided that if the cost of the construction of the work had been paid from the Gram Panchayat Fund, such work shall not be excluded from the operation of this Act or any specified section of this Act, except after consideration of the views of the Gram Panchayat at a meeting.

(4) The State Government may allocate to a Gram Panchayat any public property situated within its local jurisdiction and thereupon such property shall vest in and come under the control of the Gram Panchayat.

86. (1) For every Gram Panchayat there shall be constituted a Gram Panchayat Fund bearing the name of the Gram Panchayat and there shall be placed to the credit thereof—

Gram Panchayat
Fund.

- (a) all grants from Government or other local authorities;
- (b) the balance (if any) standing at the credit of the Gram Panchayat at the commencement of this Act;
- (c) the balances and proceeds of all funds which, in the opinion of the Collector, were or are being collected for common secular purposes of the village or villages comprised in the Gram Sabha area;
- (d) all donations;
- (e) all taxes, duties, cesses, tolls and fees imposed and realised under this Act;
- (f) the sale proceeds of all dust, dirt, dung or refuse collected by the servants of the Gram Panchayat and dead bodies of animals not claimed by any person in accordance with any custom or usage and the trees and other produce of the land vested in the Gram Panchayat;
- (g) income derived from the village fisheries which are under the management of the Gram Panchayats;
- (h) income derived from common lands vested in the Gram Panchayat under any law for the time being in force;
- (i) any other amount to be received by the Gram Panchayat from any other source or assigned by the Panchayat Samiti or the Zila Parishad or Government;

(2) The State Government shall every year assign to every Panchayat a portion of the land revenue not being less than forty per centum of the total annual land revenue realizable within the limits of the Gram Sabha area which shall be credited to the Gram Panchayat Fund.

(3) Every Gram Panchayat shall set apart and apply annually such sum as may be required to meet—

- (a) the cost of its own administration including the payment of salary, allowances, provident fund and gratuity to the officers and employees and to the secretary;

Provided that the total expenditure on establishment shall not exceed one-third of the total expenditure, of the Gram Panchayat in any year;

- (b) every Gram Panchayat shall have the power to spend such sums as it thinks fit for carrying out the purposes of this Act;
- (c) the Gram Panchayat Fund shall be vested in the Gram Panchayat and the balance to the credit of the Fund shall be kept deposited with a Scheduled Bank.

Custody and maintenance of Gram Panchayat records and properties.

87. (1) The Sarpanch and in his absence the Panch authorised by the Gram Panchayat or by the Block Development and Panchayat Officer in this behalf shall be responsible for the safe custody of the movable property of the Gram Panchayat and such of its records as may be prescribed and immovable property belonging to or vested in the Gram Panchayat shall also remain in his charge.

(2) The Panchayat Secretary shall be responsible to maintain up-to-date all the record of the Gram Panchayat in the custody of the Sarpanch or the Panch as under sub-section (1).

(3) The Sarpanch or Panch, as the case may be, shall before filing of his nomination papers for election or on vacation of his office due to any cause whatsoever shall hand-over complete charge of such record and property to the Block Development and Panchayat Officer.

(4) If the Sarpanch or the Panch fails to hand over such records or property as specified in sub-section (1) within the period as may be prescribed, the Block Development and Panchayat Officer may apply to an Executive Magistrate within whose jurisdiction the Gram Sabha area is situated for securing from such Sarpanch or Panch such records or property, as the case may be.

(5) On receipt of an application under sub-section (4), the Executive Magistrate may, by an order, authorise any police officer not below the rank of a Sub-Inspector to enter and search any place where such records or property are kept or are believed to be kept, and to seize them and the records and property so seized shall be handed over as soon as possible to the Block Development and Panchayat Officer concerned.

(6) Notwithstanding anything contained in this Act, whoever, in contravention of the provisions of this section wilfully evades the handing over of such record or property shall, on conviction by a Judicial Magistrate of the first class be punishable with imprisonment either of description which may extend to three years or with fine or with both.

Taxation measures by Gram Panchayat.

88. (1) Subject to any rules as may be made under this Act or any other order made by the State Government in this behalf, the Gram Panchayat shall impose—

- (a) tax on lands and buildings within the local limits ;

- (b) on professions, trades, callings and employments other than agriculture carried on or held within the local limits of its jurisdiction, a tax on the basis of the total annual income accrued from such professions, trades, callings and employments.

(2) Subject to such rules as may be made in this behalf, a Gram Panchayat shall levy a duty in the shape of an additional stamp duty on all payments for admission to any entertainment.

(3) The State Government may impose a duty on transfers of property in the form of surcharge on the duty imposed by or under the Indian Stamp Act, 1899, on instruments of sale, gift and mortgage with possession of immovable property situated in the Gram Sabha area at such rate as may be fixed by the State Government not exceeding two per centum on the amount of consideration, the value of the property or the amount secured by the mortgagee, as set forth in the instrument and the amount so collected shall be passed on to the Gram Panchayat.

(4) Subject to such maximum rates as the State Government may prescribe, a Gram Panchayat may levy the following fees and rates, namely:—

- (a) fees on the registration of vehicles ;
- (b) a fee for providing sanitary arrangements at such places of worship or pilgrimage, fairs and melas within its jurisdiction as may be specified by the State Government by notification ;
- (c) a water rate, where arrangement for the supply of water for drinking, irrigation or any other purpose is made by the Gram Panchayat within its jurisdiction;
- (d) a lighting rate, where arrangement for lighting of public streets and places is made by the Gram Panchayat within its jurisdiction ;
- (e) a conservancy rate, where arrangement for clearing private latrines, urinals and cesspools is made by the Gram Panchayat within its jurisdiction.

89. Every Gram Panchayats shall on the recommendation of the State Finance Commission constituted under Article 243-I of the Constitution of India or otherwise, shall be entitled to receive grant-in-aid from the Consolidated Fund of the State as soon as re-appropriation is made by law in this behalf.

Financial
assistane to
Gram Panchayats.

90. Subject to such restrictions and conditions as may be prescribed, a Gram Panchayat may write off any tax, fee or other amount whatsoever, due to it, whether under a contract or otherwise or any sum payable in connection therewith, if in its opinion such tax, fee, amount or sum is irrecoverable.

Power to exempt
from taxes and
to write off
irrecoverable
amounts.

91. All expenses of the Gram Panchayat shall be charged to the Gram Fund.

Expenses of
Gram Panchayats.

Recovery of dues as arrears of revenue.

92. The Collector shall recover any sum due under this Act, other than sums due under decree passed by the Panchayat in exercise of its Civil jurisdiction or as fine imposed in the exercise of its criminal jurisdiction, as if they were arrears of Land revenue.

Power of Gram Panchayat to borrow.

93. With the sanction of the State Government, and subject to such conditions as may be prescribed, a Gram Panchayat may borrow money for carrying out of any of the purposes of this Act.

Special tax and Community Service.

94. A Gram Panchayat may, with the previous permission of the Director, impose a special tax on the adult male members of the Gram Sabha area for the construction of any public work of general utility for the inhabitants of the said area :

Provided that it may exempt any member from the payment of this tax in lieu of doing voluntary labour or having it done by another person on his behalf :

Provided further, that in the case of emergency manual labour may be compulsorily imposed without payment and if any person does not perform such labour without sufficient cause he shall be liable to be punished with a fine which may extend to fifty rupees.

Budget of Gram Panchayat.

95. (1) Every Gram Panchayat shall, at such time and in such manner as may be prescribed, prepare in each year a budget of its estimated receipts and disbursements for the following year and shall submit the budget to the Panchayat Samiti having jurisdiction over the area of the Gram Panchayat.

(2) The Panchayat Samiti may, within such time as may be prescribed, either approve the budget or return it to the Gram Panchayat for such modification as it may direct and on such modification being made the budget shall be resubmitted within such time as may be prescribed for approval of the Panchayat Samiti.

(3) No expenditure shall be incurred unless the budget is approved by the Panchayat Samiti and if the Panchayat Samiti fails to convey its approval within the time prescribed for the purpose, the budget will be deemed to have been approved by the Panchayat Samiti.

Accounts of Gram Panchayat.

96. Accounts of the income and expenditure of every Gram Panchayat shall be kept in such form and manner as may be prescribed.

Audit of Accounts of Gram Panchayats.

97. (1) The audit of the accounts of a Gram Panchayat shall be carried out by the authority as may be prescribed by the State Government and a copy of the audit report shall be forwarded to the Gram Panchayat within one month of the completion of the audit.

(2) On receipt of the audit report referred to in sub-section (1), the Gram Panchayat shall either remedy the defects or irregularities which have been pointed out in the audit and send to the Panchayat Samiti within three months an intimation of its having done so or shall, within the said period, supply any further explanation to the prescribed authority in regard to such defects or irregularities as it may wish to give.

CHAPTER VI

CONSTITUTION OF PANCHAYAT SAMITIS AND CONDUCT OF THEIR BUSINESS

98. (1) The State Government, shall, by notification, direct that with effect from such date as may be specified in the notification there shall be constituted a Panchayat Samiti for every Block in a District.

Establishment of Panchayat Samiti.

(2) The Panchayat Samiti constituted under sub-section (1) shall save as otherwise provided in this Act have jurisdiction over the entire Block area excluding such portion of the Block area as is included in a Municipality or is under the authority of a Municipal Corporation, a Cantonment Board or a Notified Area Committee constituted under any law for the time being in force :

Provided that a Panchayat Samiti may have its office in any area comprised within the excluded portion of the Block and in such area may exercise its powers and function over the property and institutions under its ownership, control or management :

Provided further that the Panchayat Samitis already constituted under the Punjab Panchayat Samitis and Zila Parishads Act, 1961 shall be deemed to have been constituted under this Act.

(3) Every Panchayat Samiti shall, by the name of the Block for which it is constituted, be a body corporate having perpetual succession and a common seal and subject to such restrictions as are imposed by or under this Act or any other law, shall be vested with the powers of suing or being sued in its corporate name, or acquiring, holding land, transferring property, moveable or immovable, whether without or within the limits of the area over which it has authority, or entering into contracts and of doing all things, necessary, proper and expedient for the purpose, for which it is constituted.

(4) When Panchayat Samiti is constituted for a Block under sub-section (1), and the Block is re-delimited, the State Government shall reconstitute a Panchayat Samiti for the re-delimited Block, under that sub-section.

99. (1) Every Panchayat Samiti shall consist of—

Composition of Panchayat Samiti.

- (a) six to ten directly elected members from territorial constituencies in the Panchayat Samiti area as may be determined under section 100 of this Act and notified by the State Government so far as practicable, having regard to the uniformity of population of each constituency ;
- (b) representatives of the Sarpanches directly elected by them from amongst the Sarpanches of the Gram Panchayats in the Panchayat Samiti area :

Provided that ratio of the representatives of the Sarpanches and that of the directly elected members shall be sixty : forty ;

- (c) Members of the Legislative Assembly of the State of Punjab major portion of whose constituency falls in the Panchayat Samiti area ;

(d) Members of the Legislative Council of the State of Punjab if any, who are registered as electors within the Panchayat Samiti area.

(2) The members of the Panchayat Samiti whether or not chosen by direct election from territorial constituencies in the Panchayat Samiti shall have the right to vote in the meetings of the Panchayat Samiti.

100. Subject to the provisions of section 99, the number of directly elected members of a Panchayat Samiti shall consist of persons directly elected from the territorial constituencies in the Panchayat Samiti area as may be notified from time to time by the State Government at the rate of one member for every fifteen thousand population or part thereof of the Panchayat Samiti area :

Provided that in a Panchayat Samiti having a population of not exceeding ninety thousand there shall be a minimum of six directly elected members and in a Panchayat Samiti having a population of more than one lakh and fifty thousands the number of such members shall not exceed ten :

Provided further that the population of each territorial constituency shall, so far as practicable, be the same throughout the Panchayat Samiti area.

101. (1) Subject to the provisions of sub-section (2), the State Government shall, by notification, —

- (a) divide every Panchayat Samiti area for the purpose of election to such Panchayat Samiti into as many single member territorial constituencies as the number of members to be directly elected under section 99 ;
- (b) determine the extent of each territorial constituency ; and
- (c) determine the territorial constituency or constituencies in which seats are reserved for the Scheduled Castes, Backward Classes and Women.

(2) Each Panchayat Samiti area shall be divided into territorial constituencies in such a manner that the ratio between the population of these constituencies and the number of seats allotted to it shall, so far as practicable, be the same throughout the Panchayat Samiti area.

102. (1) Seats shall be reserved for—

- (a) the Scheduled Castes ; and
- (b) the Backward Classes ;

in every Panchayat Samiti and the number of seats so reserved for Scheduled Castes shall bear, as nearly as may be, the same proportion to the total number of seats to be filled by direct election in that Panchayat Samiti as the population of the Scheduled Castes in that Panchayat Samiti

Determination of number of directly elected members of Panchayat Samitis.

Delimitation of Territorial constituencies.

Reservation of seats of Panchayat Samitis.

area bears to the total population of that Panchayat Samiti area and such seats may be allotted by the rotation to different constituencies in a Panchayat Samiti.

(2) Not less than one-third of the total number of seats reserved under sub-section (1) shall be reserved for women belonging to the Scheduled Castes.

(3) Not less than one-third (including the number of seats reserved for women belonging to the Scheduled Castes) of the total number of seats to be filled by direct election in every Panchayat Samiti shall be reserved for women and such seats may be allotted by the rotation to different constituencies in the Panchayat Samiti area.

(4) One seat shall be reserved for Backward Classes in a Panchayat Samiti in which the population of Backward Classes is not less than twenty per cent of the total population of the Panchayat Samiti area.

103. (1) Every Panchayat Samiti, save as otherwise provided in this Act, shall continue for a term of five years from the date appointed for its first meeting referred to in section 105 and no longer.

Duration of
Panchayat Samiti

(2) No amendment of any law for the time being in force shall have the effect of causing dissolution of Panchayat Samiti which is functioning immediately before such amendment, till the expiration of duration specified in sub-section (1).

(3) The election to constitute a Panchayat Samiti shall be completed—

(a) before the expiry of its duration specified in sub-section (1) ;

(b) in case of dissolution, before the expiration of a period of six months from the date of its dissolution :

Provided that where the remainder of the period for which the dissolved Panchayat Samiti would have continued is less than six months, it shall not be necessary to hold any election under this sub-section for constituting the Panchayat Samiti for such period.

(4) Panchayat Samiti constituted upon the dissolution of a Panchayat Samiti before the expiration of its duration shall continue only for the remainder of the period for which the dissolved Panchayat Samiti would have continued under sub-section (1) had it not been dissolved.

104. (1) Every election of a member of a Panchayat Samiti shall be notified by the State Government in the official Gazette and no member shall enter upon his duties until his election has been so notified and notwithstanding anything contained in the Indian Oaths Act, 1969 until he has taken or made an Oath or affirmation of his allegiance in the form specified in Schedule I.

Notification of
election and Oath
of allegiance by
members of Pan-
chayat Samitis.

(2) If any such person refuses to take or make such Oath or affirmation, as the case may be, his election shall be deemed to be invalid and a fresh election shall take place.

(3) No person whose election has been deemed to be invalid under sub-section (2) shall be eligible for election to any Panchayat Samiti for a period of two years from the date on which he ought to have taken or made such oath or affirmation.

Elections of
Chairman and
Vice-Chairman and
term of office.

105. The Deputy Commissioner concerned, or any officer appointed by him in this behalf, not below the rank of an Extra Assistant Commissioner, shall call the first meeting of the Panchayat Samiti in the manner prescribed, as soon as the election of all members of the Panchayat Samiti is notified, to elect the Chairman and Vice-Chairman from amongst the elected members.

Reservation for
the offices of
Chairmen and
Vice-Chairmen of
Panchayat Samitis.

106. There shall be reservation for the offices of Chairmen and Vice-Chairmen, in the manner prescribed by the State Government—

(a) such number of offices of Chairman and Vice-Chairman of Panchayat Samitis in the district for the persons belonging to the Scheduled Castes and the number of such offices bearing as nearly as may be the same proportion to the total number of offices in the district as the population of the Scheduled Castes in the district bears to the total population of the district and such offices shall be allotted by rotation.

(b) not less than one-third of the total number of offices of Chairmen and Vice-Chairmen of the Panchayat Samitis in the district, shall be reserved for women and such offices shall be allotted by rotation.

Rotation of
reserved seats and
offices after each
Census.

107. Upon the publication of the figures of Census the number of directly elected members, Chairman and Vice-Chairman of a Panchayat Samiti and rotation for reservation of seats and offices for different categories shall be determined on the basis of population of the Panchayat Samiti area at that Census :

Provided that the determination of number of seats and offices shall not affect the existing composition of the Panchayat Samiti until the expiry of the term of office of the elected members then in office.

Explanation.—For the removal of doubts it is hereby declared that the principle of rotation, for the purpose of reservation of offices under sections 102 and 106 shall commence from the first election to be held after the commencement of this Act.

Allowances to
Chairman, Vice-
Chairman and
other members of
Panchayat
Samitis.

108. (1) The Chairman and Vice-Chairman of a Panchayat Samiti shall be entitled to such allowances as may be prescribed.

(2) Every member of a Panchayat Samiti (other than the Chairman and Vice-Chairman) shall be entitled to receive such sitting fee and other allowances, as may be prescribed.

Powers, functions
and duties of
Chairman of
Panchayat Samitis.

109. The Chairman of a Panchayat Samiti shall—

(a) convene and preside over and conduct meetings of the Panchayat Samiti ;

(b) discharge all duties imposed and exercise all the powers conferred on him under this Act and the rules made thereunder and perform such functions as may be entrusted to him by the State Government from time to time;

(c) exercise supervision and control over the Executive Officer of the Panchayat Samiti for securing implementation of resolutions or decisions of the Panchayat Samiti or of the Standing Committees which are not inconsistent with the provisions of this Act or any general or specific directions issued by the State Government under this Act;

(d) exercise overall supervision over the financial and executive administration of the Panchayat Samiti and place before the Panchayat Samiti all questions connected therewith which appear to him to require its orders and for this purpose may call for records of the Panchayat Samiti; and

(e) have powers to accord sanction upto a total sum of twenty-five thousand rupees in a year for the purpose of providing immediate relief to those who are affected by natural calamities in the Panchayat Samiti area :

Provided that the Chairman shall place at the next meeting of the Panchayat Samiti for its ratification, the details of such sanctions.

110. (1) In case of emergency, the Chairman or, in the absence of the Chairman, the Vice-Chairman and in the absence of both, the Chairman and Vice-Chairman, the Executive Officer may direct the execution of any work or the doing of any act which a Panchayat Samiti is empowered to execute or do and the immediate execution or doing of which is, in his opinion, necessary for the service or safety of the public and may direct the expenses of executing such work or doing such act shall be paid from the Panchayat Samiti Fund:

Extraordinary Powers of Chairman and Executive Officer of Panchayat Samitis.

Provided that every such direction shall be reported in the next following meeting of the Panchayat Samiti for confirmation.

(2) The Chairman or Vice-Chairman or the Executive Officer shall not act under sub-section (1) in contravention of any order of the Panchayat Samiti.

(3) The Chairman, or, in the absence of the Chairman, Vice-Chairman or in the absence of both the Chairman and Vice-Chairman, the Executive Officer may prohibit until the matter has been considered by the Panchayat Samiti, the doing of any act which is, in his opinion, undesirable in the public interest:

Provided that the act is one which the Panchayat Samiti has power to prohibit.

(4) No direction given under this section shall be questioned in any court on the ground that the case was not of emergency.

111. The Vice-Chairman of a Panchayat Samiti shall—

Powers, Function of Vice-Chairman of Panchayat Samitis.

(a) in the absence of the Chairman, preside over the meetings of the Panchayat Samiti;

(b) exercise such powers and perform such duties of the Chairman of the Panchayat Samiti as the Chairman from time to time, subject to the rules made by the State Government in that behalf, delegate to him by an order in writing; and

(c) pending the election of the Chairman, or during the absence of the Chairman from the Panchayat Samiti area, or by reason of leave, for a period exceeding thirty days, exercise the powers and perform the duties of the Chairman.

Resignation or removal of Chairman and Vice-Chairman of Panchayat Samiti.

112. (1) The Chairman or Vice-Chairman of the Panchayat Samiti may resign his office at any time by writing under his hand addressed to the State Government and his office shall become vacant on the expiry of fifteen days from the date of such resignation unless within the said period of fifteen days he withdraws such resignation by writing, under his hand addressed to the State Government.

(2) Every Chairman or Vice-Chairman of a Panchayat Samiti shall be deemed to have vacated his office forthwith if a resolution expressing want of confidence in him is passed by a two-third majority of the total number of elected members of the Panchayat Samiti at a meeting specially convened for the purpose.

(3) The requisition for a special meeting under sub-section (2) shall be signed by not less than one-fifth of the total number of elected members of the Panchayat Samiti and shall be delivered to the Deputy Commissioner and the Deputy Commissioner shall within seven days from the date of receipt of the requisition himself convene a special meeting of the Panchayat Samiti or authorise an officer not below the rank of Extra Assistant Commissioner to convene a special meeting.

(4) The special meeting under this section shall be held on a day not later than fifteen days from the date of issue of the notice of the meeting and shall be presided over by the Deputy Commissioner or an officer authorised by him under sub-section (3) and if the motion is carried out against the Chairman or Vice-Chairman, he shall cease to hold office of the Chairman and Vice-Chairman as the case may be :

Provided that no such requisition under this section shall be made unless a period of two years has elapsed from the date on which Chairman or Vice-Chairman, as the case may be, resumes his office:

Provided further that if the motion of no-confidence against the Chairman and the Vice-Chairman is rejected, no fresh motion of non-confidence against the Chairman or Vice-Chairman or both, as the case may be, shall be brought before the Panchayat Samiti within a period of two years from the date of rejection of such motion.

Suspension and removal of members of Panchayat Samitis.

113. (1) The State Government may, during the course of an inquiry, suspend a member of a Panchayat Samiti for any of the reasons for which he can be removed and debar him from taking part in any act or proceedings of the said body during the inquiry.

(2) The State Government may by notification remove any member who in the opinion of the State Government has been guilty of misconduct in the discharge of his duties :

Provided that before the State Government notifies the removal of a member, the reasons for his proposed removal shall be communicated to him, and he shall be given an opportunity of tendering an explanation in writing.

(3) A person who has been removed under sub-section (2) may be disqualified for re-election for such period not exceeding five years as the State Government may fix.

114. (1) If, in the opinion of the State Government, a Panchayat Samiti abuses its powers or is not competent to perform or makes persistent defaults in the performance of its duties, under this Act or wilfully disregards any instructions given or directions issued by the Zila Parishad or any instructions issued by the State Government arising out of the audit of accounts of the Panchayat Samiti or inspection of the work, the State Government may, after giving the Panchayat Samiti an opportunity to render explanation, by an order published, alongwith the reasons thereof, in the Official Gazette, dissolve such Panchayat Samiti;

Dissolution of
Panchayat Samiti.

(2) When a Panchayat Samiti is dissolved under sub-section (1)—

- (i) all members of the Panchayat Samiti shall vacate their offices forthwith;
- (ii) all powers and duties of the Panchayat Samiti during its dissolution, shall be exercised and performed by such person or persons as the State Government may appoint in this behalf; and
- (iii) all property in the possession of the Panchayat Samiti shall be held by the State Government.

(3) Upon dissolution of Panchayat Samiti under sub-section (1), the State Government shall reconstitute a Panchayat Samiti as specified under section 99 and election to reconstitute such Panchayat Samiti shall be completed before the expiration of a period of six months from the date of dissolution:

Provided that where the remainder of the period for which the dissolved Panchayat Samiti would have continued is less than six months, it shall not be necessary to hold any election under this sub-section for reconstituting the Panchayat Samiti for such period.

(4) The Panchayat Samiti reconstituted upon the dissolution of the existing Panchayat Samiti before the expiration of its duration, shall continue only for the remainder of the period for which the dissolved Panchayat Samiti would have continued under section 103 had it not been so dissolved.

115. (1) Whenever a vacancy occurs by death, resignation, removal or otherwise of a member or of a Chairman or Vice-Chairman of the Panchayat Samiti, the Vacancy shall be filled up by way of election :

Provided that if the vacancy relates to the Scheduled Castes, Backward Classes or to women, the vacancy shall be filled up out of the persons belonging to the category to which the vacancy relates.

Filling of
Casual vacancies
of member,
Chairman and
Vice-Chairman
of Panchayat
Samiti.

(2) A person elected to fill a casual vacancy shall be elected for the remainder of his predecessor term of office:

Provided that where the remainder of the period for which a member, Chairman or Vice-Chairman is to be elected is less than six months it shall not be necessary to hold any election under this section to fill such a vacancy.

116. (1) A Panchayat Samiti shall hold a meeting (hereinafter in this section called the ordinary meeting) for the transaction of business at least once in two months and shall subject to the provisions of the following sub-sections make regulations not inconsistent with this Act, or with any rules made thereunder with respect to the day, hour, notice, management and adjournment of its meeting and generally with respect to the transaction of business therein.

(2) The Chairman may, whenever he thinks fit, and shall, upon the written request of not less than one-third of the total number of members specifying the object for which the meeting is supposed to be called and on a date within fifteen days from the receipt of such request call a special meeting.

(3) If the Chairman fails to call a special meeting under sub-section (2) the Vice-Chairman or one-third of the total number of members may call the special meeting for a day not more than fifteen days after presentation of such request and require the Executive Officer to give notice to the members and to take such action as may be necessary to convene the meeting.

(4) Ten clear days notice of an ordinary meeting and seven clear days notice of a special meeting specifying the time at which such meeting is to be held and the business to be transacted thereat, shall be sent to the members and pasted at the office of the Panchayat Samiti and such notice shall include in the case of a special meeting any motion or proposition in the written request made for such meeting.

(5) Majority of the total number of members in office of the Panchayat Samiti shall form a quorum for transacting business at a meeting of the Panchayat Samiti and if at the time appointed for the meeting a quorum is not present, the person presiding shall, wait for thirty minutes and if within such period there is quorum he shall, proceed with the meeting but if within such period there is no quorum the person presiding shall adjourn the meeting to such hour on some future day as he may fix. He shall similarly adjourn the meeting at any time after it has begun if his attention is drawn to the want of quorum. At such adjourned meetings at which there is quorum the business which would have been brought before the original meeting shall be transacted.

(6) Every meeting shall be presided over by the Chairman or if he is absent, by the Vice-Chairman and if both are absent or if the Chairman is absent and there is no Vice-Chairman, the members present shall elect one from among themselves to preside.

(7) All questions shall, unless otherwise specially provided be decided by a majority of votes of the members present and voting. The presiding member, unless he refrains from voting, shall give vote before declaring the number of votes for and against a question and in case of equality of votes for and against a question, he may give his casting vote.

Meeting of
Panchayat
Samiti.

(8) No member of a Panchayat Samiti shall vote on, or take part in the discussion on any question coming up for consideration at a meeting of the Panchayat Samiti or any Committee, if the question is one in which apart from its general application to the public he has any direct pecuniary interest.

(9) If the person presiding is believed by any member present at the meeting to have any such pecuniary interest in any matter under discussion, and if a motion to that effect is carried, he shall not preside at the meeting during such discussion or vote on, or take part in it and in that case any member of the Panchayat Samiti may be chosen to preside at the meeting during the continuance of such discussion.

(10) No matter shall be discussed at any ordinary meeting unless it has been specified in the notice convening such meeting or in the case of special meeting, in the written request for such meeting :

Provided that a member may propose any resolution connected with or incidental to the subject included in the list of business and the Chairman may propose any urgent subject of routine nature not included in the list of business if no member objects to it :

Provided further that no permission shall be given in the case of motion or proposition to modify or cancel any resolution within three months after the passing thereof.

(11) Any ordinary meeting may, with the consent of a majority of the members present, be adjourned from time to time, but no business shall be transacted at any adjourned meeting other than that left undisturbed at the meeting from which the adjournment took place.

(12) No resolution of Panchayat Samiti shall be modified or cancelled within six months after the passing thereof except by a resolution passed by not less than two-third of the total number of members at an ordinary or special meeting, a notice whereof shall be given fulfilling the requirements of sub-section (4) and setting forth fully the resolution which is proposed to be modified or cancelled at such meeting.

(13) The proceedings of every meeting shall be recorded in the minutes book immediately after the deliberations of the meeting and shall after being read over by the member presiding over the meeting, be signed by him. The action taken on the decisions of the Panchayat Samiti shall be reported at the next meeting of the Panchayat Samiti. The minutes book shall always be kept in the office of the Panchayat Samiti and shall not be taken outside the Panchayat Samiti office under any circumstances. The Executive Officer shall be the custodian of the minutes book.

(14) A copy of every resolution passed at any meeting of the Panchayat Samiti shall within three days from the date of meeting be forwarded to the Director.

(15) If it shall appear to a Panchayat Samiti that the attendance of any officer of the State Government, having jurisdiction over an area of a district or less than a district and not working under the Panchayat Samiti, is desirable at a meeting of the Panchayat Samiti, the Executive Officer shall by a letter addressed to such officer not less than fifteen days before the intended meeting, request that officer to be present at the meeting and the officer shall unless prevented by sickness or other reasonable cause, attend the meeting.

(16) (a) Subject to any directions issued by the State Government in this behalf, a Panchayat Samiti may require any officer of the State Government serving in the Panchayat Samiti area and with the previous permission of the Deputy Commissioner in the case of an officer serving in the concerned district to attend any such meeting and tender advice on any matter which concerns the department to which such officer belongs.

(b) Where a Panchayat Samiti requires an officer specified in subsection (15) to perform any other duty or execute any work such officer shall, subject to any general or special order of the State Government perform such duties or execute such works.

117. (1) No act done or proceedings taken by a Panchayat Samiti or Standing Committee or any other Committee appointed under this Act shall be questioned on account of any vacancy in membership or any defect in the election or qualification of the Chairman, Vice-Chairman, presiding authority or member or any defect or irregularity of such act or proceeding not affecting the merits of the case.

(2) Until the contrary is proved every meeting of the Panchayat Samiti or Standing Committee or any other Committee shall be deemed to have been duly convened and held and all members, attending the meeting shall be deemed to have been duly qualified, when the minutes of the meeting have been duly signed in accordance with the provisions of this Act.

118. (1) The executive power of a Panchayat Samiti shall vest in the Chairman of the Panchayat Samiti and the Executive Officer thereof in the manner laid down in this Act.

(2) The Chairman and the Executive Officer shall perform all the duties and exercise all the powers specifically imposed or conferred on them by or under this Act and subject, wherever it is expressly provided, to the sanction of the Panchayat Samiti and to all other restrictions, limitations and conditions imposed, exercise the executive powers for the purpose of carrying out the provisions of this Act and be directly responsible for the due fulfilment of the purposes of this Act :

Provided that the Vice-Chairman, if the Chairman is absent, and the Executive Officer, if both the Chairman and Vice-Chairman are absent, may perform the duties or exercise the powers of the Chairman.

119. Subject to such exceptions and conditions as the State Government may by general or special order impose it shall be the duty of a Panchayat Samiti to provide for and make arrangements for carrying

Defect or irregularity not to vitiate proceedings of Panchayat Samiti.

Executive powers of Panchayat Samitis.

Functions and duties of Panchayat Samiti.

out the requirements of the area under its jurisdiction, in respect of the following matters, namely:—

(1) Agriculture.—

The doing of everything necessary to step up agricultural production and in particular—

- (i) multiplication and distribution of improved seeds;
- (ii) distribution of fertilizers ;
- (iii) popularisation of improved techniques, methods and practices and improved implements;
- (iv) achieving self-sufficiency in green manure and composting of farm yard manure;
- (v) encouraging fruit and vegetable cultivation;
- (vi) reclamation of land and swamps and conservation of soil;
- (vii) providing credit for agricultural purposes ;
- (viii) propagating and assisting in plant protection methods;
- (ix) laying out demonstration plots and working out better methods of farm management;
- (x) utilizing more power for agricultural purposes;
- (xi) tree planting;
- (xii) growing of village forests.

(2) Land improvement and Soil Conservation.—Assisting the State Government and the Zila Parishad in the implementation of land improvement and soil conservation programmes of the State Government.

(3) Minor Irrigation, Water Management and Watershed Development,—

- (i) assisting the State Government and the Zila Parishad in the construction and maintenance of minor irrigation works; and
- (ii) implementation of community and individual irrigation works.

(4) Poverty Alleviation Programme.—

Planning and implementation of poverty alleviation programmes and schemes.

(5) Animal Husbandry, Dairying and Poultry,—

- (i) maintenance of veterinary and animal husbandry services;

- (ii) improvement of breed of cattle, poultry and other live-stock;
- (iii) promotion of dairying, farming, poultry and piggery; and
- (iv) prevention of epidemics and contagious diseases.

(6) Fisheries.—

Promotion of fisheries development.

(7) Khadi Village and Cottage Industries.—

- (i) promotion of rural and cottage industries; and
- (ii) organisation of conferences, seminars and training programmes, agricultural and industrial exhibitions.

(8) Rural Housing.—

implementation of Housing Schemes and distribution of house sites in villages.

(9) Drinking Water.—

- (i) establishment, repairs and maintenance of rural water supply schemes;
- (ii) prevention and control of water pollution;
- (iii) implementation of rural sanitation schemes.

(10) Social and Farm Forestry, Minor Forest Produce, Fuel and Fodder,—

- (i) planting and preservation of trees on the sides of roads and other public lands under its control;
- (ii) fuel plantation and fodder development; and
- (iii) promotion of farm forestry and development of nurseries;

(11) Roads, Buildings, Bridges, Ferries, Waterways and other means of communication.—

- (i) construction and maintenance of public roads, drains, culverts and other means of communications which are not under the control of any other local authority or the State Government;
- (ii) maintenance of any buildings or other property vested in the Panchayat Samiti;
- (iii) maintenance of boats, ferries and waterways including management of such public ferries as may be entrusted to the charge of a Panchayat Samiti under section 7-A of the Northern Indian Ferries Act, 1878;

(12) Non-Conventional Energy Sources,—

Promotion and development of non-conventional energy sources.

(13) Education including Primary and Secondary Schools,—

(i) promotion of Primary and Secondary Education;

(ii) construction, repair and maintenance of primary school buildings;

(iii) promotion of social education through youth clubs and mahila mandals;

(14) Technical Training and Vocational Education,—

promotion of rural artisan and vocational training;

(15) Adult and non-formal education,—

implementation of adult literacy;

(16) Cultural Activities,—

promotion of social and cultural activities;

(17) Markets and Fairs,—

regulation of fairs and festivals including cattle fairs;

(18) Health and Family Welfare,—

(i) promotion of health and family welfare programme;

(ii) promotion of immunisation and vaccination programme;

(iii) health and sanitation at fairs and festivals;

(iv) registration of births, deaths and marriages;

(v) disposal of unclaimed dead bodies.

(19) Women and Child Development,—

(i) promotion of programmes relating to development of women and children;

(ii) promotion of school health and nutrition programmes;

(iii) promotion of participation of voluntary organisations in women and child development programmes.

- (20) Social Welfare including Welfare of the handicapped and mentally retarded,—
- (i) Social Welfare programmes including welfare of handicapped, mentally retarded and destitutes;
 - (ii) monitoring the old age and widow's pensions and pensions for the handicapped;
 - (iii) regulation of offensive and dangerous trades and practice;
 - (iv) prevention of dowry and other social evils.
- (21) Welfare of the weaker sections and in particular of the Scheduled Castes and Backward Classes,—
- (i) promotion of welfare of Scheduled Castes, Backward Classes and other weaker sections of society;
 - (ii) protecting Scheduled Castes and Backward Classes and other weaker sections from social injustice and exploitation;
- (22) Maintenance of Community Assets,—
- (i) maintaining all community assets vested in or under the management or control transferred by the State Government or any local authority or organisation;
 - (ii) preservation and maintenance of other community assets.
- (23) Public Distribution Systems,—
- distribution of essential commodities.
- (24) Rural Electrification.—
- promotion of rural electrification including distribution of electricity;
- (25) Co-operation—
- promotion of co-operative activities.
- (26) Libraries,—
- establishment, maintenance and promotion of libraries.
- (27) Such other functions as may be entrusted by the State Government.

Entrustment of functions to Panchayat Samitis.

120 (1) The State Government may entrust, conditionally or unconditionally to a Panchayat Samiti, functions in relation to any matter, to which the executive authority of the State Government extends or in respect of functions which have been entrusted to the State Government by the Central Government and the Panchayat Samiti shall be bound to perform such functions.

(2) Where functions are entrusted to a Panchayat Samiti under sub-section (1), the Panchayat Samiti shall, in discharge of such functions act as an agent of the State Government.

(3) Where by virtue of this section powers and duties have been conferred or imposed as agency functions upon a Panchayat Samiti the Panchayat Samiti shall be paid by the State Government such sum as may be determined by the State Government in respect of any extra cost of administration incurred by the Panchayat Samiti in connection with the exercise of these powers and duties.

(4) In so far as the Panchayat Samiti is required to act under this section it shall be under the general control of, and comply with such particular directions, if any, as may from time to time be given to it by the State Government or any other authority appointed by the State Government in this behalf.

121. (1) A Panchayat Samiti shall, in the manner prescribed, exercise such supervision and control over the performance of all or any of the administrative functions of the Gram Panchayats within its area or any part thereof as may be specified by the State Government by an order issued in this behalf and also render such technical and financial assistance as may be required by the Gram Panchayat for the implementation of development schemes which are beyond the powers of such Gram Panchayat to execute.

Relationship of
Panchayat Samiti
with Gram
Panchayats.

(2) Subject to such terms as may be agreed upon, a Panchayat Samiti may delegate any of the following duties to a Gram Panchayat, namely :—

- (i) any matter under the direct administrative control of the Panchayat Samiti;
- (ii) the construction, maintenance or improvement of any property under the control or management of the Panchayat Samiti.

122. A Panchayat Samiti may, and if required by the State Government shall, from time to time, make by notification in the official Gazette bye-laws consistent with the provisions of this Act and the rules made thereunder, for carrying out all or any of the purpose of this Act, and, without prejudice to the generality of the foregoing power such bye-laws may make provision for all or any of the following matters, namely:—

Power of Panchayat Samiti to make bye-laws.

- (i) the time and place of the meetings of the Panchayat Samiti and its Committees;
- (ii) the manner in which the notice of the meetings and adjourned meetings shall be given;
- (iii) conduct of proceedings at the meetings and adjournment of meetings;
- (iv) custody of common seal and the purposes for which it shall be used;

- (v) persons by whom receipts shall be granted on behalf of the Panchayat Samiti for money received under this Act;
- (vi) the conditions on which registers, documents, resolutions, maps and plans of the Panchayat Samiti may be inspected by the public and copies thereof supplied, and fees payable for such inspection or for supply of such copies;
- (vii) quorum necessary for the transaction of business at the meetings of any Committee;
- (viii) any other matter relating to the proceedings of the Panchayat Samiti or Standing Committees, exclusion of a member of the Panchayat Samiti from a meeting in which any contract in which he has a pecuniary interest is under consideration, the holding and regulation of meetings and conduct of debate, the inspection of Minute Book and Supply of copies of minutes to the members or other persons and the fees payable therefor;
- (ix) the exercise by any employee of the Panchayat Samiti except the Executive Officer of powers conferred upon the Panchayat Samiti by this or any other Act for the time being in force, and the conditions and limitations subject to which such powers may be exercised;
- (x) the regulating of the appointment, powers and proceedings of standing committees or any consultative committee set up by the Panchayat Samiti;
- (xi) the defining of the limits of and regulating the use and management of, and for the maintaining in a sanitary condition, a fair, agricultural show, or an industrial exhibition;
- (xii) assessment and collection of fees, taxes and cesses imposed under this Act;
- (xiii) licensing and fixation of fees leviable under this Act and the conditions on which licences are to be granted and may be revoked;
- (xiv) maintenance, management and control of all matters defined and duties of the Panchayat Samiti in sections 119, 120 and 121;
- (xv) protection from injury and interference of the property of the Panchayat Samiti or of the State Government vested in the Panchayat Samiti;
- (xvi) appointment of persons to register sales of animals in a public market or fair and the fixation of fees leviable by them;
- (xvii) the sale of articles of food and drink;
- (xviii) the registration and licensing of vehicles, other than motor vehicles or bullock carts, and, the conditions on which such

licenses are to be granted and the regulation of traffic of such vehicle;

- (xix) the protection of roads and streets from damage and encroachments, the protection of public from danger and inconvenience arising from dangerous structures, unfenced, concealed and dis-used wells, fallen trees and unpiped drains;
- (xx) provision and improvement of pastures and grazing lands;
- (xxi) improvement of breeding of cattle, sheep and goats and prevention of cattle diseases;
- (xxii) cleansing and protection of springs, tanks, ponds and the like;
- (xxiii) provision and supervision of burial and burning places;
- (xxiv) control of vehicles stands;
- (xxv) destruction of mosquitoes and other anti-malaria measures;
- (xxvi) destruction of rats, locusts and other pests and other anti-plague measures; destruction of dogs and other anti-rabic measures;
- (xxvii) housing improvement such as provision of ventilators and other anti-tuberculosis measures;
- (xxviii) provision of play fields and recreation grounds and promotion of physical culture;
- (xxix) seizure and disposal of ownerless animals straying within the limits of the Panchayat Samiti area;
- (xxx) inspection and proper regulation of encamping grounds, ponds, serais, bakeries, dhabas, tandurs, smokeless chullahs, aerated water factories, flour mills, foodgrain godowns, slaughter-houses, dhobighats, markets and stalls;
- (xxxii) inspection and proper regulation of the premises used as staples, cow-houses or houses or enclosures for sheep, goats or swine; and
- (xxxiii) inspection and proper regulation of buildings ordinarily utilised for the residence or treatment of persons suffering from infectious diseases.

(2) The bye-laws made under this section shall be subject to previous publication.

123. In making any bye-laws a Panchayat Samiti may direct that a breach of the same shall be punishable with fine which may extend to rupees five hundred and in the case of a continuing breach, with a further fine which may extend to five rupees for every day during which

Penalty for infringement of bye-laws.

the breach is continued after conviction for the first such breach so, however, that it does not exceed in the aggregate five hundred rupees.

Penalty for disobedience of orders of Panchayat Samiti.

124. Whoever disobeys any lawful direction or prohibition given by a Panchayat Samiti by written notice issued by the Executive Officer under any power conferred by this Act or rules made thereunder, or fails to comply with the conditions subject to which any permission was given by the Panchayat Samiti or the Chairman or the Executive Officer on its behalf under any power so conferred, shall, if the disobedience or omission is not an offence punishable under any other provision of this Act, be punishable with fine which may extend to rupees five hundred and, in case of continuing breach, with a further fine which may extend to five rupees for every day during which the breach is continued after conviction for the first such breach, so, however, that it does not exceed to the aggregate five hundred rupees.

Compensation for damage.

125. Every person convicted of an offence under this Act on account of any act or omission, shall, notwithstanding any punishment to which he may have been sentenced for such offence, pay compensation, the amount of which shall be determined by the Magistrate before whom he was so convicted, to the Panchayat Samiti for any damage that may have occurred to any property of the Panchayat Samiti in consequence of such act or omission.

Penalty for obstructions.

126. Any person willfully obstructing a Panchayat Samiti or any employee of the Panchayat Samiti or any person authorised by the Panchayat Samiti, in exercise of the powers conferred by this Act, shall be punishable with fine which may extend to fifty rupees.

Prosecution.

127. Unless, otherwise expressly provided, no court shall take cognizance of any offence punishable under this Act or any rule or bye-law made thereunder, except on the complaint of or upon information received from the Panchayat Samiti or some person authorised by the Panchayat Samiti or by the Executive Officer in this behalf.

Payment of compensation.

128. A Panchayat Samiti may pay compensation out of the Panchayat Samiti Fund to any person sustaining damage or injury to person in the exercise of any of the powers vested in the Panchayat Samiti or its employee under this Act, when such damage or injury is caused by the negligence of the Panchayat Samiti or its employees and the person sustaining the damage or injury is not himself in default in the matter in respect of which the power is exercised.

Power to recover sums of money claimable by Panchayat Samiti.

129. (1) Save as provided in section 153 all sums of money claimable by a Panchayat Samiti under this Act may be recovered, on application to a Magistrate having jurisdiction in the district or any other place where the person from whom the money is claimable may for the time being be resident, by distress or sale of any immovable property within limits of its jurisdiction belonging to such person and the cost of such proceedings shall be recoverable in the same manner as the said sums of money.

(2) An application made under sub-section (1) shall be in writing and shall be signed by the Executive Officer of the Panchayat Samiti but it shall not be necessary to present it in person.

130. (1) Notwithstanding anything contained in this Act, a Panchayat Samiti may by resolution delegate to the Chairman, Vice-chairman, the Executive Officer or any other emp'oyee of the Panchayat Samiti or of the State Government, all or any of the powers conferred upon the Panchayat Samiti under this Act except the power to make bye-laws.

Power of Panchayat Samiti to delegate.

(2) The Chairman may, by an order in writing, delegate any of his powers and functions also to the Vice-Chairman :

Provided that he shall not delegate any powers or functions which the Panchayat Samiti expressly forbids him to delegate.

(3) Every order made under this section shall be communicated to the Panchayat Samiti.

(4) The Chairman shall have power to modify or withdraw any powers or functions delegated to the Vice-Chairman under sub-section (1).

131. A Panchayat Samiti may contribute towards any work, measure institution or service from which the area under the jurisdiction of the Panchayat Samiti benefits although such work, institution or service is undertaken or maintained outside such area, such sums as may appear to the Panchayat Samiti reasonable having regard to the extent of benefits derived therefrom.

Joint work and undertakings.

132. Whenever it is necessary or expedient for any of the purposes of this Act to acquire any land or any other immovable property, a Panchayat Samiti or the Executive Officer, on behalf of the Panchayat Samiti, shall acquire such land or property by agreement on such terms and at such rates or price as shall be approved by the Panchayat Samiti either generally or specially in any particular case.

Acquisition of land and other immovable property.

133. Whenever a Panchayat Samiti or the Executive Officer is unable under section 132 to acquire by agreement any land or any other immovable property, the State Government may, in its discretion, upon the application of the Executive Officer, made with the approval of the Panchayat Samiti, order proceedings to be taken for acquiring the same on behalf of the Panchayat Samiti, as if such property or land were needed for a public purpose within the meaning of the Land Acquisition Act, 1894, and on payment by the Panchayat Samiti of the compensation awarded under the said Act and all charges incurred by the State Government in connection with the proceedings, such land or property shall vest in the Panchayat Samiti.

Procedure when acquisition by agreement not possible.

134. (1) Every Panchayat Samiti shall appoint out of its own body the following Standing Committees, namely:—

Standing Committees of Panchayat Samiti.

(a) General Committee;

(b) Finance, Audit and Planning Committee;

(c) Social Justice Committee.

(2) Each Standing Committee shall consist of such number of members not exceeding six including the Chairman as specified by the

Panchayat Samiti, elected by the members of Panchayat Samiti from among the elected members.

(3) The Chairman shall be the *ex officio* member and also Chairman of the General Standing Committee and the Finance, Audit and Planning Committee and the Vice-Chairman shall be *ex officio* member and Chairman of the Social Justice Committee.

(4) No elected member of the Panchayat Samiti except Chairman shall be eligible to serve on more than one Standing Committee.

(5) The Executive Officer shall be the *ex officio* Secretary of every Standing Committee.

Functions of
General Standing
Committee of
Panchayat
Samiti.

135. (1) The General Standing Committee shall perform functions relating to the establishment matters, communications, building, rural housing, village extension, relief against natural calamities, water supply and all miscellaneous residuary matters.

(2) The Finance, Audit and Planning Committee shall perform the Functions relating to the finance of the Panchayat Samiti framing of budget, scrutinising proposals for increase of revenue, examinations of receipts and expenditure statement, consideration of all proposals affecting the finances of the Panchayat Samiti and general supervision of the revenue and expenditure of the Panchayat Samiti and co-operation small savings scheme and any other function relating to the development of the Panchayat Samiti area.

(3) The Social Justice Committee shall perform functions relating to,—

- (a) promotion of education economic, social, cultural and other interests of the Scheduled Castes and Backward Classes and other weaker sections of the society;
- (b) protecting them from social injustice and all other forms of exploitation;
- (c) amelioration of the lot of the Scheduled Castes and Backward Classes and other weaker sections of the society;
- (d) securing social justice to the Scheduled Castes, Backward Classes, women and other weaker sections of the society.

(4) The Standing Committees shall perform the functions referred to in sub-sections (1) to (3) to the extent, the powers are delegated to them by the Panchayat Samiti.

136. (1) The Panchayat Samiti may frame regulations relating to election of members of the Standing Committees, conduct of business therein and all other matters relating to them.

(2) The Chairman of every Standing Committee shall in respect of the work of the Standing Committee be entitled to call for any information, return, statement, account or report from the office of the Panchayat Samiti and to enter on and inspect any immovable property

Procedure of
Standing
Committees of
Panchayat
Samitis.

of the Panchayat Samiti or work in progress connected with the work of the Standing Committee.

(3) Each Standing Committee shall be entitled to require attendance at its meetings of any officer of the Panchayat Samiti who is connected with the work of the Standing Committee.

(4) The Executive Officer shall under instructions of the Standing Committee, issue notices and secure the attendance of the officers of the Panchayat Samiti.

137. (1) A Panchayat Samiti shall have the power to acquire, hold dispose of property and to enter into contracts :

Power of Panchayat Samiti to acquire hold and dispose of Property.

Provided that in all cases of acquisition or disposal of immovable property the Panchayat Samiti shall obtain the previous approval of the State Government.

(2) All roads, buildings or other works constructed by a Panchayat Samiti with its own funds shall vest in it.

(3) The State Government may allocate to a Panchayat Samiti any public property situated within its jurisdiction, and thereupon such property shall vest in and come under the control of the Panchayat Samiti.

138. There shall be formed for a Panchayat Samiti a fund to be called the 'Panchayat Samiti Fund' and there shall be placed to the credit thereof—

Panchayat Samiti Fund.

- (a) all proceeds of local rate allocated to the Panchayat Samiti by the State Government;
- (b) the proceeds of all taxes, cesses, duties and fees imposed by the Panchayat Samiti under this Act;
- (c) all funds allocated to the Panchayat Samiti and income arising from all sources of income placed at its disposal;
- (d) all rents and profits accruing from property vested in or managed by the Panchayat Samiti ;
- (e) all sums contributed to the Fund by the Central Government or any State Government or by any local authority including Gram Panchayat or any private person;
- (f) all sums received by the Panchayat Samiti in the discharge of functions exercised by it under this Act;
- (g) all sums paid by the State Government or Central Government for the implementation of Community Development Programmes;
- (h) all sums paid by the State Government to the Panchayat Samiti to meet expenses for the performance of agency functions;

- (i) the proceeds of all sources of income which the State Government may order to be placed at the authority of the Panchayat Samiti :

Provided that the State Government may revoke any order made under this clause.

Vesting, custody
and investment of
Panchayat
Samiti Fund.

139. (1) The Panchayat Samiti Fund shall be vested in the Panchayat Samiti and the balance standing at the credit of the Panchayat Samiti Fund shall be kept in Government treasury or sub-treasury or in the bank to which the State Government Treasury business has been made over unless the State Government in any case otherwise permits.

(2) Subject to such rules as the State Government may make in this behalf, a Panchayat Samiti, may from time to time with the previous sanction of the Director, invest any portion of the Panchayat Samiti Fund in securities of the Central Government or invest it in such other securities or place it in such other manner as the State Government may approve in this behalf and with the previous sanction of the Director may vary such investment or placement for another or others of like nature and the income resulting from such securities or placements and the proceeds of the sale of the same shall be credited to the Panchayat Samiti Fund.

Application of
Panchayat Samiti
Fund.

140. The Panchayat Samiti Fund shall be applicable to the payment in whole or in part, of the charges and expenses incidental to the several matters specified in sections 119 and 155 and incurred within the area subject to the authority of the Panchayat Samiti and also to the following purposes, namely :—

- (a) performance of agency functions entrusted to the Panchayat Samiti under section 120;
- (b) expenses required for the audit of accounts of the Panchayat Samiti;
- (c) cost of the acquisition of land;
- (d) expenses in respect of such portion of the cost of the Departments of Education, Public Health, Agriculture, Public Works and any other departments as may be held by the State Government to be equitably debitable to the Panchayat Samiti in return for the services rendered to the Panchayat Samiti by those Departments;
- (e) grants-in-aid to the Gram Panchayat and to educational public health or any other public institution within the area subject to the authority of the Panchayat Samiti;
- (f) charges and expenses incurred outside the Panchayat Samiti area when such application of funds is in the opinion of the Panchayat Samiti for the benefit of that area;

- (g) expenses and charges for the implementation of Community Development Programme subject to the general control and direction as the State Government or any other authority appointed by the State Government in this behalf, may from time to time issue to the Panchayat Samiti with respect to the pattern and priority of the scheme under the aforesaid programme; and
- (h) any other expenditure which the State Government may, on a recommendation of the Panchayat Samiti or otherwise declare to be a fit and proper charge on the Samiti Fund.

141. Except with the previous sanction of the State Government the actual cash balance of the Panchayat Samiti Fund, excluding investments, the unspent balance of loans and grants of all kinds and receipts from the sale of land and buildings, shall not be permitted at any time to fall below an amount equal to ten per cent of the Panchayat Samiti's income of the previous financial year excluding sales or maturity of investment and the amounts in suspense accounts:

Minimum balance
in Panchayat
Samiti Fund.

Provided that the actual cost price of such Post Office Cash certificates held by the Panchayat Samiti and such sums placed by the Panchayat Samiti in fixed deposit with any bank as are not earmarked for specific purposes, may be reckoned as forming part of the actual cash balance.

142. (1) Every Panchayat Samiti shall on or before a prescribed day in each year hold a meeting at which the Standing Committee for Finance, Audit and Planning shall submit to the Panchayat Samiti an estimate of income and expenditure hereinafter referred to as the "budget" of the Panchayat Samiti for the next financial year in such form as may be prescribed.

Annual Estimates of Income and expenditure.

(2) The Panchayat Samiti budget shall consist of two parts that is part (1) shall contain the budget of the Community Development Blocks and part (2) shall contain the funds transferred from other Departments and income derived by the Panchayat Samiti from other sources and the Panchayat Samiti shall consider both parts of the Budget and may approve of them with or without modification.

(3) The Samiti Budget shall then be placed before the Zila Parishad for its approval.

(4) The Zila Parishad will then consider the budget and if it has any recommendations to make, it will return these estimates to the Panchayat Samiti with such recommendations and the Panchayat Samiti shall thereupon either —

(a) accept and enforce the recommendations of the Zila Parishad;
or

(b) if it does not accept the recommendations, or a part thereof, repass the budget or the relevant part thereof, by a two-thirds majority of the total number of members of the Panchayat Samiti and thereafter, the budget, with such comments of the

Panchayat Samiti shall be returned to the Zila Parishad and thereupon, the Zila Parishad, after considering the aforesaid comments, pass order in regard thereto which shall be final.

Audit of Accounts of Panchayat Samitis.

143. Accounts of the receipts and expenditure of every Panchayat Samiti shall be kept and made up in such form and manner as may be prescribed and the Panchayat Samiti shall make arrangements for the examination and audit of the accounts by such persons as the State Government appoints in this behalf.

Inspection of Budget and Accounts of Panchayat Samitis.

144. Every Panchayat Samiti shall cause a copy of its budget sanctioned under section 142 and of accounts made up under section 143 to be kept at its office; and any member of the Panchayat Samiti may, at all reasonable times, inspect any such budget or account without payment of any fee.

Publication of abstract of accounts of Panchayat Samitis.

145. A statement of the accounts of the Panchayat Samiti for each financial year, showing the income of the Panchayat Samiti under each head of receipt, the charges for establishment, the works undertaken, the sums expended on each work and the balance if any, of the Fund remaining unspent at the end of the year, shall be prepared by the Executive Officer in such form as may be prescribed, and an abstract of the same shall be published in the Official Gazette and in such other manner as the Panchayat Samiti may direct.

The Local Rate.

146. (1) Except as hereinafter provided, all land shall be subject to payment of a rate to be called 'the local rate' at the rate of twenty-five paise per rupee of its annual value.

(2) The State Government may, by notification,—

- (a) exempt any land or any class of land from the levy of the local rate; or
- (b) in respect of the whole or any part of the area subject to the authority of a Panchayat Samiti, abolish or reduce or on the recommendation of the Panchayat Samiti increase the local rate.

Liability of local rate.

147. The land-holder shall be liable for the local rate—

Provided that where the land-holder pays the land revenue in kind to any assignee of revenue or village headman, shall be liable for the payment of local rate instead of the land-holder, and no demand shall be made by any such assignee, or village headman on the land-holder in respect of the payment of the rate.

Appropriation of the proceeds of local rate.

148. The proceeds of local rate levied in the area of a Panchayat Samiti shall be allotted to that Panchayat Samiti and Zila Parishad in such ratio as the State Government may consider appropriate:

Provided that the State Government may direct that the whole or any portion of the net proceeds of the local rate levied within the limits of any Municipality or Cantonment, after deducting the expenses of collection, shall be carried to the credit of the Municipal Fund or made available for the purpose of public improvement in the Cantonment.

149. (1) Subject to the general direction and control of the State Government and with the previous sanction of the Zila Parishad, the Panchayat Samitis may levy taxes, duties, cess and fees as under in accordance with the procedure specified in section 150,—

Taxation measures
by Panchayat
Samitis.

- (a) levy tolls on persons, vehicles or animals or any class of them at any toll-bar established by it on any road other than a kutchra road or any bridge vested in or under its management;
- (b) levy tolls in respect of any ferry established by it or under its management;
- (c) levy the following fees and rates, namely :—
 - (i) fees on the registration of vehicles other than those registered under the Motor Vehicle Act, 1988;
 - (ii) a fee for providing sanitary arrangements at such places of worship or pilgrimage, fairs and melas within its jurisdiction as may be specified by the State Government by notification;
 - (iii) a fee for licence for a market;
 - (iv) a fee for any other licence;
 - (v) a water rate, where arrangement for the supply of water for drinking, irrigation or any other purpose is made by the Panchayat Samiti within its jurisdiction;
 - (vi) a lighting rate, where arrangement for lighting of public streets and places is made by the Panchayat Samiti within its jurisdiction.

(2) The Panchayat Samiti shall not undertake registration of a vehicle or levy fee therefor and shall not provide sanitary arrangements at places of worship or pilgrimage, fairs and melas within its jurisdiction or levy fee therefor if any, such vehicle has already been registered by any other authority under any law for the time being in force or if such provisions for sanitary arrangement has already been made by any other local authority.

(3) The scales of tolls, fees or rates and the terms and conditions for the imposition thereof shall be such as may be provided by bye-laws.

(4) Bye-laws to be made under sub-section (3) may provide for exemption from all or any of the tolls, fees or rates or in any class of cases.

150. (1) A Panchayat Samiti may at a special meeting pass a resolution to propose the imposition of any tax, duty, cess or fee under section 149, hereinafter, in this section referred to as tax.

Procedure for
imposing taxes
under section
149.

(2) When a resolution referred to in sub-section (1) has been passed by the Panchayat Samiti, it shall publish a notice defining the class of persons or description of property proposed to be taxed, the amount or rate of the tax to be imposed and the manner of assessment to be adopted.

(3) Any person likely to be affected by the proposed tax and objecting to the same may within thirty days from the publication of the notice, send his objection in writing to the Panchayat Samiti and Panchayat Samiti shall at a special meeting take his objection into consideration.

(4) If no objection is received within the said period of thirty days, or the objection received is considered to be unacceptable, the Panchayat Samiti shall—

(a) where the proposed tax is a tax in respect of which the State Government has empowered the Panchayat Samiti to impose it without the permission of the Zila Parishad, submit its proposal to the State Government; and

(b) in any other case, submit its proposal to the Zila Parishad, concerned, with the objections, if any, which have been received along with its decision thereon.

(5) Where a proposal for the imposition of a tax has been received by the State Government under clause (a) of sub-section (4) the State Government may notify the imposition of the tax in accordance with proposal and shall, in the notification, specify a date, not less than thirty days from the date of its publication, on which the tax shall come into force.

(6) On receiving the proposal under clause (b) of sub-section (4), the Zila Parishad may within the prescribed period sanction or refuse to sanction it or return it to the Panchayat Samiti for further consideration.

(7) If the Zila Parishad permits the imposition of the proposed tax, it shall forward the proposal to the State Government for taking action in accordance with the provisions of sub-section (5).

(8) If the Zila Parishad refuses permission to impose the proposed tax or returns it to the Panchayat Samiti for further consideration, the Zila Parishad shall forward the proposal of the Panchayat Samiti in its original form or as further considered by it to the State Government and the State Government may then decide whether a tax is or is not to be imposed in accordance with the proposal as further considered by the Panchayat Samiti.

(9) After a decision has been taken by the State Government under sub-section (8) that the proposed tax is to be imposed as originally proposed after further consideration the State Government shall take action in accordance with the provisions of sub-section (5).

(10) A notification for the imposition of a tax under this Act shall be conclusive evidence that the tax has been imposed in accordance with law.

151. (1) The Panchayat Samiti may subject to the provisions of this Act or any other law for the time being in force, raise from time to time, with the approval of the State Government, loans for the purposes of this Act and create a sinking fund for the repayment of such loans.

(2) A Panchayat Samiti may borrow money from the State Government or, with the previous sanction of the State Government, from banks or other financial institutions, for furtherance of its objectives on the basis of specific schemes as may be drawn up by the Panchayat Samiti for the purpose.

152. The expenses of the Panchayat Samiti shall be charged to the Panchayat Samiti Fund.

Expenses of Panchayat Samiti.

153. All arrears of rates, taxes, fees, levies, tolls and cesses imposed under this Act and all arrears of sums due to from any contractor on account of the collection of such rates, taxes, tolls, fees, levies and cesses leased under this Act may be recovered as arrears of land revenue.

Recovery of rates, taxes, etc.

154. (1) The Block Development and Panchayat Officer shall be the Executive Officer of the concerned Panchayat Samiti.

Appointment of Executive Officer and his functions.

(2) Save as otherwise expressly provided by or under this Act, the Executive Officer shall—

- (a) exercise all the powers specifically imposed or conferred upon him by or under this Act or under any other law for the time being in force;
- (b) lay down the duties of and supervise and control officers and officials of or holding office under the Panchayat Samiti in accordance with the rules made by the State Government;
- (c) supervise and control the execution of all works of the Panchayat Samiti;
- (d) take necessary measures for the speedy execution of all works and development schemes of the Panchayat Samiti;
- (e) have custody of all papers and documents connected with the proceedings of the meetings of the Panchayat Samiti and of its Committees;
- (f) draw and disburse moneys out of the Panchayat Samiti Fund; and
- (g) exercise such other powers and discharge such other functions as may be prescribed.

(3) The Executive Officer shall attend every meeting of the Panchayat Samiti and shall have the right to attend the meetings of all the Standing Committees thereof and shall take part in the discussion but shall not have the right to move any resolution or to vote :

Provided that if in the opinion of the Executive Officer any proposal before the Panchayat Samiti is violative of or inconsistent with the provisions of this Act, or any other law, rule or order made thereunder, it shall be his duty to bring the same to the notice of the Panchayat Samiti.

(4) The Executive Officer shall also have the following powers, namely :—

- (a) to issue notice under instructions from the Chairman of the Panchayat Samiti and Chairman of the Standing Committee, for meetings of the Panchayat Samiti and the Standing Committees thereof ;
- (b) to exercise administrative control over employees of the Panchayat Samiti engaged on the Community Development Programme ;
- (c) to sign application to the Magistrate of competent jurisdiction for recovery of money claimable by the Panchayat Samiti;
- (d) to acquire land or other immovable property by agreement;
- (e) preparation of the budget for the consideration of the Standing Committee for Finance and Taxation;
- (f) to make contract on behalf of the Panchayat Samiti subject to such terms, rates or maximum price as the Panchayat Samiti may fix in any case or class of cases;
- (g) to make contracts involving such sum as the Panchayat Samiti may be authorised in this behalf;
- (h) to keep custody of the common seal and to use it.

Employment of Staff by Panchayat Samitis.

155. (1) Subject to rules made by the State Government, the Panchayat Samiti may employ such employees as it may consider necessary for the efficient performance of the duties and functions imposed upon it by this Act or rules or bye-laws made thereunder or any other law for the time being in force and may,—

- (a) fix for them such pay and leave allowance, subject to the prescribed limit, in proportion to the income of the Panchayat Samiti, as it may think fit :

Provided that any excess in expenditure over the establishment of the Panchayat Samiti shall require the prior approval of the State Government.

- (b) establish and maintain a more Provident Fund or Annuity Fund on behalf of such employees and may compel any or every such employee to contribute thereto and may supplement such contribution out of the Panchayat Samiti Fund;
- (c) grant them pension or subscribe on their behalf for pension or gratuity :

Provided that—

- (i) the conditions of grant of leave allowance, more provident fund, pension, gratuity and annuity shall not be favourable than those prescribed for persons in the service of the State Government;

(ii) no leave allowance, provident fund, pension, gratuity or annuity granted to a employee shall exceed the sum which, under any general or special order for the time being in force; such employee would be entitled to if his service had been under the State Government.

(2) Notwithstanding anything contained in sub-section (1), in respect of reservation of appointments and posts in favour of the members of Scheduled Castes and Backward Classes a Panchayat Samiti shall comply with such directions as may be issued by the State Government from time to time for ensuring adequate representation to such members in services under the Panchayat Samitis.

156. (1) Subject to the right of appeal and revision under section 217, a Panchayat Samiti may suspend, dismiss or otherwise punish its employees.

Punishment and dismissal of employees of Panchayat Samitis.

(2) No employee of a Panchayat Samiti shall be dismissed or removed or reduced in rank until he has been given a reasonable opportunity of showing cause against the action proposed to be taken in regard to him :

Provided that this sub-section shall not apply—

- (a) where a person is dismissed or removed or reduced in rank on the ground of conduct which has led to his conviction on a criminal charge; or
- (b) where the Panchayat Samiti or any other authority empowered in this behalf by or under this Act is satisfied that for some reason, to be recorded by the Panchayat Samiti or the said authority in writing, it is not reasonably practicable to give to that person an opportunity of showing cause.

157. (1) The State Government may by notification place at the disposal of a Panchayat Samiti such of its employees as are required for implementation of the schemes connected therewith and for such other duties and functions as may be assigned to them by the Panchayat Samiti from time to time.

State Government employees to be placed at the disposal of Panchayat Samitis.

(2) The State Government employees referred to in sub-section (1) shall be under the administrative control of the Executive Officer of the Panchayat Samiti.

(3) The conditions of service of the State Government employees referred to in sub-section (1) shall be the conditions of service applicable to the class of the State Government employees to which they belong and the provisions of section 156 shall not be applicable to them :

Provided that the Panchayat Samiti shall, in respect of those employees exercise such administrative and disciplinary powers as may be delegated to it by the State Government and shall also have the powers to transfer them within the area of its jurisdiction in the manner prescribed.

Government employees conduct rules to apply to employees of Panchayat Samitis,

158. The Government Employees Conduct Rules, 1966 (or any other rules for the time being in force), as amended from time to time shall apply to the employees of a Panchayat Samiti in so far as they are not inconsistent with the provisions of this Act and the rules made thereunder :

Provided that for the word "Government" and the words "Government employee" wherever they occur in the aforesaid rules, the words "Panchayat Samiti" and the words "Panchayat Samiti employee", respectively, shall be deemed to have been substituted.

Employees of Panchayat Samitis not to be concerned in contracts.

159. (1) No employee of a Panchayat Samiti or a State Government employee whose services are placed at its disposal under section 157 shall, in any way, be concerned or interested in any bargain or contract made with the Panchayat Samiti for any of the purposes of this Act.

(2) If any such employee is so concerned or interested or under colour of his office or employment, accepts any fee or reward whatsoever other than his proper salary and allowances, and is removed or dismissed from service on that account, he shall be debarred from future employment under this Act.

Employees etc. to be public servants.

160. Every employee of a Panchayat Samiti, or of the State Government placed at its disposal under section 157, every member and every contractor or agent appointed for the collection of tolls and fees shall be deemed to be a public servant within the meaning of section 21 of the Indian Penal Code, 1860.

CHAPTER VII

CONSTITUTION OF ZILA PARISHADS AND CONDUCT OF THEIR BUSINESS

Establishment of Zila Parishads.

161. (1) The State Government shall, by notification, direct that from the date which may be specified in the notification, there shall be constituted a Zila Parishad having jurisdiction, save as otherwise provided in this Act, over the entire district excluding such portions of the district as are included in a municipality or cantonment area or are under the authority of a municipal corporation or a notified area committee constituted under any law for the time being in force :

Provided that a Zila Parishad may have its office in any area comprised within the excluded portion of the district and in such area may exercise its powers and functions over the property and institutions under its own control or management :

Provided further that Zila Parishads already constituted under the Punjab Panchayat Samiti and Zila Parishads Act, 1961 shall be deemed to have been constituted under this Act.

(2) Every Zila Parishad shall by the name of Zila Parishad be a body corporate by having perpetual succession and a common seal and subject to such restriction as are imposed by or under this Act or any other law for the time being in force, shall be vested with the capacity of suing

or being sued in its corporate name, or acquiring, holding and transferring property movable or immovable, whether without or within the limits of the area over which it has authority, or entering into contracts and of doing all things, necessary, proper or expedient for the purpose for which it is constituted.

(3) Where a district is re-delimited, the State Government shall reconstitute the Zila Parishad for the re-delimited district under and in accordance with provisions of this Act.

162. (1) Every Zila Parishad shall consist of—

Composition of
Zila Parishad.

- (a) the members directly elected from territorial constituencies in the district, each constituency electing one member;
- (b) all Chairmen of Panchayat Samitis;
- (c) the members of the House of People and members of the State Legislative Assembly representing a part or whole of the district where major part of their Lok Sabha Constituency or, as the case may be, Assembly constituency falls;
- (d) the members of the Council of States and the members of the State Legislative Council, if any, who are registered as electors within the district.

(2) All members of a Zila Parishad whether elected or not from territorial constituencies in the Zila Parishad area shall have the right to vote in the meetings of the Zila Parishad.

163. Subject to the provisions of section 162, the number of directly elected members of a Zila Parishad shall consist of persons directly elected from the territorial constituencies in the area of the Zila Parishad as may be notified from time to time by the State Government at the rate of one member for every fifty thousand population or part thereof of the area of the Zila Parishad :

Determination
of number of
directly elected
members of
Zila Parishads.

Provided that in a Zila Parishad having a population of not exceeding five lacs there shall be a minimum of ten directly elected members and in a Zila Parishad having a population of more than twelve lacs, the number of such members shall not exceed twenty-five:

Provided further that the population of each territorial constituency shall, so far as practicable be, the same throughout the district.

164. (1) Subject to the provisions of sub-section (2), the State Government shall, by notification—

De-limitation
of Territorial
Constituencies
of Zila
Parishads.

- (a) divide every Zila Parishad area for the purpose of election to such Zila Parishad into as many single member territorial constituencies as the number of members to be directly elected under section 163;
- (b) determine the extent of each territorial constituency; and

- (c) determine the territorial constituency or constituencies in which seats are reserved for the Scheduled Castes, Backward Classes and Women.
- (2) Each Zila Parishad area shall be divided into territorial constituencies in such a manner that the ratio between the population of these constituencies and the number of seats allotted to it shall, so far as practicable, be the same throughout the Zila Parishad area.

Reservation of seats of Zila Parishads.

165. (1) Seats shall be reserved for—

- (a) the Scheduled Castes; and
- (b) the Backward Classes;

in every Zila Parishad and the number of seats so reserved for the Scheduled Castes shall bear, as nearly as may be, the same proportion to the total number of seats to be filled by direct election in that Zila Parishad as the population of the Scheduled Castes in that Zila Parishad area bears to the total population of that area and such seats may be allotted by rotation to different constituencies in a Zila Parishad.

(2) Not less than one-third of the total number of seats reserved for the members of the Scheduled Castes under sub-section (1) shall be reserved for women belonging to the Scheduled Castes.

(3) Not less than one-third (including the number of seats reserved for women belonging to the Scheduled Castes) of the total number of seats to be filled by direct election in every Zila Parishad shall be reserved for women and such seats may be allotted by rotation to different constituencies in a Zila Parishad.

(4) One seat shall be reserved for Backward Classes in a Zila Parishad in which the population of Backward Classes is not less than twenty per cent of the total population of the District.

166. (1) Every Zila Parishad, except as is otherwise provided in this Act, shall continue for five years from the date appointed for the first meeting referred in section 168 and no longer;

(2) No amendment of any law for the time being in force shall have the effect of causing dissolution of a Zila Parishad, which is functioning immediately before such amendment, till the expiration of its duration specified in sub-section (1).

(3) An election to constitute a Zila Parishad shall be completed—

- (a) before the expiry of its duration specified in sub-section (a);
- (b) in case of dissolution, before the expiration of a period of six months from the date of such dissolution:

Provided that where the remainder period for which the dissolved Zila Parishad would have continued is less than six months it shall not be necessary to hold any election under this clause for constituting the Zila Parishad for such period.

Duration of Zila Parishads.

(4) A Zila Parishad constituted upon the dissolution of a Zila Parishad before the expiration of its duration shall continue only for the remainder of the period for which the dissolved Zila Parishad would have continued under sub-section (1) had it not been so dissolved

167. (1) Every election of a member of Zila Parishad shall be notified by the State Government in the Official Gazette and no member shall enter upon his duties until his election has been so notified and, notwithstanding anything contained in the Oaths Act, 1969, until he has taken or made, at a meeting of the Zila Parishad, an oath or affirmation of his allegiance in the form as specified in Schedule I.

Notification of election and oath of allegiance by Member of Zila Parishad.

(2) If any person refuses to take or make an oath or affirmation in terms of sub-section (1), his election shall be deemed to be invalid and a fresh election shall take place.

(3) No person whose election has been deemed to be invalid under sub-section (2) shall be eligible for election to any Zila Parishad for a period of two years from the date on which he ought to have taken or made such oath or affirmation.

168. The Deputy Commissioner concerned or any officer appointed by him in this behalf, not below the rank of Extra Assistant Commissioner shall call the first meeting of the directly elected members of the Zila Parishad including the Chairman of the Panchayat Samitis of the district in the manner prescribed, as soon as the election of all members of the Zila Parishad is notified, to elect the Chairman and Vice-Chairman of the Zila Parishad from amongst the elected members.

Election of Chairman and Vice-Chairman of Zila Parishad.

169. There shall be reservation for the offices of Chairman and Vice-Chairman in the manner prescribed by the State Government—

Reservation of offices of Chairman and Vice-Chairman of Zila Parishads.

(a) such number of offices of Chairmen and Vice-Chairmen of Zila Parishads for the persons belonging to the Scheduled Castes and the number of such offices bearing as nearly as may be the same proportion to the total number of offices in the State of Punjab as the population of the Scheduled Castes in the State of Punjab bears to the total population of the State of Punjab;

(b) not less than one-third of the total number of offices of the Chairman and the Vice-Chairman of the Zila Parishads in the State of Punjab shall be reserved for women.

170. The provisions of section 107 in relation to the rotation of reserved seats and offices after each Census shall *mutatis mutandis* apply for reserved seats and offices of the Zila Parishads.

Rotation of reserved seats and offices after each Census.

171. (1) The Chairman and Vice-Chairman of a Zila Parishad shall be entitled to such allowances, if any, as may be prescribed.

Allowances to the Chairman and Vice-Chairman and Members of Zila Parishads.

(2) Every member of the Zila Parishad other than the Chairman and the Vice-Chairman shall be entitled to receive such sitting fee and other allowances as may be prescribed.

Powers, functions and duties of the Chairman and Vice-Chairman of Zila Parishad.

172. (1) The Chairman shall—

- (a) convene and preside over and conduct meetings of the Zila Parishad ;
- (b) perform all the duties imposed and exercise all the powers conferred on the Chairman under this Act and rules made thereunder;
- (c) exercise administrative supervision and control over the Chief Executive Officer and through him, all officers and other employees of the Zila Parishad and the officers and employees whose services may be placed at the disposal of the Zila Parishad by the State Government;
- (d) exercise such other powers, perform such other functions and discharge such other duties as the Zila Parishad may by general resolution direct or as the State Government may by rules made in this behalf, prescribe ;
- (e) exercise all supervision over the financial and executive administration of the Zila Parishad and place before the Zila Parishad all questions connected therewith which shall appear to him to require its orders and for this purpose may call for records of the Zila Parishad; and
- (f) have power to accord sanction up to a total sum of rupees one lakh in a year for the purpose of providing immediate relief to those who are affected by natural calamities in the district:

Provided that the Chairman shall place at the next meeting of the Zila Parishad for its ratification, the details of such sanctions.

(2) The Vice-Chairman shall—

- (a) in the absence of the Chairman, preside over the meetings of the Zila Parishad ;
- (b) exercise such powers and perform such duties of the Chairman as the Chairman from time to time may subject to the rules as may be made by the State Government in this behalf, delegate to him by order in writing; and
- (c) pending the election of a Chairman or during the absence of the Chairman from the district or by reason of leave for a period exceeding thirty days, exercise the powers and perform the duties of the Chairman.

173. (1) In cases of emergency, the Chairman or, in the absence of the Chairman, the Vice-Chairman and in the absence of both the Chairman and Vice-Chairman, the Chief Executive Officer may direct the execution of any work or the doing of any act which a Zila Parishad is empowered to execute or do, and the immediate execution or doing of which is, in his opinion, necessary for the service or safety of the public and may direct that the expenses of executing such work or doing such act shall be paid from the Zila Parishad Fund:

Extraordinary powers of Chairman and Chief Executive Officer of Zila Parishad.

Provided that every such direction shall be reported to the next following meeting of the Zila Parishad for confirmation.

(2) The Chairman or Vice-Chairman or the Chief Executive Officer shall not act under sub-section (1) in contravention of any order of the Zila Parishad.

(3) The Chairman, or, in the absence of the Chairman, Vice-Chairman or in the absence of both the Chairman and Vice-Chairman, the Chief Executive Officer may prohibit, until the matter has been considered by the Zila Parishad, the doing of any act which is, in his opinion undesirable in the public interest; provided that the act is one which the Zila Parishad has power to prohibit.

(4) No direction given under this section shall be questioned in any court on the ground that the case was not one of emergency.

174. (1) The Chairman and Vice-Chairman may resign his office by writing under his hand addressed to the State Government.

Resignation of
Chairman and
Vice-Chairman of
Zila Parishads.

(2) Every resignation under sub-section (1) shall take effect on the expiry of fifteen days from the date of its receipt by the State Government and his office shall become vacant on the expiry of fifteen days unless within this period of fifteen days he withdraws such resignation by writing under his hand addressed to the State Government.

175. (1) Every Chairman and Vice-Chairman shall be deemed to have vacated his office forthwith if a resolution expressing want of confidence in him is passed by a two-third majority of the total number of elected members of the Zila Parishad including the Chairman of the Panchayat Samitis of the district at a meeting specially convened for the purpose.

No confidence
motion against
Chairman and
Vice-Chairman
of Zila Parishad.

(2) The requisition for a special meeting referred to in sub-section (3) shall be signed by not less than one fifth of the total number of elected members of the Zila Parishad and shall be delivered to the Deputy Commissioner and the Deputy Commissioner on the receipt of such requisition shall within seven days from the date of receipt of the requisition himself convene a special meeting of the Zila Parishad or authorise an officer not below the rank of Extra Assistant Commissioner to convene such a meeting.

(3) The special meeting under this section shall be held on a day not later than fifteen days from the date of issue of the notice of the meeting and shall be presided over by the Deputy Commissioner or an Officer authorised by him under sub-section (2) and if the motion is carried out against the Chairman or Vice-Chairman, he shall cease to hold office of the Chairman and Vice-Chairman, as the case may be:

Provided that no requisition for no-confidence shall be made under this section unless a period of two years has elapsed from the date on which the Chairman, or Vice-Chairman, or both, as the case may be, assumed office.

(4) If the motion of no-confidence against the Chairman and the Vice-Chairman or both is once rejected, no fresh motion of no-confidence

against the Chairman or the Vice-Chairman or both, as the case may be, shall be brought before the Zila Parishad within a period of two years from the date of such rejection of the motion.

Resignation of members of Zila Parishad.

176. A member of a Zila Parishad may resign his membership in writing under his hand addressed to the Director and his seat shall become vacant on the expiry of fifteen clear days from the date of such resignation, unless within the said period of fifteen days, he withdraws such resignation by writing under his hand addressed to the Director.

Filling of casual vacancies.

177. (1) Whenever a vacancy occurs by death, resignation, removal or otherwise of a member of or a Chairman or Vice-Chairman of the Zila Parishad, the vacancy shall be filled up by way of election :

Provided that if the vacancy relates to the Scheduled Castes, Backward Classes, or to women, the vacancy shall be filled up out of the persons belonging to the category to which the vacancy relates;

(2) A person elected to fill a casual vacancy shall be elected for the remainder of his predecessor's term of office :

Provided that where the remainder of the period for which a member, Chairman or Vice-Chairman is to be elected is less than six months it shall not be necessary to hold any election under this section to fill such a vacancy.

Dissolution of Zila Parishads.

178. (1) If, in the opinion of the State Government, a Zila Parishad abuses its powers or is not competent to perform or makes persistent defaults in the performance of its duties under this Act or wilfully disregards any instructions given or directions or any instructions issued by the State Government arising out of the audit of accounts of the Zila Parishad or inspection of the work, the State Government may, after giving the Zila Parishad an opportunity to render explanation, by an order published, alongwith the reasons thereof, in the official Gazette, dissolve such Zila Parishad;

(2) When a Zila Parishad is dissolved under sub-section (1)—

(i) all members of the Zila Parishad shall vacate their offices forthwith;

(ii) all powers and duties of the Zila Parishad during its dissolution, shall be exercised and performed by such person or persons as the State Government may appoint in this behalf; and

(iii) all properties in the possession of the Zila Parishad shall be held by the State Government.

(3) Upon dissolution of Zila Parishad under sub-section (1), the State Government shall constitute a Zila Parishad as specified under section 162 and election to reconstitute such Zila Parishad shall be completed before the expiration of a period of six months from the date of dissolution :

Provided that where the remainder of the period for which the dissolved Zila Parishad would have continued is less than six months, it shall not be necessary to hold any election under this sub-section for reconstituting the Zila Parishad for such period.

(4) The Zila Parishad reconstituted upon the dissolution of the existing Zila Parishad before the expiration of its duration, shall continue only for the remainder of the period for which the dissolved Zila Parishad would have continued under section 166 had it not been so dissolved.

179. (1) Every Zila Parishad shall hold meetings at least once in every three months, at such time and at the office of the Zila Parishad or such place which is a public place within local limits of the district concerned as the Chairman of the Zila Parishad may fix.

(2) The provisions of section 116 of this Act relating to the procedure for holding meeting of the Panchayat Samitis shall *mutatis mutandis* apply in relation to the meeting of the Zila Parishads.

180. (1) Subject to such conditions as may be specified by the State Government from time to time, the Zila Parishad shall perform the following functions, namely:—

(1) Agriculture :—

- (i) promotion of measures to increase agricultural productions and to popularise the use of improved agricultural improvements and the adoption of improved agricultural practices ;
- (ii) opening and maintenance of agricultural seed farms and commercial farms ;
- (iii) establishment and maintenance of godowns ;
- (iv) conducting agricultural fairs and exhibitions ;
- (v) management of agricultural and horticultural extension of training centres ;
- (vi) training of farmers ;
- (vii) land improvement and soil conservation.

(2) Irrigation ground water resources and Watershed Development:—

- (i) construction, renovation and maintenance of minor irrigation works and lift irrigation ;
- (ii) providing for the timely and equitable distribution and full use of water under irrigation schemes under the control of the Zila Parishad ;
- (iii) development of ground water resources ;
- (iv) installation of Community Pump Sets and water works ;
- (v) watershed development programmes.

(3) Horticulture:—

- (i) rural parks and gardens ;
- (ii) promotion of cultivation of fruits and vegetables ;
- (iii) development of Farms.

(4) Statistics :—

- (i) publication of statistical and other information relating to activities of Panchayat Samiti and Zila Parishad ;
 - (ii) co-ordination and use of statistics and other information required for the activities of the Panchayat Samiti and the Zila Parishad ;
 - (iii) periodical supervision and evaluation of project and programme entrusted to the Panchayat Samiti and the Zila Parishad ;
- (5) Rural electrification including distribution of electricity.
- (6) Distribution of Essential Commodities ;
- (7) Soil Conservation:—
- (a) soil conservation measures ;
 - (b) land reclamation and land development works.
- (8) Marketing:—
- (a) development of regulated markets and marketing yards ;
 - (b) grading and quality control of agricultural projects.
- (9) Social Forestry:—
- (a) organising campaign for tree planting ;
 - (b) planting and maintenace of trees.
- (10) Animal Husbandry and Dairying :—**
- (a) establishment of Veterinary Hospitals and Dispensaries ;
 - (b) setting up of mobile diagnostic and clinical laboratories ;
 - (c) breeding farms for cows and pigs ;
 - (d) poultry farms, duck farms and goat farms ;
 - (e) common cold storage facility for dairy, poultry and fishery products ;
 - (f) fodder development programmes ;
 - (g) promotion of dairy farming, poultry and piggery ;
 - (h) prevention of epidemics and contagious diseases ;
- (11) Minor Forest Produce and Fuel and Fodder:—
- (a) promotion of social and farm forestry, fuel plantation and fodder development ;

- (b) management of minor forest produce of the forests raised in community lands ;
- (c) development of wasteland.

(12) Fisheries:—

- (a) fish seed production and distribution ;
- (b) development of pisciculture in private and community tanks ;
- (c) development of inland fisheries ;
- (d) fish curing and drying ;
- (e) assistance to traditional fishing ;
- (f) organising fish marketing co-operatives ; and
- (g) welfare schemes for the uplift and development of fisherman.

(13) Household and Small Scale Industries including food processing:—

- (a) identification of traditional skills in the locality and developing household industries ;
- (b) assessment of raw material requirements so as to ensure timely supply ;
- (c) design and production to suit the changing consumer demand ;
- (d) organisation of training programme for craftsman and artisans ;
- (e) liaison to tap bank credit for this programme ;
- (f) popularising and marketing of finished products ;
- (g) promotion and Development of industrial estates ;
- (h) organising khadi, khandloom, handicraft and village and cottage industries ;
- (i) supply of improved tool kits to rural artisans and imparting of training in their use ;
- (j) setting up of rural centres for repair and maintenance of tractors, diesel engines, electric motors and other agricultural implements and electric and electric articles.**

(14) Rural Roads:—

- (a) construction and maintenance of roads other than National and State Highways ;**
- (b) bridges and culverts coming under roads other than National and State Highways ;**

(c) constructions and maintenance of office buildings of Zila Parishad ;

(d) identification of major link roads connecting markets, educational institutions, health centres and link roads ;

(e) organising voluntary surrender of lands for new roads and for widening of existing roads.

(15) Health and Hygiene—

(a) establishment and maintenance of hospitals, primary health centres and dispensaries (except medical college hospitals, T.B. Sanitoriums, leprosy hospitals and mental hospitals) ;

(b) implementation of immunisation and vaccination programme ;

(c) health education activities ;

(d) maternity and child health activities ;

(e) family welfare activities ;

(f) organising health camps with Panchayat Samiti and Gram Panchayat ;

(g) measures against environment pollution.

(16) Rural Housing—

(a) identification of houseless families ;

(b) implementation of house building programmes in the districts ;

(c) popularising low cost housing.

(17) Education—

(a) promotion of educational activities including the establishment and maintenance of primary and secondary schools ;

(b) planning of programme for adult education and library facilities ;

(c) extension work for propagation of science and technology to rural areas ;

(d) survey and evaluation of educational activities ;

(e) establishment and maintenance of general hostels, ashram schools and orphanages.

(18) Social Welfare and Welfare of Weaker Sections—

(a) extension of educational facilities to the Scheduled Castes, and Backward Classes by giving scholarships, stipends, boarding, grants and the grants for the purchase of books and other accessories ;

- (b) managing hostels for the benefits of Scheduled Castes and Backward Classes ;
- (c) organising nursery schools, balwadis, night schools and libraries to eradicate illiteracy and impart general education ;
- (d) conduct of Model Welfare Centres and Crafts Centres to train Scheduled Castes and Backward Classes in cottage and rural industries ;
- (e) managing residential basic schools for Scheduled Castes and Backward Classes ;
- (f) providing facilities for marketing of goods produced by members of the Scheduled Castes and the Backward Classes ;
- (g) organising co-operative societies of Scheduled Castes and Backward Classes ;
- (h) other welfare schemes for the uplift and development of Scheduled Castes and Backward Classes.

(19) Poverty Alleviation Programmes—

Planning supervision, monitoring and implementation of poverty alleviation programmes.

(20) Social Reforms Activities—

- (a) women's Organisation and Welfare ;
- (b) children's Organisation and Welfare ;
- (c) local vagrancy relief ;
- (d) maintenance of Social Welfare Institutions such as Poor Home Orphanages, Rescue Shelters and the like ;
- (e) sanctioning and distribution of pension for widows, old and physically disable destitutes and allowances for unemployed and couples of inter-caste marriages in which one party is a member of a Scheduled Caste or a Backward Class ;
- (f) control of fire outbreaks ;
- (g) campaign against superstition, castism, untouchability, alcoholism, expensive marriages and social functions and dowry (and conspicuous consumptions) ;
- (h) encouraging community marriages and inter-caste marriages ;
- (i) vigilance against economic offences such as smuggling tax evasion, food adulteration ;
- (j) assistance for developing lands assigned to landless labourers ;

- (k) identify, free and rehabilitate bonded labour ;
- (l) organise cultural and recreational activities ;
- (m) encouragement of sports and games and construction of rural stadium ;
- (n) give new form and social content to traditional festivals.

(21) Verification of weights and measures in shopping establishments.

(22) Promotion of thrift and savings through—

- (i) Small savings campaign ; and
- (ii) fight against spurious money lending practices and rural indebtedness ;

(2) In addition to the functions specified under sub-section (1) the Zila Parishad may—

- (a) manage or maintain any work of public utility or any institution vested in it or under its control and management ;
- (b) acquire and maintain village huts and markets ;
- (c) make grants to Panchayat Samitis and Gram Panchayats ;
- (d) adopt measures for the relief of distress ;
- (e) co-ordinate and integrate the development plans and schemes prepared by Panchayat Samitis in the district ;
- (f) examine and sanction the budget estimates of the Panchayat Samitis in the district ;
- (g) undertake or execute any scheme extending to more than one block ;
- (h) take over the maintenance and control of any rural bridge, tank, ghat, well channel or drain, belonging to a private owner or any other authority on such terms as may be agreed upon.

(3) The Zila Parishad may be vested by the State Government with such powers under any other law as the State Government may deem fit.

(4) The Zila Parishad of two or more adjacent districts may jointly undertake and execute any development scheme on such terms and conditions as may be mutually agreed upon.

(2) Without prejudice to the generality of the provisions of sub-section (1), a Zila Parishad shall have power to—

- (a) examine and approve the budget of Panchayat Samiti in the manner laid down in section 142 ;
- (b) issue directives to Panchayat Samitis with respect to the efficient performance of their duties and such directives shall be binding on the Panchayat Samitis :

Provided that if any Panchayat Samiti does not accept any such directive, it may return the same with its comments to the Zila Parishad with a resolution passed by a two-thirds majority of its members, the Zila Parishad shall thereupon consider the aforesaid comments of the Panchayat Samiti and shall pass orders in regard thereto which shall be final ;

- (c) give advice to a Panchayat Samiti, on its own motion or on the requirement of the State Government or at the request of a Panchayat Samiti ;
- (d) co-ordinate and consolidate development plans prepared in respect of Panchayat Samitis ;
- (e) secure the execution of plans, projects, schemes or other works common to two or more Panchayat Samitis in the district ;
- (f) exercise and perform such other powers and functions in relation to any development programme as the State Government may, by notification, confer on or entrust to it ;
- (g) advise the State Government on all matters relating to development activities and maintenance of services in the district, whether undertaken by local authorities or the State Government ;
- (h) advise the State Government on matters concerning the implementation of any statutory or executive order specially referred by the State Government to the Zila Parishad.

(3) The Zila Parishad may, with the prior approval of the State Government, levy contribution from the Panchayat Samitis Funds in the district.

(4) A Zila Parishad shall have the authority to call for any information, statement or record from a Panchayat Samiti which shall comply with any such requisition within a reasonable time.

(5) Notwithstanding anything to the contrary contained in this Act, Zila Parishad shall, when required by the State Government

to do so, by an order in writing, exercise such supervision and control over the performance of all or any of the administrative functions of the Gram Panchayats within the district or any part thereof, as may be specified in the said order.

(6) Subject to the general or special orders of the State Government, the Zila Parishad may—

- (a) incur expenditure on education or medical relief outside its jurisdiction ;
- (b) provide for carrying out any work or measures likely to promote health, safety, education, comfort, convenience or social or, economic or cultural well-being of the inhabitants of the district ;
- (c) contribute to the associations at National or State or inter-state level concerning the promotion of local government and to exhibition, seminars and conferences within the district related to the activities of Panchayat Samitis and Zila Parishad ;
- (d) render financial or other assistance to any person for carrying on in the district any activity which is related to any of the functions of the State.

(7) The Zila Parishad shall have powers to do all acts necessary for or incidental to the carrying out of the functions entrusted or delegated to it and, in particular, and without prejudice to the foregoing powers to exercise all powers specified under this Act.

Assignment of
Functions to
Zila Parishad.

182. (1) The State Government may assign to a Zila Parishad, functions in relation to any matters to which the executive authority of the State Government extends or in respect of functions which have been assigned to the State Government by the Central Government.

(2) The State Government may withdraw or modify the functions assigned under sub-section (1).

Power of Zila
Parishad to
delegate.

183. (1) Notwithstanding anything contained in this Act, a Zila Parishad may by resolution delegate to the Chairman, Vice-Chairman, the Chief Executive Officer or any other employee of the Zila Parishad or of the State Government, all or any of the powers conferred upon the Zila Parishad under this Act except the power to make by laws.

(2) The Chairman may, by an order in writing, delegate any of his powers and functions also to the Vice-Chairman :

Provided that he shall not delegate any powers or functions which the Zila Parishad expressly forbids him to delegate.

(3) Every order made under this section shall be communicated to Zila Parishad.

(4) The Chairman shall have power to modify or withdraw any powers or functions delegated to the Vice-Chairman under subsection (1).

184. (1) The Zila Parishad shall have the following Standing Committees, namely :—

Standing
Committees of
Zila Parishads.

- (a) General Committee ;
- (b) Finance Audit and Planning Committee ;
- (c) Social Justice Committee ;
- (d) Education and Health Committee ;
- (e) Agriculture and Industry Committee.

(2) Each Committee shall consist of such number of members not exceeding five including the Chairman as specified by the Zila Parishad and elected by the members of Zila Parishad from amongst the elected members.

(3) The Chairman shall be the *ex officio* member and also Chairman of the General Standing Committee, the Finance Audit and Planning Committee and Social Welfare Committee and every other Standing Committee, shall elect its Chairman from among its members.

(4) No member of the Zila Parishad except the Chairman shall be eligible to serve on more than two Standing Committees.

(5) The Chief Executive Officer shall be the *ex officio* Secretary of the General Standing Committee and the Finance Audit and Planning Committee and he shall nominate the Deputy Chief Executive Officer or any other Officer of the Zila Parishad as *ex officio* Secretary for each of the remaining Standing Committees.

(6) The Chief Executive Officer shall be entitled to attend the meetings of all the Standing Committees.

Functions of
the Standing
Committees of
Zila Parishad.

165. (1) The General Committee shall perform functions relating to the establishment matters and functions relating to communications, buildings, rural housing, village extensions, relief against the natural calamities and allied matters and all miscellaneous residuary matters.

(2) The Finance Audit and Planning Committee shall perform the functions relating to—

- (a) the finances of the Zila Parishad, framing of budgets, scrutinising proposals for increase of revenue, examination of receipts and expenditure statements, consideration of all proposals affecting the finances of the Zila Parishad and general supervision of the revenue and expenditure of the Zila Parishad ;**
- (b) the plan priorities, allocation of outlays to developments, horizontal and vertical linkages, implementation of guidelines issued by the State Government, regular review of planning programmes, evaluation of important programmes and small savings schemes.**

(3) The Social Justice Committee shall perform functions relating to—

- (a) promotion of education, economic, social, cultural and other interest of the Scheduled Castes and Backward Classes ;**
- (b) protecting the Scheduled Castes and Backward Classes from social injustice and all other forms of exploitation ;**
- (c) amelioration of the lot of the Scheduled Castes and Backward Classes ;**
- (d) securing social justice to the Scheduled Castes and the Backward Classes, women and other weaker sections of the society ;**

(4) The Education and Health Committee shall perform the following functions, namely :—

- (a) promotion of educational activities in the Zila Parishad area ;**
- (b) undertake the planning of education in the district within the framework of the national policy and the national and state plans ;**
- (c) survey and evaluate the educational activities of the Zila Parishad ;**

(d) perform such other duties pertaining to education, adult literacy and cultural activities as the Zila Parishad may assign to it ;

(e) maintenance of drainage, health services, hospitals, water supply, family welfare and other allied matters.

(5) The agriculture and Industry Committee shall perform functions relating to,—

(a) agricultural production, animal husbandry, co-operation, contour bunding and reclamation ;

(b) village and cottage industries ;

(c) promotion of industrial development of the district.

(6) The Standing Committees shall perform the functions specified in sub-sections (1) to (5) to the extent the powers are delegated to them by the Zila Parishad.

(7) The Standing Committees shall perform in respect of matters assigned to them such additional duties as may be assigned to them by the Zila Parishad.

186. (1) The Zila Parishad may frame regulations relating to election of members of the Standing Committees, conduct of business therein, and all other matters relating to them.

Procedure of standing committees of Zila Parishads.

(2) The Chairman of every Standing Committee shall in respect of the work of that Committee be entitled to call for any information, return, statement of report from the office of Zila Parishad and to enter upon and inspect any immovable property of the Zila Parishad or any work in progress concerning the Standing Committee.

(3) Each Standing Committee shall be entitled to require attendance at its meetings of any officer of the Zila Parishad who is connected with the work of the Standing Committee and the Chief Executive Officer shall, under instruction of the Standing Committee, issue notices and secure the attendance of the officer.

187. (1) A Zila Parishad shall have the power to acquire, hold and dispose of property and to enter into contracts :

Power of Zila Parishads to acquire, hold and dispose of Property.

Provided that in all cases of acquisition or disposal of immovable property the Zila Parishad shall obtain the prior approval of the State Government.

(2) All roads, buildings and other work constructed by a Zila Parishad shall vest in it.

(3) The State Government may allocate to a Zila Parishad any public property situated within its jurisdiction, and thereupon, such property shall vest in and come under the control of the Zila Parishad.

(4) Where a Zila Parishad requires land to carry out any of the purposes of this Act, it may negotiate with the person or persons having interest in the said land, and if it fails to reach an agreement, it may make an application to the Deputy Commissioner for the purpose and the Deputy Commissioner may if he is satisfied that the land is required for a public purpose, take steps to get the land acquired under the provisions of the Land Acquisition Act, 1894 and such land shall, on acquisition, vest in the Zila Parishad.

**Zila Parishad
Fund.**

188. (1) For every Zila Parishad there shall be constituted a Zila Parishad Fund bearing the name of the Zila Parishad and there shall be placed to the credit thereof—

(a) contributions and grants, if any, made by the Central Government or the State Government including such part of land revenue collected in the State as may be determined by the State Government ;

(b) contributions and grants, if any, made by a Panchayat Samiti or any other local authority ;

(c) loans, if any, granted by the Zila Parishad on security of its assets ;

(d) the proceeds of road cess and public works cess levied in the district ;

(e) all receipts on account of taxes, tolls, rates, cess, fees including local rates and fees levied by the Zila Parishad ;

(f) all receipts in respect of any schools, hospitals, dispensaries, buildings, institutions or works, vested in, constructed by or placed under the control and management of the Zila Parishads ;

(g) all sums received as gift or contribution and all income from any trust or endowment made in favour of Zila Parishad ;

(h) such fines or penalties imposed and realised under the provisions of this Act or of the bye-laws made thereunder ;

(i) all other sums received by or on behalf of the Zila Parishad.

(2) Every Zila Parishad shall set apart and supply annually such **sum as may be required to meet the cost of its own administration including the payment of salary, allowances, provident fund and gratuity to the officers and employees.**

(3) Every Zila Parishad shall have the power to spend such **sums as it thinks fit for carrying out the purpose of this Act.**

(4) The Zila Parishad Fund shall be vested in the Zila Parishad and the amount standing to the credit of this fund shall be kept in such custody or invested in such manner as the State Government may, from time to time, direct.

(5) All orders or cheques against the Zila Parishad Fund shall be signed by the Chief Executive Officer.

189. (1) The State Government on the recommendation of the State Finance Commission constituted under article 243-I of the Constitution of India or otherwise allow a Zila Parishad to levy any tax, duty, fee, toll and cess which has not been levied by any Gram Panchayat or Panchayat Samiti and thereupon the Zila Parishad shall have the powers to impose, collect and appropriate to its Fund such tax, toll, duty, cess or fee.

Taxation
measure by
Zila Parishads.

(2) The scales of tolls, fees or rates and the terms and conditions for the imposition thereof shall be such as may be provided by bye-laws and the bye-laws so made may provide for exemption from all or any of the tolls, fees or rates in any class or category of cases.

(3) The Zila Parishad while levying any tax, duty, fee, toll and cess under sub-section (i) shall be governed by the same provisions of this Act by which the Gram Panchayat or the Panchayat Samiti, as the case may be, is governed.

190. (1) A Zila Parishad may, subject to the provisions of any law relating to the raising of loans by local authorities for the time being in force, raise from time to time, with the approval of the State Government, loans for the repayment of such loans and may utilise such loan for the purpose for which it is taken.

Financial
arrangement
by Zila
Parishads.

(2) Notwithstanding anything contained in this Act, a Zila Parishad may borrow money from the State Government or, with the previous sanction of the State Government, from banks or other financial institutions, for furtherance of its objective on the basis of specific scheme as may be drawn up by the Zila Parishad for the purpose.

191. All arrears of rates, taxes, duties, toll, cesses and fees imposed under this Act and all arrears of sums due from a contractor on account of the collection of fee and tolls leased may be recovered as arrears of land revenue.

Recovery of
rates, taxes
etc.

192. The Chief Executive Officer of a Zila Parishad shall, in each year, frame and place before the Zila Parishad, on or before the prescribed date, a budget showing the probable receipts and

Budget of
Zila Parishad.

expenditure during the next financial year. A Zila Parishad may prepare and approve each year a supplementary budget.

Account of
Zila Parishads.

193. Accounts of receipts and expenditure of every Zila Parishad shall be kept and made in such form and manner as may be prescribed.

Audit of
Accounts of
Zila Parishads.

194. (1) The audit of accounts of the Zila Parishad shall be carried out by such authority as may be prescribed by the State Government and a copy of the audit note shall be forwarded to the Zila Parishad within one month of the completion of the audit.

(2) On receipt of the audit report referred to in sub-section (1), the Zila Parishad shall either remedy any defects or irregularities **which have been pointed out in the audit and send to the State Government** within three months an intimation of its having done so or shall, within the said period, supply any further explanation to the prescribed authority in regard to such defects or irregularities as it may wish to give.

Chief
Executive
Officer and
Officers of
Zila Parishads.

195. (1) The Additional Deputy Commissioner (Development) **in every district shall be the *ex officio* Chief Executive Officer of the Zila Parishad** of that district and an officer of the Department of Rural Development and Panchayats not below the rank of District Development and Panchayat Officer shall be the Deputy Chief Executive Officer of the Zila Parishad.

(2) The State Government may also appoint an Accounts Officer for each Zila Parishad.

(3) In addition to the officers referred in sub-sections (1) and (2), the State Government may appoint from time to time in every Zila Parishad such officers out of the officers of the State Government including officers of Indian Administrative Service working under the control of the State Government as the State Government may consider necessary.

(4) Notwithstanding anything contained in this Act or any other law for the time being in force, the State Government or any other officer or authority authorised by the State Government in this behalf shall have the powers to effect the transfer of officers appointed under sub-section (3) from one district to another district.

Staff of the
Zila Parishad.

196. (1) Subject to rules made by the State Government, Zila Parishad may employ such employees as it may consider necessary for the efficient performance of its duties and functions imposed upon it by this Act or rules or bye-laws made thereunder or any other law for the time being in force.

(2) The State Government may constitute in the prescribed manner such services for each Zila Parishad as may be considered necessary.

(3) The provisions of sections 155, 156, 157, 158, 159 and 160 as far as may be apply to the employees of the Zila Parishad in same manner and to the same extent as they apply to the employees of the Panchayat Samitis.

197. (1) Save as otherwise expressly provided by or under this Act, the Chief Executive Officer shall—

Functions of
Chief Executive
Officer of
Zila Parishad

- (a) carry out the policies and directions of the Zila Parishad and take necessary measures for the speedy execution of all works and developmental schemes of the Zila Parishad ;
- (b) discharge the duties imposed upon him by or under this Act or the rules and regulations made thereunder ;
- (c) control the officers and employees of the Zila Parishad **subject to the general superintendance and control of the Chairman** and subject to such rules as may be prescribed ;
- (d) have custody of all the papers and documents relating to the Zila Parishad ; and
- (e) draw and disburse money out of the Zila Parishad Fund and exercise such other powers and perform such other functions as may be delegated to him by the Zila Parishad or by its Chairman.

(2) The Chief Executive Officer shall attend every meeting of the Zila Parishad and may take part in the discussion but shall not have the right to move any resolution or to vote and if in the opinion of **the Chief Executive Officer any proposal before the Zila Parishad is in violation of or inconsistent with the provisions of this Act or any other law or the rules or orders made thereunder**, it shall be his duty to bring the same to the notice of the Zila Parishad.

(3) The Deputy Chief Executive Officer shall assist the Chief Executive Officer in the performance of his duties and shall act as a Planning Officer to advise to Chief Executive Officer in matters of plan formulation and shall be responsible for all matters relating to planning of the Zila Parishad including the preparation of plans for economic development and social justice and annual plan of the district.

(4) The Accounts Officer shall advise the Zila Parishad in matters of financial policy and shall be responsible for all matters relating to the accounts of the Zila Parishad including preparation of annual accounts and the budget.

Recovery of money by Chief Executive Officer of Zila Parishad.

198. (1) Every person in possession of moneys, accounts, records or other property pertaining to the Zila Parishad or to the Panchayat Samiti within the area of the Zila Parishad shall on requisition in writing of the Chief Executive Officer for this purpose, forthwith hand over such moneys or deliver up such accounts, records or other property to the Chief Executive Officer or the person authorised in the requisition to receive the same.

(2) The Chief Executive Officer may also take steps to recover any money due from any person as arrears of land revenue subject to the provisions of the Punjab Land Revenue Act, 1887 for the recovery of the arrears of land revenue from defaulters and for the purpose of recovering, the accounts, records or other property pertaining to the Gram Panchayat or Panchayat Samiti or Zila Parishad may issue a search warrant and exercise such powers with respect thereto as may lawfully be exercised by a Magistrate under the provisions of Chapter VII of the Code of Criminal Procedure, 1973 (Central Act 2 of 1974).

(3) Every person knowing where any moneys, accounts, records or other property pertaining to a Gram Panchayat or Panchayat Samiti or Zila Parishad are concealed, shall be bound to give information of the same to the Chief Executive Officer.

(4) An appeal shall lie from an order of the Chief Executive Officer under this section to the State Government.

CHAPTER VIII

CONTROL AND SUPERVISION

Power to cancel or suspend resolutions of Panchayat.

199. (1) The Director may, by order in writing cancel any resolution passed by a Panchayat if, in his opinion, such resolution—

- (a) is not legally passed ; or
- (b) is in excess or abuse of the powers conferred by or under this Act or any other law ; or
- (c) is contrary to the interests of the public or, likely to cause waste or damage of the Panchayat Samiti Fund or Zila Parishad Fund or of property of a Panchayat Samiti or Zila Parishad ; or

(d) on its execution is likely to cause danger to human life, health or safety or is likely to lead to a riot or affray.

(2) The Director shall, before taking action under sub-section (1), give the Panchayat an opportunity for explanation.

(3) If in the opinion of the Deputy Commissioner, immediate action is necessary to suspend a resolution on any of the grounds referred to in sub-section (1), he may, by order in writing, suspend writing, suspend the resolution and make a report to the Director.

(4) The State Government may, either *suo moto* or on a representation made by the Panchayat Samiti or the Zila Parishad aggrieved by the order made under sub-section (3) call for the record of the case in which such order was made and pass such order in relation thereto as they may deem fit but the State Government shall not pass any order prejudicial to the Panchayat unless it is given an opportunity for explanation.

200. (1) Where a Panchayat makes a default in the performance of any duty other than judicial functions imposed upon it by or under this Act or under any other law for the time being in force,—

Default of
duties by the
Panchayats.

(i) in the case of a Gram Panchayat, District Development and Panchayat Officer ; and

(ii) in the case of a Panchayat Samiti or a Zila Parishad, the Director ;

may by an order in writing fix the period for the performance of the duty and if it is not performed within the period so fixed, he may appoint any other person to perform the duty and direct that the **expenses arising from, and incidental to its performance shall be paid by the Panchayat.**

(2) If, in the opinion of the Director a Panchayat has failed or is otherwise incompetent to administer its property, movable or immovable, in the best interests of the Panchayat, the Director, after giving an opportunity to the concerned Panchayat of being heard, may appoint a person to administer such property for or on behalf of the concerned Panchayat :

Provided that the Director may at any time terminate such arrangement and thereupon the administration of the property shall be resumed by the concerned Panchayat.

(3) A person appointed under sub-section (2) shall exercise all such powers of the concerned Panchayat under this Act, other than the judicial powers conferred upon it, or under any other law for the time being in force, as may be necessary for the management of the property and shall be entitled to receive such remuneration as may be fixed by the Director.

(4) The income from the management of the property referred to in sub-section (2) shall be credited to the fund of the concerned Panchayat and all expenses arising from and incidental to the administration of such property, including the remuneration payable to the person appointed under sub-section (2), shall be met out of the concerned Panchayat fund.

(5) If the expenses referred to in sub-section (1) are not paid,—

- (i) in the case of a Gram Panchayat, the District Development and Panchayat Officer ; and
- (ii) in the case of a Panchayat Samiti or a Zila Parishad, the Director ;

may make an order directing the person having custody of the fund of the Panchayat concerned, to make the payment in whole or in part from such fund and if such a person does not comply with the order, recover the amount from the fund of the Panchayat as arrears of land revenue.

Power to call
for proceedings
of Panchayat.

201. The State Government may call for and examine record of proceedings and the record of any executive order of any Panchayat or any officer or authority of the Panchayat for the purposes of satisfying itself as to the legality and propriety of any executive order passed therein and may confirm, modify or rescind the order.

Emergency
Powers of the
State Govern-
ment.

202. If at any time the State Government is satisfied that situation has arisen that purposes of this Act cannot be carried out in accordance with its provisions the State Government may, by notification,—

- (a) declare that the functions of a Panchayat shall, to such extent as may be specified in the notification, be exercised by such person or authority as it may direct ; or
- (b) assume to it all or any of the powers vested in or exercisable by the Panchayat ; and

such a notification may contain such incidental and consequential provisions as may appear to the State Government to be necessary or desirable for giving effect to the objects of the notification.

Provided that such a notification shall not remain in force for a period of more than six months.

203. A Panchayat shall permit any officer or any other person authorised by the Director in this behalf to have access to or seize or cause to be produced before him all its books, proceedings and records and to enter upon and inspect any immovable property occupied by, or any work in progress under the orders of, or any institution controlled by the Panchayat.

Access to or seizure of record of Panchayats.

204. The State Government may from time to time issue directions to the Panchayats as it considers necessary for carrying out the purposes of this Act.

Power to issue directions.

205. (1) The State Government may at any time cause an inquiry to be made by any of its officer into the affairs of a Panchayat in regard to any matter concerning it or in regard to any matter with respect to which sanction, approval, consent or order of the State Government is required by or under this Act.

Inquiry into affairs of Panchayats.

(2) The Officer holding inquiry under sub-section (1) shall have the powers of a Civil Court under the Code of Civil Procedure, 1908, to take evidence and to compel the attendance of witnesses and production of documents for the purposes of inquiry.

206. Such Officers of the State Government as the State Government may, by order, specify, shall have the right to speak in and otherwise take part in the proceedings of the meeting of a Panchayat or any Standing Committee thereof, but shall not be entitled to vote at any such meeting.

Right of State Government Officers to attend meetings of Panchayats.

207. In all matters connected with this Act, the State Government shall have and exercise over Commissioners and the Commissioners shall have and exercise over the Deputy Commissioners, the same authority and control as they respectively have and exercise control over them in general and revenue administration.

General powers of State Government and Commissioners.

CHAPTER IX.

MISCELLANEOUS

208. (1) A person shall be disqualified for being chosen as and for being a member of a Panchayat if,—

Disqualification for Membership.

(a) he is so disqualified by or under any law for the time being in force for the purposes of elections to the Legislature of the State :

Provided that no person shall be disqualified on the ground that he is less than twenty-five years of age, if he has attained the age of twenty-one years ;

- (b) has been found guilty of any corrupt practice in any election of a Gram Panchayat, Panchayat Samiti or Zila Parishad ;
- (c) has been convicted of any offence involving moral turpitude or an offence implying of any defect in the character of a Sarpanch or Panch of Gram Panchayat or member of a Panchayat Samiti or Zila Parishad, unless a period of five years has elapsed since his conviction ; or
- (d) has been convicted of an election offence ; or
- (e) has been ordered to give security for good behaviour under section 110 of the Code of Criminal Procedure, 1973 ; or
- (f) has been notified as disqualified for appointment as public servant except on medical grounds ; or
- (g) is a whole-time salaried employee of any local authority, Statutory Corporation or Board or a Co-operative Society registered under the Punjab Co-operative Societies Act, 1961, or of the State Government or the Central Government ; or
- (h) is registered as a habitual offender under the Habitual Offenders (Control and Reforms) Act, 1952, or any other law for the time being in force ; or
- (i) has not paid the arrears of tax imposed by a Gram Panchayat, Panchayat Samiti or Zila Parishad, as the case may be ; or
- (j) is a tenant or lessee or contractor or share-holder in any property of the Gram Panchayat, Panchayat Samiti and Zila Parishad ; or
- (k) is in unauthorised occupation of property belonging to any local authority ; or
- (l) being a Sarpanch has cash in hand exceeding the amount permitted under the rules made under this Act ;

(m) is member of either House of Parliament or of the Legislature of the Punjab State :

Provided that a member of either House of the Parliament or Legislature of Punjab State may be elected as a Sarpanch or member of Gram Panchayat, Panchayat Samiti or Zila Parishad if, along with his nomination paper gives undertaking to the effect that he shall resign the membership of either House of Parliament or of the Legislature of the Punjab State, as the case may be, and so resigns before taking the oath or making affirmation for taking over the office of Sarpanch of a Gram Panchayat or a member of any Gram Panchayat, the Panchayat Samiti and Zila Parishad ;

(n) has been convicted of an offence under the Protection of the Civil Rights Act, 1955 within a period of five years immediately preceding the last date of the filing of the nomination papers ; or

(o) being a Sarpanch or Panch does not attach certificate with his nomination papers to the effect that he has handed over to the Block Development and Panchayat Officer complete charge of the record of the Gram Panchayat and of the cash, if any, with him.

209. (1) Notwithstanding anything contained in this Act or rules made thereunder, the State Government may, by notification, direct that a general election of the members of the Panchayats shall be held by such date as may be specified in the notification and different dates may be specified for elections for different Panchayats or group or groups thereof :

Power of State Government to direct holding of general elections.

Provided that the power of issuing direction under sub-section (1) may be exercised by the State Government at any time even though a period of five years has not yet expired since the holding of the last election.

(2) As soon as a notification is issued under sub-section (1), the Election Commission shall take necessary steps for holding such election.

210. The superintendance, direction and control of the preparation of electoral rolls for, and conduct of, all elections to the Panchayats, shall be vested in the Election Commission.

Election Commission to conduct Panchayat election.

Continuation of existing Panchayats.

211. All the Panchayats existing immediately before the commencement of this Act shall continue till expiration of their duration specified under the existing laws unless sooner dissolved by a resolution passed to that effect by the Legislative Assembly of the State of Punjab.

Existing institutions to continue till new institutions are established.

212. Notwithstanding anything contained in this Act, the existing Gram Sabhas, Blocks, Panchayat Samitis and Zila Parishads as established under the existing laws shall be deemed to have been duly established under this Act, unless new Gram Sabhas, Blocks, Panchayat Samitis and Zila Parishads are established under the provisions of this Act.

Election to be held within six months where Panchayat is not functioning.

213. Where a Panchayat is not functioning immediately before the commencement of this Act, an election to constitute such a Panchayat shall be completed before the expiration of a period of six months from the date of commencement of this Act and all the powers and duties of the Panchayat may, until Panchayat is so constituted be exercised or performed by such person or authority, as the State Government may appoint in this behalf and all property vested in the Panchayat shall until it is constituted vest in the State Government.

District Planning Committees.

214. (1) The District Planning Committee constituted in terms of the provisions of article 243 ZD of the Constitution of India shall consolidate the plans prepared by the Panchayats, in every district, and shall also prepare draft development plan for the district as a whole.

(2) Every District Planning Committee, referred to in subsection (1) shall in preparing the draft development plan,—

(a) have regard to—

(i) matters of common interest between the Panchayats and the municipalities including special planning, and sharing of water and other physical and natural resources, integrated development of infrastructural and environmental conservation ;

(ii) the extent and type of available resources whether financial or otherwise ; and

(b) consult such institutions and organisations as the State Government may, by order, specify.

215. If any dispute arises between two or more Panchayats or between a Panchayat and a Municipal Corporation or a Municipal Committee or a Notified Area Committee it shall be referred to the prescribed authority whose decision shall be final and shall not be questioned in any court of law.

Disputes between Panchayats and other bodies.

216. (1) Every member of a Panchayat shall be liable for the loss, waste or misapplication of any money or property belonging to the Panchayat, if such loss, waste or misapplication is a consequence of his neglect or misconduct while such member and shall also be liable to pay interest at the prescribed rate, from the date of loss, waste or misapplication, on the amount assessed under sub-section (2) or sub-section (3), as the case may be.

Liability of members of Panchayats.

(2) The Block Development and Panchayat Officer concerned may, on the application of a Gram Panchayat or otherwise, and after giving the member concerned an opportunity to explain, assess, by order, in writing the amount due from him on account of such loss, waste or misapplication :

Provided that—

- (a) where such member happens to be the Chairman or a member of the Panchayat Samiti, the proceedings under this sub-section shall be taken by the District Development and Panchayat Officer ;
- (b) where such member happens to be the Chairman, Vice-Chairman or a member of the Zila Parishad, the proceedings under this sub-section shall be taken by the Deputy Director.

(3) Any person aggrieved by an order made under sub-section (2) may within a period of thirty days from the date of such order, appeal to—

- (a) the District Development and Panchayat Officer, if the order has been made by the Block Development and Panchayat Officer ;
- (b) the Deputy Director, if the order has been made by the District Development and Panchayat Officer ; and
- (c) the Director, if the order has been made by the Deputy Director ;

and on appeal being filed, the appellate authority may suspend the execution of the order upon such terms as to costs, payments of the amount involved or otherwise as he thinks fit and subject to the

result of appeal, if any, the order of Block Development and Panchayat Officer, District Development and Panchayat Officer and the Deputy Director, as the case may be, shall be final.

(4) Notwithstanding anything contained in this section no person shall be called upon to explain why he should not be required to make good any loss, after the expiry of four years from the occurrence of the loss, waste or misapplication or after the expiry of two years from his ceasing to be a member, whichever is later.

(5) The State Government may call and examine the record of any order made under this section for the purpose of satisfying itself as to the legality and propriety of such order and may confirm, modify or rescind such order :

Provided that no order prejudicial to any person shall be made by the State Government, unless that person has been afforded a reasonable opportunity of showing cause against the proposed order.

(6) The amount assessed as due from a member may, in the event of his death, be recovered from his legal heirs to the extent of property inherited by them from such member.

Right of
appeal of
employees.

217. (1) An employee of a Panchayat aggrieved by an order involving punishment imposed on him by the Panchayat may, within the prescribed period prefer an appeal,—

- (a) in the case of Gram Panchayat, to the Block Development and Panchayat Officer ;
- (b) in the case of Panchayat Samiti, to the Deputy Commissioner ; and
- (c) in the case of Zila Parishad, to the Commissioner.

(2) any order passed under sub-section (1) shall be subject to revision by,—

- (a) the Commissioner if the order has been passed by the Deputy Commissioner ; and
- (b) the State Government, if the order has been passed by the Commissioner.

Protection of
action in good
faith.

218. No suit, prosecution, or other legal proceedings shall lie against a Panchayat or any of its officers or employees duly appointed or otherwise in respect of anything which is in good faith done or intended to be done or purporting to be done under this Act or any rule or regulation or bye-law made thereunder.

219. All orders, decisions, notices and other documents of a Panchayat shall be authenticated under the signatures of an officer or an authority authorised by the Panchayat in this behalf.

Authentication of orders etc.

220. It shall be the duty of every police officer,—

Relation of Panchayat with police.

- (a) to communicate without delay any information which he receives of a design to commit or of the commission of any offence against its act or any rule or regulation or bye-law made thereunder ;
- (b) to assist the members of the Panchayat or any officer or other employee of the Panchayat in the lawful exercise of any powers vested in such member, officer or other employee under this Act or rule, regulation or bye-law made thereunder.

221. (1) The State Government may, by notification, direct that any power exercisable by it under this Act, except the power to make rule, may also be exercisable by such officer as may be mentioned therein, in such cases and subject to such conditions, if any, as may be specified therein.

Delegation of powers.

(2) The Director may, by written order, direct that any power exercisable by him under this Act or rules, or regulations or bye-laws may also be exercisable by such officer as may be mentioned therein, in such cases and subject to such conditions, if any, as may be specified therein.

222. Save as otherwise provided in this Act, the provisions of this Act or rules or regulations or bye-laws made thereunder have effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force.

Over-riding effect on other laws.

223. (1) If any difficulty arises in giving effect to the provisions of this Act, or by reason of anything contained in this Act in relation to any other enactment for the time being in force, the State Government may, as occasion arises, by order, direct that this Act shall during such period as may be specified in the order but not extending beyond the expiry of two years from the date of commencement of this Act have effect subject to such adoption whether by way of modification, addition or omission as it may deem to be necessary and expedient.

Power to remove difficulties.

(2) Every order made under sub-section (1) shall, as soon as may be, after it is made, be laid before the State Legislature.

Panchayats to be local authorities.

224. For the removal of doubts, it is hereby declared that a Panchayat shall be deemed to be a local authority for the purposes of any law for the time being in force.

Power of Panchayats to make regulations.

225. (1) A Panchayat may, subject to the provisions of this Act and the rules made thereunder and with previous sanction of the State Government, make regulations to carry out the purposes of this Act insofar as it relates to its functions, powers and duties.

(2) The regulations made under sub-section (1) shall be subject to the condition of previous publication which shall be made in such manner as may be prescribed.

Power of State Government to make model regulations.

226. (1) The State Government may, subject to the provisions of this Act and the rules made thereunder and after previous publication, make model regulations or model bye-laws for the Panchayats.

(2) A Panchayat may by resolution adopt the model regulations or model bye-laws made under sub-section (1) and regulations or bye-laws so adopted shall come into force from such date as the Panchayat concerned may specify in the resolution.

Power to make Rules.

227. (1) The State Government may, by notification, in the Official Gazette and subject to the condition of previous publication, make rules for carrying out the purposes of this Act.

(2) In particular and without prejudice to the generality of foregoing powers such rules may provide for all or any of the following matters, namely:—

- (a) the manner of disposal of assets and liabilities of a Gram Panchayat under sub-section (4) of section 3 ;
- (b) the manner of rotation to be prescribed under sub-section (4) of section 12 ;
- (c) the manner of taking oath under section 13 ;
- (d) other powers to be exercised and duties to be performed by a Sarpanch under sub-section (1) of section 16 ;
- (e) the authority to be prescribed under sub-section (2) of section 17 ;
- (f) the manner of co-option of members under clause (b) of sub-section (2) of section 25 ;
- (g) the manner of constituting Punjab Panchayat Secretaries Service under section 26 ;

- (h) the manner of employment of employees by Gram Panchayat under section 27 ;
- (i) establishment of provident fund and gratuity of the employees of the Gram Panchayats under section 28 ;
- (j) duties to be performed by village head-man under clause (b) of section 32 ;
- (k) conditions subject to which the Gram Panchayat is to perform the functions under section 30 ;
- (l) publication of general orders under section 35 ;
- (m) the maximum rates of taxes and manner of levy under section 88 ;
- (n) the restrictions and conditions for writing off any amount of tax under section 90 ;
- (o) the conditions for borrowing money under section 93 ;
- (p) the manner of preparing budget of the Gram Panchayat under section 95 ;
- (q) the form and manner of keeping accounts of Gram Panchayat under section 96 ;
- (r) the authority for auditing of accounts under sub-section (1) of section 97 ;
- (s) the manner of reservation of offices of the Chairman and Vice-Chairman of Panchayat Samitis under section 106 ;
- (t) the allowance to be paid to the Chairman, Vice-Chairman and members of Panchayat Samitis under section 108 ;
- (u) powers to be exercised and duties to be performed by the Panchayat Samitis under section 109 ;
- (v) the day for holding meeting ;
- (w) the form and manner in which accounts are to be kept ;
- (x) the manner of holding office under the Panchayat Samitis ;
- (y) allowances and sitting fees to be paid to the Chairman, Vice-Chairman and members of the Zila Parishad under section 171 ;
- (z) the powers, functions and duties to be discharged by the Chairman of the Zila Parishad ;
- (za) the manner of keeping account of the Zila Parishads under section 193 ;
- (zb) the authority for auditing accounts of the Zila Parishads under section 194 ;
- (zc) services to be constituted under sub-section (2) of section 196 ;
- (zd) any other matter in relation to which a rule is required to be or may be made.

(3) Every rule made under this section shall be laid as soon as may be, after it is made, before the House of the State Legislature, while it is in session for a total period of ten days, which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session in which it is so laid or the successive sessions aforesaid, the House agrees in making any modification in the rule or the House agrees, that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be, so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done or omitted to be done under that rule.

228. (1) The following Acts are hereby repealed, namely :—

- (i) the Punjab Gram Panchayat Act, 1952 (Punjab Act No. IV of 1953) ;
- (ii) the Punjab Panchayat Samitis and Zila Parishads Act, 1961 (Punjab Act No. 3 of 1961).

(2) The repealing of Acts under sub-section (1) shall not—

- (i) affect the previous operation of the Acts so repealed or anything thereunder duly done or suffered ;
- (ii) affect any right, privilege, obligation or liability occurred, accrued or incurred under the Acts so repealed ;
- (iii) affect any penalty, forfeiture or punishment incurred in respect of any offence committed against the Acts so repealed ; and
- (iv) effect any investigation, legal proceedings or remedy in respect of any such right, privilege, obligation, liability, penalty, forfeiture or punishment as aforesaid, and any such investigation, legal proceedings or remedy may be instituted or continued or enforced and any such penalty, forfeiture and punishment may be imposed as if the aforesaid Acts have not been repealed.

(3) Notwithstanding such repeal, anything done or any action taken under the Acts so repealed (including any notification, order, notice issued, application made or permission granted), which is not inconsistent with the provisions of this Act shall be deemed to have been done or taken under the corresponding provisions of this Act as if this Act so enforced at the time such thing so done or action so taken and shall continue to be in force unless and until superseded by anything done or any action taken under this Act.

SCHEDULE I

[See Sections 13, 104 and 167]

Form of oath or affirmation to be made by a Sarpanch/Panch and members of Panchayat Samitis and Zila Parishads.

swear in the name of God

I, A.B., do _____ that I will bear true faith and solemnly affirm

allegiance to the constitution of India as by law established, that I will uphold the sovereignty and integrity of India, that I will faithfully and conscientiously discharge my duties as a Sarpanch/Panch of a Gram Panchayat or member of the Panchayat Samiti/Zila Parishad and that I will do right to all manner of people in accordance with the Constitution of India and the laws, without fear or favour, affection or ill-will.

SCHEDULE II
(See Section 44)

Offences Cognizable by a Gram Panchayat

Offence	Section
(a) Under the Indian Penal Code, 1860 (XLV of 1860) Committing affray	.. 160
Absconding to avoid service of a summons or other proceeding	.. 172
Non-attendance in obedience to an order from public servant	.. 174
Intentionally omitting to produce a document	.. 175
Refusing oath or affirmation when duly required by a public servant	.. 178
Refusing to answer a public servant authorised to question	.. 171
Refusing to sign statement	.. 180
Disobedience to order duly promulgated by public servant	.. 188
Intentional omission to give information of an offence by a person legally bound to inform	.. 202
Intentional insult of interruption to public servant sitting in judicial proceeding	.. 228
Offences relating to Weights and Measures mentioned in Chapter XIII	.. 264—267
Negligently doing an act known to be likely to spread infection of any disease dangerous to life	.. 270
Defiling the water of a public spring or reservoir	.. 277
Danger of obstruction in public way or line of navigation	.. 288
Omitting to guard against probable danger to human life from a building over which a person has right to pull down or repair	.. 288
Negligent conduct with respect to any animal	.. 289
Comitting a public nuisance	.. 290

Offence	Section
Continuance of nuisance after injunction of discontinuance	.. 291
Obscene songs	.. 294
Voluntarily causing hurt	.. 323
Voluntarily causing hurt on provocation	.. 334
Wrongfully restraining any person	.. 341
Assault or use of criminal force otherwise than on grave provocation	.. 352
Assault or use of criminal force on grave and sudden provocation	.. 358
Theft or dishonestly receiving or retaining stolen property where the value of the property does not exceed Rs. 250 ; provided that no Gram Panchayat shall take cognizance of any such complaint if the accused—	.. 379 & 411
(i) has been previously convicted of an offence under Chapter XII or XVII of the Indian Penal Code, 1860 punishable with imprisonment of either description for a term of three years or upwards; or	
(ii) has previously been fined for theft or receiving or retaining stolen property by any Gram Panchayat; or	
(iii) is a registered habitual offender under any law for the time being in force; or	
(iv) has been bound over to be of good behaviour in proceedings instituted under section 109 or 110 of Code of Criminal Procedure, 1973; or	
(v) has had an order of restriction passed against him under the Restriction of Habitual Offenders (Punjab) Act, 1918 (V of 1918) ; or	
(iv) has been previously convicted for gambling	
Dishonest misappropriation	.. 403
Criminal Breach of trust	.. 406
Cheating and inducing delivery of property	.. 420

Offence	Section
Cheating	417
Mischief when the damage or loss caused does not exceed fifty rupees in value	426
Mischief and thereby causing damage to property of value not exceeding Rs. 250	427
Mischief by killing or maiming animal of the value of Rs. 10	428
Mischief by killing or maiming cattle, etc., of any value or any animal of the value of Rs. 50	429
Criminal trespass	447
Insult intended to provoke a breach of the peace	504
Punishment for criminal intimidation, etc.	506
	Part I only
Uttering any word or making any gesture intended to insult the modesty of a woman	509
Misconduct in public by drunken person	510
(b) Under the Punjab Vaccination Act, 1953 (XLIX of 1953)— Punishment of offences	16
(c) Under the Cattle Tresspass Act, 1871 (I of 1871)—	
Foreibly opposing the seizer of cattle or rescuing the same.	24
Causing damage to land or crops or public roads by pigs	26
(d) Under the Punjab Primary Education Act, 1960 (Punjab Act 39 of 1960)—	
Failure to comply with an attendance order passed under section 9	13
Penalty for contravening the provisions of section 10	17
(e) Under the Northern India Canal and Drainage Act, 1873 (VIII of 1873)—	
Offences specified in sub-section (4) of section 70	70

Offence	Section
(f) Under the Punjab Weights and Measures (Enforcement) Act, 1958 (Punjab Act 22 of 1958) —	
Penalty for fraudulent use of weights or measures etc. ..	29
Penalty for making or selling false weights or measures ..	31
(g) Under the Punjab Juvenile Smoking Act, 1918 (VII of 1918)—	
Penalty for selling tobacco to children ..	3
Seizure of tobacco being smoked by juvenile in a public place ..	4
(h) Under the Public Gambling Act, 1867 (II of 1867)—	
Penalty for owning or keeping or having charge of a gambling house ..	3
Penalty for being found in gambling house ..	4
Penalty on persons arrested for giving false names and Addresses ..	7
(i) Under the Prevention of Cruelty to Animals Act, 1890 (XII of 1890)—	
Penalty for cruelty to animals in public places and for sale in such places ..	3
Penalty for practising Phuka ...	4
Penalty for killing with unnecessary cruelty anywhere ..	5
Penalty for being in possession of the skin of a goat killed with unnecessary cruelty ..	5-A
Presumptions as to possession of the skin of a goat ..	5-B
Penalty for employing anywhere animals unfit for labour ..	6
Penalty for permitting diseased animals to go at large or to die in public places ..	7
(j) Under the Indian Forest Act, 1927 (XVI of 1927)—	
Acts prohibited in such forests ..	26 & 33
(k) Under this Act or under any rule or bye-law made thereunder	
(l) Under the Punjab Land Preservation (Chos) Act, 1900 (Punjab Act II of 1900)	
	19

SCHEDULE III
 [See section 162 and (4)]
Table of Fees

Serial No.	Value of claim	Court fee to be levied (in rupees)
1.	(a) Rs. 50 or less	1
	(b) From Rs. 51 to Rs. 100	2
	(c) From Rs. 101 to Rs. 150	3
	(d) From Rs. 151 to Rs. 200	4
	(e) From Rs. 201 to Rs. 250	5
	(f) Above Rs. 250	10
2.	For a complaint before the Gram Panchayat	1
3.	For applications to the Gram Panchayat for execution of a decree granted by it	1
4.	For a revision application	1